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TRAHISON DES PROFESSEURS:†
THE CRITICAL LAW OF ARMED CONFLICT
ACADEMY AS AN ISLAMIST FIFTH COLUMN

William C. Bradford*

Islamist extremists allege law of war violations against the United States to undermine American legitimacy, convince Americans that the United States is an evil regime fighting an illegal and immoral war against Islam, and destroy the political will of the American people. Yet these extremists' own capacity to substantiate their claims is inferior to that of a critical cadre of American law of armed conflict academics whose scholarship and advocacy constitute information warfare that tilts the battlefield against U.S. forces. These academics argue that the Islamist jihad is a response to valid grievances against U.S. foreign policy, that civilian casualties and Abu Ghraib prove the injustice of the U.S. cause, that military action is an aggressive over-reaction, and that the United States is engaged in war crimes that breed terrorists, threaten the rule-of-law, and make us less safe. Rather than lending their prodigious talents to the service of their nation, these legal academics, for reasons ranging from the benign to the malignant, have mustered into the Islamist order of battle to direct their legal expertise against American military forces and American political will. This psychological warfare by American elites against their own people is celebrated by Islamists as a portent of U.S. weakness and the coming triumph of Islamism over the West.

† “Trahison des professeurs” (treason of the professors) is an homage to “trahison des clercs,” the title of a work decrying early twentieth-century European intellectuals for failing to quash emotional and political arguments and make reasoned judgments about national security. JULIEN BENDA, TRAHISON DES CLERCS (1927).

This Article defends these claims and then calls for a paradigmatic shift in our thoughts about the objects and purposes of the law of armed conflict and about the duties that law professors bear in conjunction with the rights they claim under academic freedom. It then examines the consequences of suffering this trahison des professeurs to exist and sketches key recommendations to attenuate its influence, shore up American political will, and achieve victory over the Islamic State and Islamist extremism more broadly.

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INTRODUCTION

The Song of Roland chronicles the Battle of Roncesvalles, fought on 15 August 778 A.D. between a Christian Frankish army fielded by Charlemagne and an Ibero-Islamic army bent on extending Muslim sovereignty in Europe. Although the medieval epic blames treacherous Christian nobles—who abused positions of

trust to pass military secrets to the Islamic invaders—with the near-
defeat of the Frankish army, it hails the sacrifice of Roland—the rear-
guard commander whose desperate last stand culminated in a timely
trumpeted warning that saved Charlemagne from ambush—as
exemplar of the valiant defense of Europe against Islamic dominion.¹

Twelve-plus centuries later, the Song might seem best heard
as a romanticized account of French national origins, or of the
genesis of European identity, rather than as the herald of a clash of
civilizations.² Although Islam remained ascendant for a millennium,
defeating the Crusaders, extending suzerainty into the Balkans, and
probing the gates of Vienna, by the early twentieth century, failures
to meet Western technological and intellectual challenges left the
Islamic realm poor and weak, and European powers had colonized
broad swaths of once-Muslim territory.³ By the 1990s, Western
alliances shielded Turkey and Pakistan, defended Saudi Arabia and
liberated Kuwait, and terminated genocides in Bosnia and Kosovo.
As of 2015, no consortium of Islamic states, let alone the fearsome
and rapacious Islamic State in Iraq and Syria (”ISIS”),⁴ can hope to
stand against, let alone defeat, the West in battle.

² A “clash of civilizations” between Islam and the West references the difficulties of
the former in negotiating a coexistence with the secularism, democracy, and human
rights defining the latter. SAMUEL HUNTINGTON, THE CLASH OF CIVILIZATIONS AND
³ BERNARD LEWIS, WHAT WENT WRONG? WESTERN IMPACT AND MIDDLE EASTERN
RESPONSE 151 (2003). Most etiologies of Islamic decline blame a lack of freedom
that is a function of Islam and the cultures in which it took root, stifling innovation.
See id. at 159 (“[A] lack of freedom underlies . . . [all] the troubles in the Muslim
world.”). For Islamic sources, however, Islam is the perfect guide to public
administration, and causes are exogenous to the Muslim world. See generally id.
⁴ ISIS, a global jihadi group, uses armed force, WMD, beheadings, sex slavery, and
drug trafficking to extend a “Caliphate” it declared over swaths of Iraq and Syria
in 2014. ISIS’ momentum, brutality, jihadi alliances, money, recruiting, and
operational plans have Western allies scrambling to create and implement a
counterstrategy. See generally Aaron Y. Zelin, Colonia Caliphate: The Ambitions of
the ‘Islamic State’, WASHINGTON INST. (July 8, 2014),
http://www.washingtoninstitute.org/policy-analysis/view/colonial-caliphate-the-
ambitions-of-the-islamic-state.
Yet to conclude, based on correlations of military forces, that Islamists\(^5\) have abandoned an existential struggle they began in 674 A.D., when an Islamist army besieged Constantinople in a bid to subjugate *dar al-Harb* to *dar al-Islam*,\(^6\) would be a dire strategic error. Rather than adapt to change, Islamism has incubated an obdurate revanchism, absolving itself of governance failures and faulting instead apostate rulers who “left Islam vulnerable to encroaching foreign powers eager to steal their land, wealth, and . . . souls”\(^7\) as well as the West, which “declared war on God” by “occupying” Muslim lands, establishing the “petty state”\(^8\) of Israel, “invent[ing] laws . . . rather than ruling by *Shari’a*,” and corrupting Islamic culture.\(^9\) Too many Muslims, desperate to reclaim their rightful place in God’s order, are receptive to Islamist exhortations to wage jihad until they re-create a Caliphate and impose *Shari’a* over mankind.\(^10\)

To achieve this, Islamists must depose secular Arab regimes and evict the Western military forces that back them from the

\(^5\) The phrase “Islamists” references only individuals and groups who use or advocate force to recreate the Caliphate; *it does not denote all Muslims*. “Islamism” is the interpretation of Islam animating Islamists. This Article is otherwise agnostic as to whether Islamists are warriors for the Faith or heretical hijackers of a peaceful religion. *See Sam Harris, The End of Faith: Religion, Terror, and the Future of Reason* 109 (2004) (“[Islamism is] precisely the vision . . . prescribed to all Muslims in the Koran[].”). *But see Raymond Baker, Islam Without Fear* 2 (2003) (rejecting “criminal . . . violence disguised by Islam[]”).

\(^6\) Islamic jurisprudence bisects the world into *dar al-Islam* (abode of peace), in which dwell the Muslims, and *dar al-Harb* (abode of war), the realm of unbelievers, with the former sphere commanded to wage perpetual war against the latter to spread the faith. *Dar al-Islam Definition, Islamicus.org*, http://Islamicus.org/dar-al-islam/ (last visited Mar. 2, 2015).


\(^9\) Id. at 213.

\(^10\) *See Muhammad Bulandshahri, Illuminating Discourses on the Noble Qur’an* 235 (1996) (specifying the Islamist goal).
Middle East. Next, they must extend *dar al-Islam* to lands once under Islamic rule, including modern-day “Israel, Spain, Southern Italy, the Balkans, [and] southern Russia,” and convert or murder “infidel” populations. Islamists can then use this foothold to project military power and submit the rest of the world. To this end, Osama bin Laden preached that “to kill the Americans and their allies ... is an individual duty for every Muslim,” and the 9/11 hijackers were a “vanguard God ha[d] blessed ... to destroy America.” Very simply, because it blocks a recreated Caliphate and resists God’s laws, the West is an evil civilization Islamists must eradicate.

Contemporary Islamists are no less bent upon world conquest than their predecessors who battled Charlemagne, and no less pledged to wage total war than the Nazis or Communists. On 9/11, a quest for global domination begun in the 7th century entered a more violent phase, and Islamists, heartened by U.S. restraint in response to a generation of probing attacks, regained the offensive. All strategies that advance the Islamist goal are divinely sanctioned,

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11 *A Nation Challenged: Bin Laden’s Statement: ‘The Sword Fell’,* NYTIMES.COM (Oct. 8, 2001), http://www.nytimes.com/2001/10/08/world/a-nation-challenged-bin-laden-s-statement-the-sword-fell.html (“I swear to God that America will not live in peace before ... all the army of infidels depart the land of Muhammad[.]”).
12 FBIS REPORT, *supra* note 8, at 58. Irredentist Islamist doctrine holds that once territory is governed by Islam it is permanently incorporated within *dar al Harb*, mandating reconquest if ever lost to non-Muslims. *Qur’an* 2:191 (“Slay [infidels] wheresoever ye find them and expel them from whence they have expelled you[.]”).
13 FBIS REPORT, *supra* note 8, at 212.
15 RALPH PETERS, BEYOND TERROR: STRATEGY IN A CHANGING WORLD 52 (2002) (“[Islamists must] destroy . . . a civilization [t]he[y] . . . cast as satanic[.]”).
17 A goal is “the objective toward which [a strategy] is directed[,]” Strategy is a “program . . . conceived and oriented based on available resources.” ELIYAHU M. GOLDRATT, THE GOAL (1984).
and armed force, which Islamists have employed in various forms for 1400 years on fields of struggle from Roncesvalles to Granada, Jerusalem to Vienna, New York to London, and Baghdad to Kabul, is part of this strategic portfolio. An Al Qaeda training manual boasts that “[t]he confrontation that Islam calls for does not know Socratic debates, Platonic ideals nor Aristotelian diplomacy . . . [b]ut it knows the dialogue of bullets, the ideals of assassination, bombing, and destruction, and the diplomacy of the cannon and machine-gun.”  

ISIS is using armed force, as well as beheadings, sex slavery, narcotrafficking, and chlorine gas, to extend a “Caliphate” it declared over swaths of Iraq and Syria in June 2014, and its ferocious momentum has the West fumbling for a counterstrategy even as ISIS fighters prepare to capture Baghdad and Damascus. Meanwhile, the Taliban gain in Afghanistan and Pakistan, secular regimes tumble in North Africa, and Iran races toward nuclear weapons.

Yet the advance of ISIS and Islamism is attributable less to bullets and bombs than to an incipient strategic adaption. Because application of traditional military power against Western armies would guarantee eradication of their vastly inferior forces, Islamists reconfigured their strategy to emphasize more effective modalities of battling the West that, woven together with insurgencies, maximize utility. The analytical construct “Fourth Generation Warfare” (“4GW”), also known as “asymmetric” or “irregular” war,

19 Traditional warfare is interstate battle between national armed forces that battle each other with conventional weapons. U.S. AIR FORCE, DOCTRINE DOCUMENT 3-2, IRREGULAR WARFARE 2 (Mar. 13, 2013).
21 In “asymmetric warfare,” non-state actors shun force-on-force confrontation to direct attacks against cultures, economies, and populations of states that have difficulty identifying targets vulnerable to conventional military force. Charles J. Dunlap, Jr., A Virtuous Warrior in a Savage World, 8 J. LEGAL STUD. 71, 72 (1997-1998). “Irregular warfare” is a “violent struggle among state and non-state actors for legitimacy and influence over . . . relevant populations.” IRREGULAR WARFARE, supra note 19, at 2.
differentiates modern war from previous generations of war and describes, in twelve axioms, the war Islamists are waging against the West:

(1) Violent non-state actors (“VNSAs”) seek to collapse states and impose radically different governance regimes.

(2) In wars between states and VNSAs the first party to (a) eradicate, (b) deter, or (c) defeat its enemy wins.

(3) Eradication is unavailable: states are severely constrained in using traditional military power and VNSAs lack sufficient military capacity.

(4) Deterrence is unavailable: no common interests, no possible modus vivendi, and nothing VNSAs fear losing dissuades their attacks on states.

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24 See SUN Tzu, The Art of War (“One need not destroy one’s enemy. One need only destroy his willingness to win.”).

25 See THOMAS X. HAMMES, THE SLING AND THE STONE: ON WAR IN THE 21ST CENTURY 206 (2008) (identifying, locating, and targeting fighters without fixed locations or identifying uniforms, as well as sustaining a politico-legal consensus to use necessary methods and means, are primary constraints).


27 The Communist thesis presumed the “badness of capitalism” and its inevitable destruction. “X,” The Sources of Soviet Conduct, 25 FOREIGN. AFF. 566, 571 (1947). Yet while Communism built a modus vivendi upon residual civilizational values it shared with the West, no common values exist to temper Occident-Islamist relations.
(5) Political will—belief in the legitimacy of, and commitment to fight for, a cause—\(^{28}\) is the “center of gravity”—\(^{29}\) that must be broken to defeat an enemy.

(6) Breaking political will requires undermining the enemy’s willingness to fight for its political-economic system, culture, morals, and laws.\(^{30}\)

(7) Information warfare (“IW”) uses information as a weapon to break adversarial political will.\(^{31}\)

(8) Psychological operations (“PSYOPs”) are a form of IW that on offense sow “distrust, dissidence, and disaffection” and “turn[s] a people against the cause for which it fights” and on defense support and defend political will.\(^{32}\)

\(^{28}\) “Political will” is a popular commitment to overcome resistance and secure a goal and a belief in the legitimacy of the goal. Lori Post et al., Defining Political Will, 38 Pol. & Pol’y 653 (2010). “Legitimacy” is a sense of the “legality, morality, andrightness” of an act by a political community. U.S. Dep’t of the Army, Field Manual 3-05.130, Army Special Operations Forces Unconventional Warfare 3-11 (Sept. 2008). Wars perceived as illegitimate erode the political will to prosecute them. E. Margaret Phillips, National Will from a Threat Perspective, 84 Mil. Rev. 33, 33-34 (2010). Political will to fight “unfair, inhumane, or iniquitous” wars can collapse “no matter how worthy the political objective.” Charles J. Dunlap, Jr., Lawfare: A Decisive Element of 21st Century Conflicts?, 54 Joint Forces Q. 35 (2009).

\(^{29}\) “Center of gravity” (“COG”) is “the hub . . . against which all energies [are] directed” to defeat an enemy. Carl von Clausewitz, On War 595-96 (Michael Howard & Peter Paret eds. & trans., 1976) (1832). Whereas in previous generations it was the enemy’s military, economy, or government, in 4GW the COG is political will.


\(^{31}\) IW consists of operations taken to “affect . . . adversary information, information-based processes, information systems, and computer-based networks” and attack the enemy COG. Joint Chiefs of Staff, Joint Pub. 3-13.1, Joint Doctrine for Command and Control Warfare (C2W) 1-3 (Feb. 7, 1996), available at http://www.iwar.org.uk/rma/resources/c4i/jp3_13_1.pdf.

\(^{32}\) Joint Chiefs of Staff, Joint Pub. 3-53, Doctrine for Joint Psychological Operations ix-x (Sept. 5, 2003).
PSYOPs waged in political, economic, cultural, moral, and legal domains are the primary method of combat between states and VNSAs.\(^\text{33}\)

Military operations are combat support efforts that frame, magnify, and potentiate the effects of PSYOPs on adversarial political will.\(^\text{34}\)

4GW is total war: the battlespace is everywhere, everyone is a potential combatant, and everything is a target.\(^\text{35}\)

The first party to make the other unwilling to fight for its political-economic system, culture, values, morals, and laws wins 4GW.\(^\text{36}\)

As of 2015, the West is losing the 4GW Islamism declared for three reasons. First, at the most basic level—understanding what the war is about—Islamists enjoy a near-decisive edge: whereas they are fixed on extending their religious, political, and legal domain across the world, the West quests after a fuzzy vision of a democratic, rule-of-law Islamic world where rights of confessional minorities are respected, goods and ideas are freely exchanged, and incentives to religious radicalism are diminished. Second, the West underestimates Islamist nature and resolve: although some Western leaders recognize Islamism as a vicious ideology that “follow[s] in the path of fascism, Nazism, and totalitarianism,” few publicly acknowledge the threat it poses to Western civilization, and most believe it will follow its ideological predecessors “[in] to history’s

\(^{33}\) See Colonel T.X. Hammes, *Fourth Generation Warfare Evolves, Fifth Emerges*, MIL. REV. May-June 2007 at 14 (“[4GW] uses all available networks—political, economic, social, and military—to convince the enemy . . . that their . . . goals are either unachievable or too costly for the perceived benefit.”).

\(^{34}\) See id. at 14 (describing a shift from “military campaigns supported by [IW] to [PSYOP] campaigns supported by [counter/insurgency].”).

\(^{35}\) See Phelan, supra note 30, at 2-3 (describing 4GW as a “war of the people” in which “the distinction between war and peace . . . disappear[s.]”) (emphasis in original).

unmarked grave of discarded lies.” Third, the conflict with Islamism became a 4GW in 1979, and Western failure to adapt to the changed nature of the war is magnified by its disadvantage in PSYOP capabilities. Whereas the West remains invested in the defunct proposition that traditional instruments of power, i.e., conventional military force, that carried utility in the previous three generations of war, will suffice, Islamists know victory is political, not martial, and that they must destroy the Western will to fight. Islamists forced U.S. withdrawal without victory from Iraq and Afghanistan because they recognized that, although their own forces could never defeat Western troops in battle, Western political will, and in particular its constituents—belief in the legitimacy of a civilization defined by democracy, individual rights, religious pluralism, and the willingness of the Western peoples to fight for the survival of this civilization—was far more vulnerable.

Islamists have been fighting a total war using information as their primary weapon, intending to destroy Western will and civilization, while the West has been fighting a limited war, primarily with military force, hoping to disrupt Islamist groups and

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39 For Americans, political will is a collective commitment growing out of considerations of interests and ideals and sustained by the belief that war is “right, necessary, and worth the sacrifice” in lives and treasure. SUSAN A. BREWER, WHY AMERICA FIGHTS 3-4 (2009). Islamists identify U.S. political will as the critically vulnerable Western COG. JOHN A. GENTRY, HOW WARS ARE WON AND LOST: VULNERABILITY AND MILITARY POWER 265 (2102). We “face a foe who knows that war starts with ideas and depends on them[.]” Sebastian L. v. Gorka, The Age of Irregular Warfare: So What? 58 JOINT FORCES Q. 32, 38 (2010). “[T]he war on terror cannot be lost on the battlefield; but it can be lost if the will of the American people falters[.]” THOMAS McINERNEY & PAUL VALLELY, ENDGAME: THE BLUEPRINT FOR VICTORY IN THE WAR ON TERROR 37 (2004).
democratize the Islamic world. In such a contest, Islamists need not win a single military engagement: they will prevail if they psychologically exhaust the West, inveigle its peoples into doubting the utility and morality of the war, make the price of victory exceed the costs, and compel its peoples to pressure their governments to abandon the fight. To destroy Western political will, Islamists have focused their primary attacks against the military, political, and economic leader of the West—the United States. More pointedly, they have targeted the most fundamental component of the American self-conception as leader of a civilization worth defending: veneration of the rule of law.

If the phrase has been drained of some meaning by “ideological abuse and . . . over-use,” the expression “rule of law” nevertheless connotes a politico-legal order in which rights are respected in the creation and application of laws; life, liberty, and property are immune from arbitrary deprivation; individuals are formally equal; judges are neutral and redress grievances based on rules and not politics; and laws govern disputes rather than human whim. By specifying the refusal of the British monarch to uphold British laws in governing the American colonies as a ground for political separation, and by elaborating explicit constitutional prohibitions against arbitrary government and recognizing the “law of Nations” as part of U.S. law, the Founding Fathers made manifest the respect for the rule of law that is so firmly rooted in the American national character. The decision in 1776 to fight the greatest military

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power on earth to vindicate the principle that “the law is king” rather than “the king is the law”44 underscores the centrality of law to American cultural and political identity. Legal consciousness and a predilection for resorting to law to order affairs and resolve disputes have penetrated the American mind so deeply that law influences, even determines, the outcomes of American conflicts political and military.45 U.S. foreign policy elites have long championed rule of law as an American export that spreads peace, order, and justice globally,46 and it is a desideratum for which Americans have spent blood and treasure from the earliest days of the Republic. Indeed, it is part of U.S. strategy for defeating Islamism; as the National Strategy for Counterterrorism makes manifest, “commitment to the rule of law is fundamental to supporting an international [order]” that can detect, deter, and defeat Islamists.47

Thus, for America to be chastised for violations of law, or worse, branded a rogue and anomic regime, threatens the fundament of U.S. legitimacy. Because the United States, like other democratic republics, requires public support to muster, deploy, and sustain military operations, and because allegations of law of armed conflict (“LOAC”) violations lodged against the U.S. strike at the legitimacy of a nation constituted by the rule of law and unwilling to prosecute “illegal” wars, these claims directly assault American political will.48

It matters not that Islamists repudiate all obligations to observe LOAC; what is necessary is that the U.S. will to fight them withers under allegations of American lawlessness. This is precisely why Islamist strategists have orchestrated a two-dimensioned operational plan consisting of an information element—a PSYOP campaign—supported by a military element—the unlawful use of armed force—to convince Americans that the United States is an evil regime that elected to fight an illegal war against Islam, that the United States systematically commits violations of law in prosecuting this war, that U.S. crimes erode national security and destroy core values, and that the only way the United States can restore its moral virtue, recommit to the rule of law, and protect itself, is to withdraw in defeat.

Islamists are militarily self-reliant, prosecuting jihad with methods universally regarded as grave breaches of LOAC. The “Islamist Way of War” uses feigned surrender and murder of
prisoners, \textsuperscript{51} suicide bombings, \textsuperscript{52} mosques and schools as combat platforms, \textsuperscript{53} and civilians as human shields. \textsuperscript{54} If Islamists have
achieved no major *military* objectives since 9/11, they have inflicted casualties, fractured alliances, broken budgets, and saddled Americans with fatigue and doubt.\(^{55}\)

Still, fatigue and doubt do not spell defeat. Islamists must overcome Americans’ residual support for the war to prevail, and thus it is the informational dimension that receives their main combat effort. Yet Islamists have assayed their capabilities and realize that destruction of U.S. political will—historically the hardest of targets, as triumphs in the Revolutionary War, Civil War, World War II, and Cold War made manifest—requires infliction of cognitive effects more destructive of American faith in the legitimacy of their government than Islamists’ own ideological, cultural, and intellectual resources can generate. Of their own accord, Islamists lack the skill to navigate the information battlespace, employ PSYOPs, and beguile Americans into hostile judgments regarding the legitimacy of their cause. Destruction of American political will thus requires indigenous collaboration: Islamists’ “work in America . . . in destroying Western Civilization from within” necessitates “sabotaging’ its miserable house by their [own] hands.”\(^{56}\)

Accordingly, Islamists have identified strongpoints and force multipliers with cultural knowledge of, social proximity to, and

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institutional capacity to attrit American political will.\textsuperscript{57} These critical nodes form an interconnected “government-media-academic complex” (“GMAC”) of public officials, media, and academics who mould mass opinion on legal and security issues,\textsuperscript{58} and, for Islamists, are sources of combat power that must be infiltrated and co-opted to shatter American perceptions of the legal and moral rectitude of the war. Whereas these institutions and intellectuals once embraced values consonant with the society in which they root, over the past half-century they have sharply diverged. Thus, Islamist PSYOPs require the capture of the triumvirate of GMAC nodes—media, government, and the academy—and the recruitment of the wielders of combat power within these nodes—journalists, officials, and law professors—who form the clerisy that alone possesses the ideological power to defend or destroy American political will.

The most transparent example of the power of elite institutions to shape popular opinion as to the legitimacy of U.S. participation in wars is the traditional media. During the Vietnam War, despite an unbroken series of U.S. battlefield victories, the media first surrendered itself over to a foreign enemy for use as a psychological weapon against Americans, not only expressing criticism of U.S. purpose and conduct but adopting an “antagonistic attitude toward everything America was and represented” and “spinning” U.S. military success to convince Americans that they

\textsuperscript{57} Islamists apply the insights of Gramscian cultural hegemony theory, which posits that collapsing an existing political order requires gaining control not of the means of \textit{material} production as in classical Marxism but of the “means of cultural production.” \textit{See generally} Major Paul E. Swenson, \textit{Al Qaeda, Caliphate and Antonio Gramsci: One State, One Region, Then One World?} (Apr. 2009) (unpublished Research Report, Air Command & Staff College, Air University).

were losing, and should quit, the war. Subordinating reality to a “narrative,” journalistic alchemists converted victory into defeat simply by pronouncing it; Americans, sitting rapt at their televisions but lacking facts to gainsay the media version of events and as yet unaccustomed to doubting media personalities, accepted the verdict. When CBS Evening News anchor Walter Cronkite misrepresented the failed North Vietnamese Tet Offensive of January 1968—an operational win for the United States—as a Communist “victory,” the imprimatur of the “most trusted man in America” made it so.

Defeatism, instinctive antipathy to war, and empathy for American adversaries persist within media. Compliant journalists grant extensive coverage to Western attacks resulting in civilian casualties, but ignore terrorists’ use of those very civilians as human shields in parroting allegations of war crimes. During the Iraq War, despite historically low collateral damage and military losses, the media exaggerated civilian casualties and fixated upon military casualties to the exclusion of favorable coverage regarding mission accomplishment, creating the impression that the war was analogous to Vietnam in its (alleged) illegality, immorality, and futility. Rather than frame detainee abuse at Abu Ghraib as unauthorized acts of criminals judicially punished for their crimes, and contrasting it with the vastly more egregious beheadings of Westerner captives to the approbation of Islamist clerics, media coverage almost entirely centered upon the former, creating a narrative of brutish American lawlessness. Ideological proclivities of the omnipresent media are a

60 For a discussion of ideological defeatism in the media, see Franz Michael, Ideological Guerrillas, 21 SOC’Y 27 (1983).
61 PODHORETZ, supra note 59, at 116.
62 Kelly D. Wheaton, Strategic Lawyering: Realizing the Potential of Military Lawyers at the Strategic Level, 2006 ARMY LAWYER 1, 3 (“It is apparent after any cursory review of national news that . . . the popular media have exhaustively discussed and dissected issues as disparate as prosecution of military personnel for abuses at Abu Ghairb, the legal status of detainees, the legal status of terrorists, the legality of preemptive war, and the prosecution of alleged war crimes . . . .”).
crucial force multiplier, and tasking them as a weapon against U.S. political will is an Islamist operational imperative.\(^\text{63}\)

Government elites also occupy “high ground” for Islamists, as they set national strategy, commit U.S. forces, and bear responsibility for LOAC compliance. How agents and guardians of the people make and defend policies and decisions that implicate LOAC is influential in determining whether Americans perceive a resort to force and subsequent conduct in battle as consistent with LOAC and, in turn, legitimate. The integrity of U.S. political will is thus a function not only of objective battlefield success but also of subjective perceptions of LOAC compliance, both of which are shaped by the pronouncements of senior officials. Affirmations of LOAC fidelity reinforce American political will; accusations of U.S. military infidelity, as Senator Richard Durbin (D-IL) leveled, claiming a description of alleged mistreatment of Islamist detainees would cause a listener to “believe this must have been done by Nazis, Soviets[,] or some mad regime,”\(^\text{64}\) and as Senator Patrick Leahy (D-VT) charged, claiming only a “truth commission” akin to the South African investigation of apartheid could uncover “U.S. crimes” in Iraq and Afghanistan,\(^\text{65}\) effectuates Islamist ends.

The third element in the triumvirate—the academy—tills and fertilizes the intellectual soil from whence sprout crops of graduates who internalize and recycle claims that oppressive U.S.

\(^\text{63}\) Letter from Zawahiri, supra note 26 (“[M]ore than half of this battle is taking place in the . . . media. And we are in a media battle in a race for hearts and minds of our Umma.”).

\(^\text{64}\) 151 CONG. REC. S6594 (June 14, 2005).

institutions and policies cause the conflicts enmeshing the nation.66 Because academic proponents of these arguments are widely, if mistakenly, regarded as neutral arbiters of truth dedicated to the pursuit of knowledge and above the American political and cultural fray, their pronouncements on all manner of subjects, including U.S. conduct in the war with Islamism, are received by the lay public as the essence of wisdom itself.

The power of GMAC is difficult to overstate: imputation of illegality to U.S. intervention in Iraq, Afghanistan, and elsewhere, and to America’s conduct of military operations in these theaters, by media, government officials, and academics, is a potent source of force multiplication and combat power for Islamist PSYOP attacks against American political will.67 Still, as influential as these organizations and institutions are, their synchronized claims are less destructive of American political will than those leveled by the GMAC cohort that possesses the greatest substantive LOAC expertise, along with the unconstrained freedom to make authoritative judgments, in highly visible traditional and new media, on the legality of every issue across the full spectrum of U.S. military operations in the war against Islamism: specifically, lawyers, and more particularly, the legal academy.

Lawyers, by dint of formal training, the centrality of law in American public life, and heavy reliance on their counsel in navigating a regulatory behemoth, reign as an intellectual aristocracy,68 with a special warrant to “say what the law is.”69 Their

social power and status garners them “special opportunities to articulate, and . . . implement, solutions to the problems they perceive[,]” and lay persons are ill-equipped to challenge their pronouncements. The strength of a claim regarding law is, if not a simple function of expertise, correlated to the base of knowledge underlying it and the (perceived) neutrality of the claimant; non-lawyers are typically deferential before superior, putatively-neutral knowledge.

Within an already exalted profession, professors of law are an aristocracy with special influence over the theorization and transformation of law: by design, their ideas exert force majeure. In the late 19th century, elite U.S. law schools sent out evangelists as faculty to lesser law schools, and encouraged them to exercise “more freedom . . . than even judges did to shape the law,” and to be the “bold and ingenious theorist[s]” who would establish the legal academy as the site of intellectual leadership and change within the legal profession. Law professors “hid . . . their elitist claims in [a] mysterious science which . . . remained unfathomable to the uninitiated,” thereby reinforcing the image of law as a rarified field inhospitable to the unlearned, and of legal faculty as the font of recondite knowledge. Legal academics styled themselves as “scientists” disinterested in partisan disputes and committed only to solving “social malfunctions[,] reduc[ing] practicing lawyers to the status of special pleaders for the parochial interests of their clients.”

By providing pedagogical leadership, leveraging academic freedom,
and cultivating a professional problem-solving approach while appearing above the fray, the legal academy crowned itself the intellectual royalty of the legal profession.

The influence of the legal academy is also a function of the centrality of the rule of law to American political institutions, coupled with the rise of the mass media. Because, as de Tocqueville discerned, every political question in America ultimately becomes a legal question, legal academics, as the class best endowed to offer opinions grounded in expert knowledge without being colored by obligations arising out of the representation of a party to a dispute, are sought out by Congress and the media for their input, a process that connects theory with practice and reinforces their status as intellectual elites. Moreover, through media appearances, op-ed articles, blogs, open letters, and amicus briefs, law professors place their savoir faire behind particular viewpoints to influence contentious legal and political issues, including the “impeachment of President Clinton, . . . the 2000 presidential election, affirmative action, terrorism . . . and homosexual rights,” all the while broadening and deepening their influence over other lawyers and judges in molding the law. 74 Media forays produce effects that percolate down, influencing attitudes and beliefs regarding the subjects upon which law professors pontificate in government, schools, churches, and entertainment. 75

Thus, the capacity of the legal academy to exert influence is a function of its supremacy atop a stratified profession central to the administration of a rule-of-law republic, its expertise, and its free access to media that transmit their ideas. 76 However, when legal scholars enter the battlefield of ideas, although far better armed than most, they are not neutrals, and they carry political, ideological, and psychological dispositions that color their interpretations of what law is, and give wings to their aspirations for what law should be. Legal

74 McGinnis et al., supra note 71, at 1167-68, 1190-98.
75 See, e.g., de Russy, supra note 66, at 55 (arguing that academia shapes “popular culture . . . , our schools and churches, and government.”).
scholarship, although invested with authorial expertise, is, like all scholarship, advocacy—even militancy:

Pure scholarly agnosticism is not conceivable. . . . We all take part in the . . . critique of any conflict we comment upon. . . . We have dreams [that] cannot be entirely refrained. Because law is not fully determinate, we cannot help project our political views in the interpretation thereof.77

Still, because the legal academy has an official “answer” to so many questions, and can credibly offer it as dispassionate analysis free from ideological taint—the work of reason itself—rather than as but one of a number of views with which reasonable people can and do disagree, the impression of unassailable legal wisdom that must be heeded by faithful adherents to the rule of law is chiseled still deeper into the American consciousness. By asserting expertise as an excuse for collapsing positive and normative claims about law, the legal academy abuses the freedom that attends the scholarly enterprise. Worse, because the cost of disagreement with this cadre of experts is banishment from GMAC and the forums in which law and policy are made and interpreted, law professors have seized the power to draw the boundaries of what legal interpretations and conclusions may be expressed without committing the mortal civic sin of transgressing the rule of law. Most crucially, they have converted the U.S. legal academy into a cohort whose vituperative pronouncements on the illegality of the U.S. resort to force and subsequent conduct in the war against Islamism—rendered in publications, briefs *amicus curiae*, and media appearances—are a super-weapon that supports Islamist military operations by loading combat power into a PSYOP campaign against American political will. While this claim applies broadly across the legal academy, a cadre of perhaps two hundred U.S. and allied experts in LOAC—the LOAC Academy (“LOACA”)78—possess the authority and influence as learned and


78 Before 9/11, LOAC was confined to a niche inhabited by handfuls of professors, mostly former JAG officers, at perhaps ten U.S. law schools. After 9/11, the number of legal scholars writing about, teaching, and claiming expertise in LOAC has exploded. Most lack military service but possess expertise in human rights, criminal law, international law, or other subjects with a nexus to issues arising in the 4GW
indigenous members of the civilization under assault to validate or invalidate Islamist claims about LOAC and to multiply or denature the combat power of Islamist PSYOPs.

Most pointedly, this charge is aimed at a clique of about forty contemptuously critical LOCA scholars ("CLOACA") who, by proposing that LOAC restrictions on Islamists be waived to provide unilateral advantage, that Western states face more rigorous compliance standards, and that captured Islamist militants be restored to the battlefield, effectively tilt the battlefield against U.S. forces, contribute to timorousness and lethargy in U.S. military commanders, constrain U.S. military power, enhance the danger to U.S. troops, and potentiate the cognitive effects of Islamist military operations. Moreover, CLOACA, rather than make good-faith legal arguments as to what LOAC does, does not, should, and should not require, offers up politicized arguments—against evidence and reason—that the Islamist jihad is a reaction to valid grievances against U.S. foreign policy, that civilian casualties and Abu Ghraib prove the injustice of the Western cause, that law enforcement suffices and military action is a gross over-reaction, that U.S.-led interventions in Iraq and Afghanistan are illegal aggression per se, that the United States is engaged in a pattern of war crimes à la Nazi Germany, that U.S. criminality breeds more terrorists and threatens

against Islamism. The exact number is hard to fix, but perhaps two hundred U.S. professors who regularly publish or teach in LOAC, and another thirty from allied nations—Israel, EU, Australia, New Zealand, Canada, and Japan—constitute LOACA.

79 This Article emphatically does not regard all LOACA scholarship critical of U.S. 4GW policies as per se offerings to Islamism or its authors as ipso facto state enemies. LOAC is susceptible to interpretation, and much conduct in war is addressed with flexible standards and not rigid rules. See D’Aspremont, supra note 77, at 3-6 (recognizing that all parties “[p]lay[] within the . . . windows left open by [LOAC]’s indeterminacy[.]”). Yet when a contemptuous LOACA minority systematically interprets LOAC in its scholarship in a way that aids Islamists in securing their goal and “convince[s] third parties . . . that [the Islamist] fight is just and legitimate” the inference that these specific scholars—"CLOACA”—abjure all pretense to truth to commend their knowledge into the service of Islamism—follows ineluctably. Id. Moreover, entry into and exit from CLOACA is open: LOAC academic scholars, through their scholarship, make choices that self-determine their exclusion or inclusion.

80 See infra part I.
the rule of law, that U.S. leaders should be prosecuted for crimes that make Americans less safe, and that dissenters merit professional condemnation and prosecution to shame or compel them into silence.\textsuperscript{81}

Thus, rather than committing its prodigious talents into the service of its nation of birth or employment, or at least serving as a dispassionate, neutral seeker of truth, CLOACA has mustered into the Islamist order of battle as a Fifth Column\textsuperscript{82} to direct its combat power against American military power and American political will. This radical development—employment of PSYOPs by American elites against Americans—is celebrated in the Islamic world as a portent of U.S. weakness and the coming triumph of Islamism. That a \textit{trahison des professeurs} is responsible for the creation of the most important strategic weapon in the Islamist arsenal is a serious charge that must be developed and defended, and one at which previous scholarship has barely hinted.

Although a polylogue on the weaponization of law under the rubric of “lawfare” has emerged in the fields of strategy and LOAC, nothing in this literature connects the Islamist drive to global hegemony with the strategy of attacking American political will via a PSYOP campaign led by American legal academics. Legal literature conceives of disagreements over LOAC as internal disciplinary debates externalized into the fields of human rights and rule of law. The seriousness of the Islamist threat, the extent to which American political will is under attack, and the possibility that members of LOACA may now be \textit{de facto} combatants are beyond its conception. At the same time, whereas politico-military scholars understand the stakes over which the war is being fought, and that PSYOPs have displaced conventional military operations as the primary

\textsuperscript{81} \textit{Id.}

\textsuperscript{82} “Fifth Column,” a reference to a seditious organization within a population working on behalf of the political and military objectives of an enemy of that population, was coined by a Nationalist general during the Spanish Civil War who claimed the four columns of his forces outside the besieged city of Madrid would be augmented by a “Fifth Column” of his supporters within the city who would overthrow the government from within. FRANCIS MACDONNELL, INSIDIOUS FOES: THE AXIS FIFTH COLUMN AND THE AMERICAN HOME FRONT 3-4 (1995).
mechanism for securing strategic objectives, their analysis neither provides an enriched account of the origins and employment of Islamist combat power nor traces them to CLOACA.

Part I of this Article develops the claim that CLOACA is waging a PSYOP campaign to break American political will by convincing Americans their nation is fighting an illegal and unnecessary war against Islam that it must abandon to reclaim moral legitimacy. Part II offers explanations as to why this is so. Part III examines consequences of suffering this *trahison des professeurs* to exist. Part IV sketches recommendations to mitigate this “Fifth Column” and defeat Islamism. Part V anticipates and addresses criticisms. Part VI concludes by warning that, without a loyal and intellectually honest law of armed conflict academy, the West is imperiled and faces defeat in the ongoing Fourth Generation War against Islamism.

I. CLOACA AND ITS PSYOP CAMPAIGN AGAINST AMERICAN POLITICAL WILL

The strategic success of the Islamist PSYOP campaign is measured quite simply by whether it induces Americans to compel their government to withdraw combat forces and abandon a conflict short of victory. Thus, operational employment of PSYOPs by CLOACA consists of two aspects. The first is shaped to augment Islamist military operations against U.S. targets—the combat support function—and thereby instill doubt, temerity, and cost-consciousness, while the second—the direct application of combat power in Fourth Generation Warfare—is designed to leverage these cognitive effects, attack American legitimacy as a rule-of-law nation, and collapse American citizens’ willingness to continue to support what they are led to believe is an unlawful and unwinnable war.

A. Combat Support: Augmentation of Islamist Military Operations

The first attack in the PSYOP campaign is waged through *jus in bello* scholarship advocating that reciprocity is defunct and Islamist forces, by virtue of the justice of their cause or their inability
to stand in battle against U.S. forces while adhering to LOAC, are entitled to self-serving interpretations, wholesale rewriting, ad hoc waivers, and even unilateral disregard of the rules as necessary to gain military advantage. Meanwhile, CLOACA contends that U.S. forces are not only strictly bound by the standards specified in settled canons of LOAC, but also that by virtue of their resources and capacities they should be, and in some instances are, constrained by more rigorous strictures in issue areas such as permissible methods or means of war, who may be targeted and when, and what process and treatment are due enemy detainees. As a result, not only are the military and cognitive effects of Islamist military operations magnified, but U.S. troops and innocent civilians are subject to increased risks as the utility of U.S. counterforce is attenuated.

The following are seven tactics, in order of increasing departure from traditional conceptions of the scholarly enterprise, whereby CLOACA conducts PSYOP attacks to support Islamist military operations. The first is promotion of more rigorous rules and compliance standards for Western militaries. The second is distortion of LOAC principles to immunize Islamist combatants and render counterforce more operationally complex and legally risky. Third, CLOACA misrepresents aspirations for what LOAC should be as statements of fact as to what LOAC already is. Fourth, CLOACA degrades U.S. intelligence collection and exploitation. Fifth, it advocates restoration of Islamist detainees to the battle, and sixth, it calls for prosecution of U.S. troops for alleged LOAC violations to cause hesitancy, indecision, and reduction in military vigor. Finally, it encourages execution of direct action missions, including material support of Islamists and treasonous conduct.

1. Promotion of Differential Legal Standards

Reciprocity, a foundational principle of LOAC, specifies that belligerents are formally equal and bound to compliance with identical legal obligations; considerations as to the goals for which they fight and their relative capacities for war and compliance are irrelevant. Islamists, however, refuse to acknowledge the binding force of LOAC, and observe no limits in fighting against Western forces. Orthodox commentators in LOAC maintain that Islamists'
failure to reciprocate Western compliance should strip the former of
the protection of the substantive rules of the regime and relieve the
United States of obligations to continue unreciprocated compliance,
or at least permit the United States to assert that its compliance is a
matter of policy rather than legal obligation. By contrast, rather
than concede that Islamists’ failure to reciprocate LOAC compliance
strips them of protections under that regime, CLOACA contends
that the United States should be obligated to observe LOAC
unilaterally, and even to adhere to more rigorous legal standards than
their Islamist foe.

One CLOACA cohort packages differential obligations as
“exemplarism,” premising U.S. unilateral compliance with LOAC on
the assumption noncompliance will cause Islamists to “act even more
ruthlessly [against U.S. prisoners of war (POWs)]” while
undermining efforts to win over civilian populations in battle
theaters; by this view, the U.S. exemplar gains legitimacy and
influence—strategic benefits—even as unilateral compliance imposes
operational disadvantages.

Another cadre eschews any appeal to
self-interest; rather, in light of gross power disparities and near-
complete compliance asymmetry, it proposes an equitable approach
that reduces legal obligations to correspond with the limited
capacities of have-not belligerents. Both require Western forces to
assume more rigorous obligations and choose tactics that shift risks
onto themselves. More radical ideas would grant “material
assistance” to Islamists. The most radical would require the United
States to abjure its air power and transfer weapons and intelligence to

83 See Eric Posner, Editorial, Apply the Golden Rule to al Qaeda?, WALL ST. J.,
July 15, 2006, at A9 (rejecting arguments favoring unilateral LOAC compliance).
84 See Ganesh Sitaraman, Counterinsurgency, the War on Terror, and the Laws of
85 David Rodin, The Ethics of Asymmetric Warfare, in THE ETHICS OF WAR: SHARED
PROBLEMS IN DIFFERENT TRADITIONS (Richard Sorabji & David Rodin eds., 2006),
153-56.
86 One would oblige the U.S. to “employ more precise . . . weapons [to] minimize
civilian casualties[,]” Gabriella Blum, On a Differential Law of War, 52 HARV. INT’L
L. J. 164, 64 (2011). Another would require U.S. forces to “assume greater risk [than
LOAC requires].”) Id. Both tacitly accept increased American casualties.
87 Id. at 187-88 (describing aid potentially due from the West to Islamists and civilian
populations that harbor them as including “food, healthcare, or shelter[,]”).
Islamists who, exempted from compliance, could eschew insignia, use prohibited weapons, and hide among civilians.\textsuperscript{88}

These differential obligations scholars claim their proposals would provide more noncombatant protection, induce some quantum of Islamist compliance, and yield strategic gains to compensate for operational disadvantages.\textsuperscript{89} However, schemes to “harmonize” capacity and obligation would reward noncompliant Islamists with better weaponry and information, expose civilians to greater risks of collateral damage, require U.S. troops to face greater combat and criminal exposure, increase the material and cognitive burdens of military operations on Americans, and undermine the principle of reciprocity and with it the legitimacy of LOAC, since Islamists would be held to a necessarily lower standard.

2. Distortion of Distinction and Proportionality

Many LOAC rules are expressed as absolute prohibitions, e.g., those forbidding the intentional killing of civilians, use of biological weapons, and refusal to accept surrender.\textsuperscript{90} Adjudging compliance with such imperatives is an empirical inquiry. Most rules, however, present as standards: for example, the unintended killing of civilians is not illegal provided it is not “excessive in relation to the concrete and direct military advantage anticipated,” or in executing an attack it is necessary to “take all reasonable precautions to avoid losses of civilian lives and damage to civilian objects.”\textsuperscript{91} Evaluating compliance with standards allows observers,

\textsuperscript{88} See id. at 164 (‘‘[I]s the] U.S. obliged to transfer . . . expensive weapons technologies to . . . Al Qaeda?’’); id. at 188 (weighing prohibitions on state air power); id. at 194 (suggesting states must “share intelligence or . . . targeting technologies.’’); Sitaraman, supra note 84, at 1832 (waiving Islamist wearing of distinguishing insignia).

\textsuperscript{89} Blum, supra note 86, at 196, 209 (claiming proposal will yield greater compliance by weaker parties and “increased humanitarian welfare of [their citizens].”).

\textsuperscript{90} API, supra note 51, at Art. 51(2) (forbidding intentional killing of civilians); Convention on the Prohibition of the Development, Production and Stockpiling of Bacteriological and Toxic Weapons and on their Destruction, April 10, 1972, 1015 U.N.T.S. 164 (1972) (prohibiting biological weapons); Geneva Convention Relative to the Treatment of Prisoners of War of August 12, 1949, 6 U.S.T.S. 3317 [“GCIII”], at Art. 3(1) (forbidding denial of quarter).

\textsuperscript{91} API, supra note 51, at arts. 51(5)(b), 57(4).
interpreting in good faith the provisions of treaties and statements of custom, to reach different conclusions about what LOAC permits or prohibits. While there is broad theoretical agreement as to the existence of a core set of principles—distinction, proportionality, necessity, and humanity\textsuperscript{92}—that arise from customary practice and, taken together, constitute the normative basis for LOAC standards and rules, there is sharp disagreement as to what these principles require and prohibit in specific applications. Further, CLOACA—directly or obliquely—suggests that interpretations of these principles, the obligations that arise therefrom, and alleged violations thereof, should depend upon the relative capacity of belligerents. This gambit is most pronounced in regard to distinction and proportionality.

\textit{a. Distinction}

The principle of “distinction,” which maintains that the only legitimate targets are enemy armed forces and military objects, imposes a categorical prohibition against deliberately targeting noncombatant personnel and civilian objects. However, while an attacker must differentiate noncombatants from combatants and civilian from military objects, the defender is additionally obliged to ensure that its combatants differentiate themselves from noncombatants in order to protect civilians and combatants \textit{hors de combat}.\textsuperscript{93} Consonant with distinction, combatants must wear uniforms or distinctive insignia and carry weapons openly, and may not use noncombatants to shield themselves from attack. In exchange for marking themselves to the enemy as persons who may lawfully be targeted, combatants earn “combatant immunity,” which insures them against prosecution for belligerent acts otherwise

\textsuperscript{92} Military “necessity” permits all non-prohibited actions that tend directly toward defeating an enemy. \textsc{A.P.V. Rogers, Law on the Battlefield} 5 (1996). “Humanity” requires that belligerent actions not cause unnecessary suffering and that military forces conduct themselves with compassion, fidelity, mercy, and justice. \textit{Id.} at 3, 7. “Distinction” prohibits direct targeting of civilian personnel or objects. API, \textit{supra} note 51, at art. 51(2). “Proportionality” provides that attacking parties ensure unintended civilian casualties are “not excessive in relation to the concrete and direct military advantage anticipated.” \textit{Id.} at art. 57(4).

\textsuperscript{93} \textsc{Laurie R. Blank, Taking Distinction to the Next Level: Accountability for Fighters’ Failure to Distinguish Themselves from Civilians}, \textsc{46 Val. U. L. Rev.} 765 (2012).
consistent with LOAC. 94 Thus, distinction allows all parties to know who is and is not a target, granting some protection to innocent civilians.

Still, distinction does not absolutely prohibit civilian casualties. 95 Civilians may lawfully be killed provided attacks do not deliberately target them and are not disproportionate, defined as “expected to cause incidental loss of civilian life, injury to civilians, damage to civilian objects, or a combination thereof, which would be excessive in relation to the concrete and direct military advantage anticipated.” 96 Moreover, the protections afforded civilians by distinction are defeasible: civilians lose protection against being targeted for so long as they take a direct part in hostilities, 97 and are subject to prosecution for unlawful combatancy upon capture. 98 Similarly, when combatants cease distinguishing themselves from civilians—by failing to wear uniforms, refusing to carry weapons openly, or mingling within civilian populations 99 —they lose combatant immunity, and acts once lawful can be prosecuted. 100

Ascertaining compliance with distinction is thus highly dependent upon a definition of “combatants,” the status of persons and objects targeted based on this definition, and an examination of

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96 API, supra note 51, at art. 57(2)(a)(iii)-(2)(b).
97 See id. at art. 51(3) (“Civilians shall enjoy the protection afforded by this Section, unless and for such time as they take a direct part in hostilities.”).
the conduct of persons claiming status-based privileges. It is in these domains that CLOACA distorts the meaning of and facilitates derogation from distinction, particularly as it concerns U.S. military operations to capture and detain, and/or target and kill Islamist combatants.

i. Capture and Detention

Military forces use two methods to neutralize enemy combatants: (1) capture and detain, and (2) target and kill. Western troops have captured thousands of Islamists and detained them to “[p]revent them from returning to the battlefield and engaging in further . . . attacks.”\(^{101}\) Detention, a “fundamental incident” of waging war,\(^{102}\) incapacitates enemy combatants\(^{103}\) while facilitating interrogations that wrest away intelligence used to prevent belligerent acts by other Islamists. The United States may detain enemy combatants without trial until “cessation of active hostilities,”\(^{104}\) and longer in cases where detainees are subject to prosecution for, or serving a sentence imposed after conviction of, a criminal offense, whether pre- or post-capture.\(^{105}\)


\(^{103}\) Preventive detention is used to protect the public against dangerous individuals—the mentally ill, sex predators, and POWs—not convicted of crimes but predisposed to commit them, or to harm others, if released. Ronald J. Allen & Larry Laudan, Deadly Dilemmas III: Some Kind Words for Preventive Detention, 101 J. CRIM. L. & CRIMINOLOGY 781, 785 (2011). If these individuals can be indefinitely detained, “locking up [Islamists] against whom Congress . . . authorized military force based on their dangerousness should not be forbidden[,]” BENJAMIN WITTES, LAW AND THE LONG WAR 35 (2009).

\(^{104}\) GCIII, supra note 90, at Art. 118. The U.S. asserts Art. 118 as a well-settled rule supporting detention of Islamists for the duration of the 4GW. See United Nations Committee Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment, Consideration of Reports Submitted by States Parties Under Article 19 of the Convention, June 29, 2005, Addendum (USA) Annex 1, at 47, UN Doc. CAT/C/48/Add.3 (“[U]nder [Art. 118], the [U.S.] has the authority to detain persons who have engaged in unlawful belligerence until the cessation of hostilities.”), available at http://www.state.gov/documents/organization/62175.pdf.

\(^{105}\) GCIII, supra note 90, at Art. 118 (“Prisoners of war who are subject to criminal proceedings for a crime or offence at common law may . . . be detained until the end of the proceedings, and, if need be, until the expiration of the sentence.”). Under
to incapacitate rather than punish. However, should hostilities persist, a detainee can lawfully be held until the expiration of his natural life simply by virtue of his status as a combatant loyal to an opposing belligerent whom the detaining party is entitled to prevent from returning to battle. This indefinite detention authority is independent of whether the detained enemy is a lawful combatant—a uniformed member of the organized forces of a lawful belligerent who carries arms openly under responsible chain-of-command\textsuperscript{106}—or an unlawful combatant—an individual who fails to meet all of these criteria and is thus disentitled to combatant immunity.\textsuperscript{107}

Lawful combatants are immune for pre-capture belligerent acts conforming to LOAC and, as POWs, enjoy a broad set of negative and positive rights, including retention of personal items, quarters and food equivalent to detaining party personnel, pay, recreation, and correspondence; apart from names, ages, ranks, and identification numbers, POWs may not be compelled to provide

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\textsuperscript{106} Captured combatants are detained as POWs if they earn the combatant privilege. See GCIII, supra note 90, at art. 4(a)(1)-(2) (POWs are detainees who are “members of the armed forces of a Party to the conflict” who “fulfil the following conditions: (a) that of being commanded by a person responsible for his subordinates; (b) that of having a fixed distinctive sign recognizable at a distance; (c) that of carrying arms openly; (d) that of conducting their operations in accordance with [LOAC].”).

\textsuperscript{107} “Unlawful combatants” are, by Article 4(a)(1)-(2) of GCIII, civilians who engage in belligerent acts without meeting the criteria for combatant immunity. The “armed forces of a Party to a conflict” include “all organized . . . groups and units” under responsible command with an internal discipline system that enforces “compliance with [LOAC].” API, supra note 51, at art. 43(1). Article 43(2) declares these persons “have the right to participate directly in hostilities[.]” Article 44(1) states that “[a]ny combatant . . . in . . . the power of an adverse Party shall be a [POW].” Id. at arts. 43(2) & 44(1). Combatants who do not govern themselves as to be so defined under Article 43 are not entitled to POW designation as their combatancy is unlawful. Dinstein, supra note 100, at 33. The status category of unlawful combatant is incorporated in U.S. law as “unprivileged belligerent” which the statute defines as “an individual (other than a [lawful combatant]) who (A) has engaged in hostilities against the [U.S.][;] (B) has purposefully and materially supported hostilities against the [U.S.;] or (C) was a part of al Qaeda at the time of the alleged offense[.]” National Defense Authorization Act for Fiscal Year 2010, Pub. L. No. 111-84, §§ 948a(7)(A)-(C), 2010.
\end{flushright}
information.\textsuperscript{108} By contrast, unlawful combatants are not POWs and can be prosecuted for belligerent acts;\textsuperscript{109} a sparse set of negative rights spares them only “cruel treatment and torture,” “humiliating and degrading treatment,” and extrajudicial punishment.\textsuperscript{110} Despite efforts to expand their rights,\textsuperscript{111} unlawful combatants may be vigorously interrogated, denied privileges for failing to provide

\textsuperscript{108} See generally GCIII, supra note 90, at sec. VI, ch. III (outlining penal and disciplinary sanctions); id, at art. 17 (limiting information that must be provided to captors).

\textsuperscript{109} See API, supra note 51, at art. 44. The foregoing applies not only to soldiers who doff uniforms but to civilians who take up arms without ever donning a uniform: the latter lose their protected status under LOAC and become unlawful combatants and legitimate targets, and subjects of post-capture judicial proceedings. Convention relative to the Protection of Civilian Persons in Time of War, art. 5, Aug. 12, 1949, 6 U.S.T. 3516, 75 U.N.T.S. 287 [hereinafter GCIV] (stripping protections from civilians who take up arms); API, supra note 51, at art. 51(3) (“Civilians shall enjoy the protection afforded by this Section, unless and for such time as they take a direct part in hostilities.”). The doctrine is firmly ensconced in the law of major military powers and writings of eminent jurists. \textit{Ex parte Quirin}, 317 U.S. 1, 31 (1942) (“[T]he law of war draws a distinction between the armed forces and the peaceful populations of belligerent nations and also between those who are lawful and unlawful combatants,” and allows military prosecution of the latter).

\textsuperscript{110} See GCIII, supra note 90, at art. 3(1)(a)-(d) [“CA3”] (listing rights to which captured individuals not POWs are entitled). Unlawful combatants benefit from the protections of CA3. See Military & Paramilitary Activities in & Against Nicaragua (Nicar. v. U.S.), 1986 I.C.J. 14, 114 (June 27) (holding that CA3 rules “in the event of international armed conflicts . . . constitute a minimum yardstick”); see also Hamdan v. Rumsfeld, 548 U.S. 557, 562 (2006). However, they are not entitled to protections afforded POWs, nor to those granted civilians. Knut Dormann, \textit{The Legal Situation of “Unlawful/Unprivileged Combatants},” 849 INT’L REV. RED CROSS 45, 45 (2003), available at https://www.icrc.org/eng/resources/documents/misc/5lphbv.htm.

\textsuperscript{111} Concerted post-World War II efforts by CLOACA and NGOs to immunize broad categories of belligerents who do not meet requirements of combatant immunity led to inclusion of provisions in API purporting to confer additional protections upon these actors. See API, supra note 51, at Art. 44(3)-(4); see also Commentary on API, art. 44, available at https://www.icrc.org/appli/ihl/ihl.nsf/1a13044f3bb5b8ec125653b0066f226/d04a6a9cbb8b828cc125653cd00433946. Few Western states, however, allow that these instruments modify customary LOAC, and unlawful combatants remain disentitled to treatment as POWs and liable to prosecution on capture.
information, and compelled to provide information in negotiated plea agreements.\(^{112}\)

After 9/11, the United States determined that Islamist detainees were unlawful combatants as neither Al Qaeda nor the Taliban was party to the Geneva Conventions and neither wears identifying insignia, carries arms openly, or observes LOAC.\(^{113}\) Thus, although the United States directs its forces as a policy matter to “treat detainees humanely” and “consistent with the [Geneva Conventions,]”\(^{114}\) it has maintained the legal right to detain indefinitely and interrogate Islamists to the limits of prohibitions on cruel and degrading treatment, and in exercising this right has developed intelligence that has disrupted Islamist operations and enabled the killing and capture of senior Islamists, including Osama bin Laden.\(^{115}\) In sum, the United States lawfully structured detainee operations to deny Islamists the benefits of their unlawful combatancy.

Despite (or because of) this, CLOACA thunders that U.S. treatment of Islamist detainees is illegal because they are immune from coercive interrogation, notwithstanding that these detainees did not meet the criteria for lawful combatancy.\(^{116}\) While some make the

\(^{112}\) Unclassified interrogation methods have included, *inter alia*, sleep deprivation, noise stress, temperature extremes, dietary manipulation, prolonged nudity, prolonged standing, and simulated drowning. See, e.g., STAFF OF S. COMM. ON ARMED SERVICES, 110TH CONG., REP. ON THE TREATMENT OF DETAINEES IN U.S. CUSTODY, vii (Comm. Print 2008).

\(^{113}\) See Memorandum from President George W. Bush to Vice President et al., Humane Treatment of Al Qaeda and Taliban Detainees (Feb. 7, 2002) (elaborating U.S. detainee policy).

\(^{114}\) FINAL REPORT, GUANTANAMO REVIEW TASK FORCE (Jan. 22, 2010), available at http://www.justice.gov/sites/default/files/ag/legacy/2010/06/02/guantanamo-review-final-report.pdf. Since 2006, as a matter of policy, the U.S. has treated Islamist detainees treatment as *de facto* POWs, despite maintaining that those who do not meet the requirements for combatant immunity are unlawful combatants who may be detained indefinitely and subjected to interrogation by methods that do not constitute cruel, inhuman, or degrading treatment because they are not *de jure* POWs. Id.

\(^{115}\) Id.

\(^{116}\) See Margulies, *supra* note 99, at 12 (describing indefinite detention and coercive interrogation of suspected terrorist detainees as an “effort to change [LOAC]”).
narrower claim that detainees are entitled to Article 75 protections, including release from noncriminal detention “with the minimum delay possible” and significant due process if tried,\textsuperscript{117} for other CLOACA scholars any military detention can be \textit{per se} unlawful regardless of the pre-capture conduct of detainees or their LOAC status, whom they assert are entitled to the full protections of the civilian criminal justice system—including rights against self-incrimination and immediate release should the United States elect not to prosecute or otherwise fail to secure a conviction.\textsuperscript{118} The prospect that Islamists might never go free leads some to view LOAC, and not detainees, as the enemy; one huffs that “[LOAC] simply cannot be invoked to justify these detentions when the war could go on forever.”\textsuperscript{119} One CLOACA bloc, misreading LOAC and the Constitution, emphatically denies that Islamists are “unlawful [enemy] combatants” and brands the designation an “illegitimate term” created solely to “mistreat” . . . detainees.”\textsuperscript{120} This school

\textsuperscript{117} See, e.g., David Glazier, \textit{Playing by the Rules: Combatting al-Qaeda Within the Law of War}, 51 WM. & MARY L. REV. 957, 1007-09 (2009). Article 75 establishes a minimum floor of protections to persons not otherwise benefitting from more favorable rules under the GCs; and provides that unlawful combatants are entitled to humane treatment, freedom from torture, and freedom from outrages upon personal dignity. API, supra note 51, at Art. 75.

\textsuperscript{118} See, e.g., Gabor Rona, \textit{An Appraisal of U.S. Practice Relating to “Enemy Combatants,”} 10 Y.B. INT’L HUM. L. 32 (2009) (contending Islamist detainees “can and should face trial” or they must be released even during the pendency of the conflict); Alec Walen, \textit{Transcending, But Not Abandoning, the Combatant-Civilian Distinction}, 63 RUTGERS L. REV. 1149 (2010) (“[A suspected terrorist] must be released and policed like any criminal defendant who is acquitted at trial, if he is not tried and convicted of a crime.”).

\textsuperscript{119} Mark S. Kende, \textit{The U.S. Supreme Court, the War on Terror, and the Need for Thick Constitutional Review}, 80 MISS. L.J. 1539, 1558 (2011). By this view, detention unlawfully segregates “unlawful enemy combatants from citizens” and leaves them “in a tomb-like, 9.5 x 5.5 foot cell until the forever war ends.” Ariel Meyerstein, \textit{The Law and Lawyers as Enemy Combatants}, 18 U. FLA. J.L. & PUB. POL’Y 299, 361 (2007).

contends there is no such status under LOAC, and detainees are either POWs who may not be coercively interrogated, or civilians whose indefinite detention is a serious LOAC violation, the remedies for which are judicially-ordered release and compensation.

Three logical inferences follow from interrelated CLOACA arguments asserting that there is no such status category as unlawful enemy combatants, that Islamist detainees are entitled to combatant immunity even when they hide weapons and wear civilian clothing before and during attacks, and that the U.S. lacks legal authority to detain and interrogate Islamists. The first is that Islamists should not observe the principle of distinction because, by wearing civilian clothing and hiding weapons until the moment of attack, they can avail themselves of the defensive advantage of blending in with civilian populations to mask their movements and gain additional protection. Additionally, Islamists acquire the offensive advantage of achieving greater surprise against U.S. forces that do not appreciate the threat posed by unmarked Islamist fighters masquerading as civilians until after the attack has commenced.

Second, to borrow Supreme Court dictum penned generations ago in response to an argument very similar to those made by CLOACA, these interpretations of distinction “put [enemy aliens] in a more protected position than our own soldiers.” Implementing their proposals would result in a regime in which one rule would govern the conduct of honorable U.S. troops, who must wear uniforms and insignia, carry arms openly, and distinguish between combatants and noncombatants only to be detained, (decrying the U.S. decision to label Islamist detainees “[unlawful] enemy combatants” as “puzzling” on the view that this status does not exist).


For a discussion of habeas actions to achieve the release of Islamist detainees, see infra part I.A.2.

interrogated, and worse, by barbaric Islamist captors whose treatment of POWs notoriously includes beheading and death. By contrast, a second rule would govern Islamist detainees, who—no matter how perfidiously they behave in battle—would be entitled to all the benefits of POW status on capture at the very least, and perhaps even to release from captivity prior to cessation of hostilities, not to mention the prospect of financial compensation for “damages” arising out of their detention.

Third, CLOACA arguments do more than simply create the legal predicate for premature release and unjust enrichment of unlawful enemy combatants. In conjunction with arguments in support of habeas litigation discussed infra, they also support the return of dangerous Islamists to the fight where they are free once again to target Americans.

ii. Target and Kill

Targeting and killing is the second method of preventing enemy combatants from engaging in future attacks. Distinction sets limits on an attacking party by categorically prohibiting the deliberate targeting of civilian personnel and objects, yet provides that enemy combatants may be targeted and killed wherever and whenever they can be found so long as attacks against them are otherwise consistent with LOAC.124 Distinction further requires the defending party to differentiate combatant personnel from noncombatants at all times to protect the latter by clearly indicating who may and may not be targeted, and to this end prohibits defending combatants from intermingling with civilians to make it impossible for attackers to determine who fits into which status category.125 Differentiating civilians from combatants was once a

125 See API, supra note 51, at art. 51(7) (“The presence or movement of the civilian population . . . shall not be used to render certain points or areas immune from military operations, in particular in attempts to shield military objectives from
simple task because most combat took place outside of heavily populated areas and warring parties, motivated by the hope for reciprocity and a mutual desire to shield civilian populations from the destructive effects of war, generally limited their attacks to military targets. In Fourth Generation War, however, Islamists deliberately attack civilians and mingle with them to shield themselves. Two skeins of scholarship would narrow—or even foreclose—the legal authority of West to target and kill Islamist fighters while making it much more difficult to distinguish them from civilians, thereby enabling Islamists to enhance their own survivability relative to allied troops at the expense of the civilian populations among whom they seek shelter.

The first concerns use of deadly force. Enemy combatants may be targeted and killed wherever they can be found if otherwise consistent with LOAC. Designation of an individual to be targeted and killed is a command decision predicated upon a factual determination that the target is a member of an enemy armed force or that his killing will reduce a threat.126 This determination can be made instantaneously through a uniform or insignia worn by the potential target, or by prior identification through intelligence operations, or conduct past or present that establishes the potential target as allied or auxiliary to the enemy armed force. Targeting and killing uniformed members of armed forces has been a noncontroversial proposition since the origin of war. Yet Islamist combatants do not wear uniforms and purposefully intermingle within urban civilian populations, frustrating their identification and elimination.

In response, the United States turned to intelligence and unmanned aerial vehicles (“UAVs”) to find and eliminate Islamist

126 See Sascha-Dominik Bachmann & Ulf Haeussler, Targeted Killing as a Means of Asymmetric Warfare: A Provocative View and an Invitation to Debate, 1 L., CRIME & HIST. 9, 12 (2011) (describing the legal bases for a decision to target and kill in combat or self-defense).
unlawful combatants. Some LOACA scholars laud this tactical approach for its efficiency in degrading Islamist violent non-state actors without risking innocent civilians or compromising sovereignty as overtly as other uses of force. UAVs, though unmanned, are just a weapon system governed by “the same general principles that condition the use of armed force in self defense or conduct during war . . . ” Furor over the use of UAVs in war or in self-defense in peace thus stems from policy and not legal disputes. Finally, UAVs, as with other weapons systems, do not require that targets of targeted killing be afforded a warning or judicial process before use. To require either, or to insist that less harmful means be employed, would create hesitancy and additional risk to U.S. forces.

Predictably, CLOACA charges that targeted killing is “no different from ‘extrajudicial killing,’ ‘assassination,’ and the use of

130 Paust, supra note 129, at 572.
'death squads'.”134 To this cohort targeted killing denies process due even foreigners in wartime; if Islamists are denied the opportunity to surrender, their killings compromise the “values, goals, and purposes of the liberal state itself.”135 Only a criminal justice paradigm requiring warranted arrests and trials of Islamists136 will satisfy critics whose scholarship and litigation campaigns 137 castigate U.S. personnel who order and use UAVs as suborning “wickedness[,] cowardice and . . . perfidy.”138 Some imply that Americans engaged


136 CLOACA argues Islamists should be entitled to warranted arrests and trials or, if infeasible, prior judicial scrutiny and international supervision before targeted killing may be employed. See, e.g., Ryan Goodman, The Power to Kill or Capture Enemy Combatants, 24 EUR. J. INT’L L. 819, 819-20 (2013); Kevin H. Govern, Warrant-Based Targeting: Prosecution-Oriented Capture and Detention as Legal and Moral Alternatives to Targeted Killing, 29 ARIZ. J. INT’L & COMP. L. 477, 516 (2012) (“Warrant-based targeting will . . . yield more transparent government[[]], while advancing the . . . rule of law . . . and promoting . . . human rights.”); Jens David Ohlin, The Duty to Capture, 97 MINN. L. REV. 1268, 1269-70 (2013) (“[T]he duty to attempt capture prior to [targeted killing] . . . is systematically violated[.]”).

137 See Anderson, supra note 134, at 15-16 (noting lawsuits demanding classified information on targeted killing to erect prudential obstacles to its use). Emblematic of these is a suit filed by NGOs on behalf of Anwar al-Aulaqi, a U.S. citizen and Islamist cleric killed in a UAV strike in Yemen. See Nasser Al-Aulaqi v. Barack H. Obama, 727 F.Supp.2d 1 (D.D.C. 2010). Despite intelligence that al-Aulaqi was part of Islamist operational networks that included the Fort Hood shooter, the Christmas Day bomber, and the 9/11 hijackers, the lawsuit, mooted by his death, alleged he was on a U.S. “kill list” and in jeopardy of an "extrajudicial targeted killing.” Id.

in targeted killing are themselves unlawful combatants\(^{139}\) and the killing of Osama bin Laden by Naval Special Warfare teams was illegal.\(^{140}\)

Others, while acknowledging that distinction permits use of UAVs against combatants, disrupt settled law governing whom to include in this status category. Clearly, uniformed members of state armed forces are combatants and lawful targets at all times, but in Fourth Generation War the prohibited yet routine involvement of ununiformed civilians in combat or combat support on behalf of Islamist VNSAs clouds the task of distinguishing who may and may not be targeted and killed. Although civilians lose noncombatant immunity when they undertake “direct participation in hostilities,” (“DPH”)\(^{141}\) a precise definition of DPH does not exist.\(^{142}\) Determinations as to who may lawfully be targeted hinge upon this definition, which rests upon a judgment of when a civilian should be stripped of combatant immunity and on the basis of what acts. This judgment is invested with political considerations and unguided by settled law.

Under traditional interpretations, DPH encompasses not only uniformed military personnel and civilians carrying weapons but their entire chains-of-command and those who offer material or moral support—planners, propagandists, logisticians, and

\(^{139}\) See Rise of the Drones II, supra note 128; see also Charles J. Dunlap, Jr., Does Lawfare Need an Apologia?, 43 CASE W. RES. J. INT’L L. 122, 131-32 (2010) (”[CLOACA] seem[s] fixated on the idea that there must be something illicit about combatants who . . . employ weapons that outrange those of their enemy[,]” and thus “suggests that the activities of the CIA operating drones . . . in . . . AfPak constitutes unlawful combatancy[.]”).


\(^{141}\) API, supra note 51, at art. 51(3).

Moreover, such individuals are subject to targeting not merely during the attack phase but at all times on the ground that their unlawful combatancy or support thereof is an ongoing, comprehensive enterprise, in which attacks are episodic but recurring, and are preceded and followed by cycles of recruitment, planning, preparation, and movement directly connected to and productive of military consequences. Thus, direct participants, their chains-of-command, and combat support personnel “are directly, continuously, and actively taking part in hostilities . . . whether or not they . . . take up the gun.” Extension of the DPH construct to “passive supporters” hinges upon the meaning of “passive;” those who merely condone or applaud unlawful combatancy might not qualify as lawful targets whereas, under the broad reading of DPH best suited to eradicating Islamist combat power, “bankers, propagandists, even farmers and cooks, can be targeted . . . regardless of whether they ever held a weapon.” In any case, DPH incorporates not only those who bear weapons but those who support and sustain them, and denies civilian immunity to those whose contributions to the generation of unlawful combat power are intermittent and furtive: they are de facto members of a hostile

143 See Faculty, The Judge Advocate General’s School, United Nations Convention on the Safety of United Nations (UN) and Associated Personnel Enters Into Force, 1999 Army Lawyer 21, 27 (civilians forfeit immunity “whenever they take any action intended to cause actual harm to . . . an armed force.”) (emphasis added).
144 Jordan J. Paust, Self-Defense Targetings of Non-State Actors and Permissibility of U.S. Use of Drones in Pakistan, 19 J. Transnat’l L. & Pol’y 237, 271 (2010). This interpretation addresses the revolving door problem, whereby some civilians work in civilian occupations by day but become unlawful combatants by night and would otherwise be able to claim combatant immunity some or all of the time. See id.
146 See, e.g., Rise of the Drones II, supra note 128 (describing the standard as not just the degree of participation “but the threat posed, immanence, and other traditional
armed force who may be targeted and killed at all times until they permanently cease hostile activities or surrender into captivity.147

This traditional conception has been under assault for decades. The first wave centered upon the temporal dimension of DPH. Upon its opening for signature in 1977, Additional Protocol I included controversial provisions purporting to shield VNSA forces against targeting until they have “engaged in a military deployment preceding . . . an attack.”148 Although the drafters may have intended to incentivize VNSAs to distinguish themselves in small measure from civilians, in practice this relaxed obligation has failed, predictably, to motivate even minimal adherence.149 Given the right to target state armed forces at any time, these provisions, when interpreted to preclude targeting VNSAs’ fighters until “moments immediately prior to an attack” as many do, would warp the rules in VSNAs’ favor and obligate states to absorb their attacks before responding150—to the detriment of the civilians distinction is meant to protect.151 Thus they are not widely accepted as customary LOAC factors—including . . . ‘active self-defense,’ meaning that a threat can be assessed on the basis of a pattern of activity . . . without having to wait until a target is on the verge of acting.”); Koh, supra note 132 (explaining U.S. policy that, even without regard to DPH, self-defense permits killing those who afford material support to Islamists).

147 See Paust, supra note 144, at 269 (specifying that the human right to freedom from arbitrary deprivation of life is applicable only with respect to those “within the jurisdiction, actual power or effective control of the state” and does not protect Islamist combatants against Targeted Killing unless captured and detained).
148 API, supra note 51, at art. 44(3)(b). Further, because “there are situations in armed conflicts where . . . an armed combatant cannot so distinguish himself” from the civilian population, fighters are entitled to protection as POWs even if they do not meet any of the criteria entitling them to that status. Id. at art. 44(3)-(4).
151 See Laurie Blank & Amos Guiora, Teaching an Old Dog New Tricks: Operationalizing the Law of Armed Conflict in New Warfare, 1 HARV. J. NAT’L SEC. 45, 64 (2010) (“[E]rr[ing] heavily on the side of civilian status” in deciding if a
by leading military states, which chose either not to ratify API or to enter reservations to these provisions on the ground they would erode distinction and decriminalize unlawful combatancy.  

Post-9/11, renewed efforts began to undermine the traditional approach, consistent with the view that even combatants have a right to life necessitating capture rather than killing if possible and that targeting unlawful combatants on a broad definition of DPH “justifies the eradication of entire populations.” In 2003, the International Committee of the Red Cross convened fifty LOAC scholars to determine (1) who is a civilian, (2) what conduct amounts to DPH, and (3) what divests immunity against direct attack. In 2008 the Interpretive Guidance on the Notion of Direct Participation in Hostilities proposed answers that sparked intense criticism.

Per the Guidance, “[a]ll persons . . . not members of State armed forces . . . of a party to the conflict are civilians and entitled to protection against direct attack unless and for such time as they take a direct part in hostilities.” Further, although they are not civilians, “[members of] the armed forces of a [violent non-state actor] . . . consist only of individuals whose continuous function is to take a direct part in hostilities,” with DPH defined narrowly as the commission of acts designed to and likely to cause direct harm to an

potential target is a combatant affords ununiformed enemy combatants a “free pass”).

153 See, e.g., NILS MELZER, TARGETED KILLING IN INTERNATIONAL LAW passim (2008) (contending, under LOAC, states must capture rather than kill if possible).
154 Sitaraman, supra note 84, at 1788.
157 Interpretive Guidance, supra note 155, at 1002.
enemy.\textsuperscript{158} It denies altogether the possibility that combat support or service personnel can be lawfully targeted; further, it countenances the prospect that an individual can shift from civilian to combatant status and back through a “revolving door” without shedding noncombatant immunity and becoming a lawful target save “for such time as [he or she] take[s] a direct part in hostilities.” Although the Guidance suggests that while senior commanders of VNSAs do not reacquire noncombatant immunity during the period between attacks on the ground that command implies a continuous combat function committing them to perpetual DPH, their subordinates are not in continuous combat roles and thus return to civilian status with immunity from targeting once an attack concludes.\textsuperscript{159} In short, it immunizes all but those in combat arms roles while ratifying the revolving door concept that partially immunizes all but the most senior Islamists. Again, asymmetrical legal obligations arise: whereas members of state armed forces are continuously vulnerable to targeting, Islamists, per the Guidance, are, if targetable at all, free to “choose the time and place of their vulnerability.”\textsuperscript{160}

A second line of scholarship would bolster the defense of unlawful combatants. Ununiformed Islamists, rejecting distinction entirely, site command and control infrastructure in civilian residential areas to frustrate efforts to identify, target, and kill them.\textsuperscript{161} Then, rather than eschew combatant acts while in civilian

\textsuperscript{158} See id. at 1016 (“1. the act must be likely to adversely affect the military operations or . . . capacity of a party[;] 2. there must be a direct casual link between the act and the operation[; and] 3. the act must be specifically designed to directly cause the required threshold of harm in support of a party[.]”).

\textsuperscript{159} The Interpretive Guidance suggests VNSA armed forces can be targeted when taking “measures preparatory to the execution of a specific act of [DPH], as well as . . . deployment to and the return from . . . its execution,” and thus grants them civilian immunity during some band of time surrounding their combatant acts. \textit{Id.} at 1031.


guise and in proximity to protected persons, Islamist combatants unlawfully execute military operations from the cover of hospitals, schools, and mosques. 162 Worse, Islamists use human shields—forced and voluntary—in and around concentrations of Islamist fighters, rendering it near-certain that state military operations will, even when painstakingly conducted to mitigate casualties and distinguish civilians from combatants, kill and injure the former. 163 Although Islamist conduct in siting operations and shielding themselves converts civilian objects into military targets, 164 deaths in putatively civilian areas are publicized to prove U.S. iniquity. 165

force[.].”) This practice is categorically prohibited. GCIII art. 28.

162 Defenders have affirmative duties to “remove . . . civilian[s] . . . from the vicinity of military objectives, avoid locating military objectives within or near densely populated areas, [and take] necessary precautions to protect the civilian population . . . .” Additional Protocol I, supra note 51, at art. 58. More pointedly, LOAC prohibits using civilians to shield military objectives. Id. at art. 51(7). When defenders breach these obligations, they fail to remove civilians from the area of military objectives; resulting civilian casualties are attributable to this breach, which converts erstwhile civilian objects into lawful military targets. JEAN DE PICTET ET AL., INT’L COMM. OF THE RED CROSS, COMMENTARY ON THE ADDITIONAL PROTOCOLS OF JUNE 1977 TO THE GENEVA CONVENTIONS OF 12 AUGUST 1949 at 579 (1987).

163 Minimization requires complex legal and moral calculus regarding how many casualties are acceptable, and when and how to strike legitimate targets; the result is fewer targets are engaged than LOAC permits. See Blank, supra note 53, at 286 (“[Western] forces . . . wrestle[e] with difficult legal and moral questions . . . about who to target, how to target and when to target.”); see F.M. Lorenz, Law and Anarchy in Somalia, 23 PARAMETERS 27, 39 (1993) (describing great reluctance of U.S. to engage armed women and children). Even when U.S. military operations are conducted with such precision as to avoid civilian casualties altogether, Islamist defenders have dragged civilians killed elsewhere to attack sites to falsely claimed the deaths were the result of the U.S. attack. Wheaton, supra note 62, at 8.

164 See Additional Protocol I, supra note 51, art. 52(2)-(3) (limiting attacks to “military objectives,” defined as “objects which by their nature, location, purpose or use make an effective contribution to military action and whose . . . destruction . . . offers a definite military advantage” and requiring that doubts be resolved in favor of civilian status). However, defenders who convert civilian objects to a military use or purpose divest civilian immunity from these sites. Convention (IV) respecting the Laws and Customs of War on Land and its annex: Regulations concerning the Laws and Customs of War on Land, The Hague art. 27, Oct. 18, 1907, 187 CTS 227.

Thus, Islamists convert U.S. LOAC compliance into a defensive weapon.166

Because “existing legal constraints make lawful fighting much easier for the powerful” and Islamists “do not always have the option of engaging in combat in unpopulated areas,” CLOACA argues that distinction should be reinterpreted to impose higher legal obligations on attackers and more relaxed requirements on defenders regarding human shielding.167 Some argue that to contextualize distinction when civilians and military targets are interwoven requires that proportionality be construed against states to create a rebuttable presumption that resulting civilian casualties from attacks on such targets are by definition excessive and thus unlawful.168 Others go further, insisting that the presence of civilians intermingled with Islamist combatants at an intended military target renders any use of force against it per se excessive in relation to anticipated military advantage, and thus disproportionate and prohibited.169 Unilateral constraints inconsistent with LOAC but foisted upon states by CLOACA find favor with non-governmental organizations (“NGOs”), which condemn state attackers when

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166 Perversion of distinction by unlawful combatants to their strategic advantage can be expressed as follows: “If you want to fight against us . . . you are going to have to fight civilians[.] Therefore, you should not fight at all, and if you do, you are the barbarians[.]”). MICHAEL WALZER, JUST AND UNJUST WARS: A MORAL ARGUMENT WITH HISTORICAL ILLUSTRATIONS 180 (4th ed. 2006).

167 Blum, supra note 86, at 171.

168 See, e.g., Valerie Epps, The Death of the Collateral Damage Rule in Modern Warfare, 41 GA. J. INT’L & COMP. L. REV. 307, 335-36 (2013). Whereas distinction traditionally imposed a strict prohibition against deliberate targeting of noncombatant, implying that specific intent to target either is required to prove criminal liability, CLOACA argues that the standard for criminal liability when an attacker causes collateral damage should be mere negligence, which is to be presumed a matter-of-law. See id. at 353.

human shields are killed but withhold criticism of Islamist defenders who employ them.¹⁷⁰

An untenable choice confronts states facing Islamists using human shields: violate distinction (and perhaps proportionality), or refrain from attacking. In the main, they choose the latter:¹⁷¹ in 2007, NATO announced it “would not fire on positions if it knew there were civilians nearby,”¹⁷² and “[i]f there is the likelihood of even one civilian casualty, we will not strike.”¹⁷³ Taken together, these unilateral constraints encourage four related consequences: (1) Islamists use human shields as a defensive tactic,¹⁷⁴ (2) fewer opportunities to target and kill Islamists present, (3) fewer still are seized, and (4) lawful attacks against Islamists kill civilians.

### iii. Summary of Distinction

With arguments contrary to precedent that increase the risks to U.S. forces and to civilians, CLOACA abuses distinction to the benefit of Islamists by relieving them of the legal burden of their unlawful combatancy. It releases them from a regime of detention

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and interrogation instrumental in preventing future attacks, confers operational advantages upon them relative to U.S. troops whom they surprise and elude in battle, speeds their return to the fight, and denies the lawfulness of efficient and discriminating technology to dispatch them. It also affords absolute immunity from attack to many of their combat support personnel and significant immunity to their front-line fighters, and incentivizes them to mingle with and endanger civilians to blunt—even prevent—U.S. attacks.

b. Proportionality

The principle of “proportionality,” which derives from the Mosaic Lex Talionis and prescribes that an injury be requited reciprocally but not with greater injury, does not establish a zero-tolerance or strict liability standard for civilian casualties, but requires that parties attacking military targets take “all reasonable precautions to avoid losses of civilian lives” and ensure that unintended civilian casualties are “not excessive in relation to the concrete and direct military advantage anticipated.” The greater the concrete and direct military advantage anticipated, the more civilian casualties proportionality tolerates.

Defining exactly what proportionality requires occurs on contested legal terrain. Deciding how many civilian casualties are permitted in any given attack before the balance has tipped too far towards necessity, whether a method and means of attack are likely to cause civilian casualties in excess of that number, and whether an otherwise lawful target is immune from attack by virtue of the number of expected civilian casualties are judgments dependent on value systems that are difficult to capture and express in formal rules. Determining whether to make allowance for defects in

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175 See Exodous 21:23-25 (King James) (“[A]n eye for an eye, a tooth for a tooth[,]”).
176 Additional Protocol I, supra note 51, at art. 51(5), 57(4).
177 SEARCHING FOR A ‘PRINCIPLE OF HUMANITY’ IN INTERNATIONAL HUMANITARIAN LAW 76 (Kjetil Mujezinovic, et al., eds., 2013) (“[E]xtensive civilian casualties may be acceptable, if they are not “excessive” in light of the . . . military advantage anticipated[,]”).
178 See GARY D. SOLIS, THE LAW OF ARMED CONFLICT 273 (2010) (describing the impossibility of balancing life against necessity as the “terrible and impossible problem of proportionality.”). The malleability of proportionality is “reason to be
weather prediction, communications and intelligence failures, and mechanical malfunctions in evaluating military advantage and excessiveness, and whether to differentiate in the application of the principle as between preplanned targets and targets of opportunity are further considerations for which rules provide no answers. Moreover, these decisions are based on a weighing of costs and benefits immediate and future, and rely on assumptions, incomplete information, and guesswork. Thus, there is space to find a breach of proportionality, if one is so determined, under any circumstances.

The United States is committed “to minimizing civilian casualties.” However, this does not imply an absolute aversion. The utilitarian interpretation reflected in state practice deems a military attack consistent with proportionality even if it causes unforeseen but unintended noncombatant deaths so long as the military benefit of that attack exceeds the quantum of unintended harm it visits upon noncombatants. The idea that some “collateral damage” is acceptable is a fixture in Western law and morality, and rests upon the belief in a profound moral difference between intended and unintended but foreseeable consequences:

To deny the distinction means that you either accept that . . . nonviolence is the only tenable position or that you are indifferent to the lives of civilians, since you are guilty of anything that happens anyway . . . [Proportionality is] the only principled way of steering between a pacifism that few of us . . . would accept, and a brutal realism that denies the . . . necessity

180 See Gil Meron, Israel’s National Security and the Myth of Exceptionalism, 114 POL. SCI. Q. 409, 425 (explaining the traditional interpretation of proportionality).
of even trying to distinguish between combatants and noncombatants. 181

In keeping with Western interpretations that regard intent as a critical inquiry, the United States requires that strikes against Islamist targets be painstakingly calibrated to achieve concrete and direct military advantage such that when civilian casualties inevitably occur they are the unfortunate outcome of proportionate attacks. The plight of civilians has improved in recent years, 182 substantiating U.S. arguments that intent matters and that has earned a margin of appreciation—meaning its attacks should be immune from legal challenge unless willful, wanton, or gross negligence can be proven. Such proof, by this view, requires evidence of deliberate indifference to civilian life and not merely disturbing evidence of civilian death as “[t]here is no moral equivalence between stray missiles aimed in good faith . . . and deliberate violation of the categorical rules . . . like using human shields.”183

Further, proportionality requires more than an inquiry into the objective acts and subjective intent of an attacker. Collateral damage is also a function of where a defender situates military assets; defenders must remove civilians from the area of military objectives, locate such objectives away from densely populated areas, and take other precautions to protect civilians. 184 Failure to discharge these duties does not immunize an otherwise lawful military target. Further, the defender’s failure to honor its obligations does not establish that an attack was disproportionate, nor does it prove the attacker’s intent to cause resulting civilian destruction. When a defender fails to segregate civilians and military objectives, the ultimate author of civilian casualties is the defender who has greater knowledge about the nature and character of the target, greater capacity to protect, and greater responsibility under LOAC to

183 Anderson, supra note 181, at 6.
184 API, supra note 51, at art. 58.
minimize civilian casualties.\textsuperscript{185} Post hoc attack analysis that ignores defender obligations encourages legal mischaracterizations.

Despite this, CLOACA holds that (1) states must provide extensive warnings to civilians near intended targets even at the cost of mission accomplishment, (2) some mathematical formula relating military and civilian casualties is dispositive of whether an attacker has violated proportionality, (3) absolute liability rather than specific intent or culpable negligence is the standard for determining criminal breaches, and (4) disproportionate attacks are evidence of the illegality of the resort to force in the first instance.

\textit{i. Duty to Warn}

States must warn of an impending attack so the enemy civilian population at an intended target can be evacuated “unless circumstances do not permit.”\textsuperscript{186} The duty to warn balances necessity and humanity; attackers need not provide a warning that “seriously compromis[es] the [attack]’s chances of success.”\textsuperscript{187} State practice confirms that necessity may allow unwarned attack.\textsuperscript{188} The United States and NATO have withheld warnings when issuing them would have increased casualties to attacking and defending forces and to civilians.\textsuperscript{189} In other operations, air superiority and poor enemy air defenses attenuated the need for surprise and enabled warnings without cost to mission accomplishment.\textsuperscript{190} Israel, as a policy, warns out of humanitarian, rather than legal, obligation.\textsuperscript{191}

\textsuperscript{186} API, \textit{supra} note 51, art. 57(2)(c) (“[E]ffective advance warning shall be given of attacks which may affect the civilian population, unless circumstances do not permit.”).
\textsuperscript{188} See L. Openheim, \textit{International Law: A Treatise} 312 (1912) (approving state derogations where “circumstances do not permit advanced warning”).
\textsuperscript{190} See Peter Rowe, \textit{Kosovo 1999: The Air Campaign—Have the Provisions of Additional Protocol I Withstood the Test?}, 837 Int’l Rev. Red Cross 154 (2000)
LOAC offers no concrete guidance as to the form warnings must take.192 The Goldstone Report193 responding to alleged Israeli war crimes in Gaza, crafted a prospective standard, insisting, without referencing LOAC, that warnings must “reach those . . . in danger[,] give them sufficient time to react[,] explain what they should do to avoid harm[,] and be . . . credible and clear.”194 The Report concluded that multimodal Israeli warnings were noncompliant because Israel presumably could have issued more effective warnings, Gazan civilians were uncertain as to how to seek shelter, and some shelters were struck subsequently.195 The Goldstone Report is remarkable for its lack of any mooring to law, its refusal to concede the extensiveness of Israeli warnings, and its failure to credit the difference between deliberate targeting of civilians and unintended consequences of lawful attacks.

Capitalizing upon the Report’s departure from law to establish asymmetric obligations disfavoring Western states, CLOACA insists that the duty to warn is nonderogable, that it applies where any (rather than merely “excessive”) civilian casualties are anticipated, and that if necessity cannot be reconciled with this duty regarding a proposed target, that target must be rejected altogether.196 Thus, under the grossly expanded duty advanced within CLOACA, investment of a potential target with civilians and creation of the virtual certainty that in any attack at least one civilian will be killed allows an Islamist defender to immunize that target or

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191 See generally Blank, supra note 53, at 296-97 (characterizing Israeli warnings to Gazan civilians during Operation Cast Lead made to satisfy humanitarian, not legal, obligations).

192 A UN study concluded that a state must “take into account how [it] expect[s] the civilian population to carry out the [warning] instruction[.]” Report of Commission of Inquiry on Lebanon, S-2/1, A/HR/3/2, 23 Nov. 2006, para. 156. However, it offers nothing as to the requisite substance or process required of a compliant warning.


194 Newton, supra note 95, at 273 (citing Goldstone Report, supra note 193, at para. 528).

195 See generally Goldstone Report, supra note 193.

196 See, e.g., Epps, supra note 168, at 30.
to level a prefabricated indictment of the disproportionality of any subsequent attack even if preceded by a long symphony of warnings. This expanded duty encourages human shielding and discourages states from providing warnings sure to be deemed inadequate, with the result that civilians are subjected to increased danger and states (as well as their leaders) to more claims of disproportionate conduct.

ii. Mathematical Formula Relating Civilian and Military Casualties

Determining whether a particular attack was proportional is a subjective inquiry.197 Some in CLOACA decry proportionality as “an organized deceit to persuade us that . . . permitting soldiers to kill enemy combatants” is “signing the death warrant for civilians, except ‘incidentally.’” 198 If attackers can invoke proportionality to immunize themselves, then, by this view, the principle needs to be narrowed by the introduction of more stringent and quantifiable standards as to just how many civilian casualties can accompany an attack before the principle is violated. The drive to develop a mathematical proportionality formula intimates that the proportionality of an attack is inferable by comparing the number of civilian dead to the number of attackers killed.199 For CLOACA, “body counts” promote transparency and objectify proportionality: “[W]e need . . . a clear rule requiring states and . . . organized fighting groups to keep body counts of . . . dead and injured . . . These figures should be kept both for the injuries to the state’s (or fighting group’s) own civilian personnel . . . and also for the adversary’s [and] made public.”200

Evangelists of this method assume two things. First, some formula of military to civilian casualties exists against which attacks can be assessed for compliance with LOAC. Second, insufficient military deaths establish that an attack was inadequately protective of

197 See Parkerson, supra note 189, at 59 (assessing proportionality is highly subjective and even “an . . . impossible task[.]”).
198 Epps, supra note 168, at 309.
199 See Parkerson, supra note 189, at 61 n.155 (decrying the use of this protocol as a “macabre and distorted method of viewing proportionality[.]”).
200 Epps, supra note 168, at 354.
civilians. In short, because proportionality does not define “excessive” or provide metrics to quantify the concrete and direct military advantage anticipated in an attack that produces civilian casualties, this “body count” methodology reduces the determination of whether an attack is proportional to the answers one reaches to two questions: (1) how much, if any, force protection can an attacker employ, and (2) how much is an attacker permitted to prefer its own citizens to those of the enemy?

Traditionally, in assessing how much force is necessary to accomplish a legitimate military objective, states, based on nationalism and necessity, may consider not only the force needed to subdue the enemy but the danger their troops face in achieving the mission, and may privilege force over civilian protection. Protecting one’s troops at the risk of killing enemy civilians, who by aiding and “cheer[ing] for the militants lose their mantle of innocence” and “ha[ve] it coming,” is unabashedly asserted as moral by traditional LOAC. Traditionalists further condone force

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201 See Anderson, supra note 67, at 33 (“[T]here is no fixed legal standard[,] no mathematical formulas, and it is disingenuous . . . to suggest . . . that . . . [there] is.”).


204 See Asa Kasher & Amos Yadlin, Assassinations and Preventive Killing, 25 SAIS Rev. 49, 49-51 (2005) (arguing a “combatant is a citizen in uniform” to whom his state’s obligation is greater than to enemy civilians); Iddo Porat, Preferring One’s Own Civilians: Can Soldiers Endanger Enemy Civilians More Than They Would Endanger Their Own Civilians? (U. San Diego Sch. of Law, Pub. L. & Legal Theory Research Paper Series, 2009), available at http://ssrn.com/abstract_id=1445509 (finding soldiers are entitled to employ force protection even at cost to enemy civilians).

protection on the ground that soldiers’ lives are intrinsically more valuable than civilians’ because the mission depends on the survival of the former—not the latter. 206 Some demand that soldiers accept risks to benefit enemy civilians but maintain that LOAC does not compel this; 207 risk and force protection are balanced casuistically. 208

CLOACA scholars disagree. Some advocate “risk egalitarianism” in which civilian and military lives are equally valuable but soldiers assume significant risks to protect civilians. 209 More “nationality-blind” members would require soldiers to assume extraordinary risks to save enemy civilians up to “the point where any further risk-taking would almost certainly doom the military venture.” 210 Some claim “soldiers’ lives . . . are irrelevant” as “a soldier [is] an instrument of military policy, whose personhood and . . . rights are suspended.” 211 One scholar laments weapons and tactics that reduce the risk of “[U.S.] citizens coming home in body bags,” 212 by inference, unless the United States risks and loses enough troops in an attack on Islamists, that attack is perfidious. Carried to its logical conclusion, CLOACA fetishism for protecting enemy civilians at the expense of compatriot soldiers, coupled with body count methodology, seems to require that either that zero enemy

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206 See W. Michael Reisman, The Lessons of Qana, 22 YALE J. INT’L L. 381 (1997) (supporting whatever force protection is necessary to preserve military strength and public morale); Benvenisti, supra note 20, at 354-55 (allowing considerations of “political and social accountability” to enhance force protection).


209 See Luban, supra note 202, at 7, 12, 44 (“If the . . . advantage anticipated by choosing one tactic over another . . . is saving x soldier lives, it cannot be pursued by causing more than x anticipated but unintended civilian deaths.”).

210 WALZER, supra note 166, at 156-57.


212 Mary Ellen O’Connell, Seductive Drones: Learning from a Decade of Lethal Operations, J. L. INFO. & SCI. 1, 21, 26-27 (2011).
civilians or all attacking military personnel perish for an attack to be proportional.\textsuperscript{213}

\section*{iii. Absolute Liability}

An attacker bears no legal responsibility for unintended civilian casualties resulting from otherwise lawful attacks provided it attempted in good faith to balance these deaths against the military advantage anticipated.\textsuperscript{214} Even those operations where an attacker expects a great many civilian casualties are justifiable by the expectation they will confer great military advantages providing the requisite balance. The test is not merely whether the loss of civilian life is “excessive,” but rather whether it was “clearly excessive;” thus, specific intent to target civilians, or at least some degree of culpable negligence, is required to prove disproportionality.\textsuperscript{215}

As a result, the macabre resort to counting the dead is a blatant attempt to convert proportionality from a customary requirement that military planners make good-faith judgments in balancing necessity and humanity, into a punitive rule imposing \textit{per se}, or absolute, criminal liability upon all those who inadvertently cause any civilian casualties. With all civilian casualties adduced as the foreseeable result of an intentional failure to protect them, and with any attack using sophisticated weapons against Islamists hiding among civilians likely to produce some civilian casualties, attackers are \textit{ipso facto} violators of proportionality merely for the fact that they engage in attacks. Such a rule would disregard their intent and

\footnotesize{\begin{itemize}
\item \textsuperscript{213} See generally Epps, \textit{supra} note 168, at 345-46 (positing a number “n” of civilian casualties above which an attack violates proportionality no matter how great the advantage gained).
\end{itemize}}
ignore how diligently and in good faith they attempt to prevent civilian casualties.\footnote{See, e.g., Jack M. Beard, Law and War in the Virtual Era, 103 AM. J. INT’L L. 409, 438-39 (2009) (“[C]ivilian deaths . . . may be incidental but no longer . . . accidental”).}

\textit{iv. Evidence of Illegal War}

CLOACA extrapolates allegations of disproportional attacks to impugn the legality of the initial resort to force. A staged process unfolds: “1) an attack leads to civilian deaths; 2) claims are . . . made that the attack was disproportionate because civilians died[;] and 3) . . . this disproportionate attack . . . automatically means that the entire military operation is a disproportionate use of force [and therefore unlawful].”\footnote{See Blank, supra note 165, at 727.} This maneuver misrepresents the law of proportionality and deliberately collapses the boundary between \textit{jus ad bellum} and \textit{jus in bello} to support a spurious accusation of aggressive war based solely on unintended civilian deaths.

\textit{v. Summary of Consequences to Proportionality}

Proportionality is an amorphous, politically-charged construct and a legal morass. LOAC balances necessity and humanity but interpretive gambits by CLOACA destabilize this, encouraging Islamists to employ human shields and discouraging states from launching attacks that, while permissible under LOAC, would be deemed disproportionate and in bad faith. CLOACA has conferred unilateral advantage upon Islamists and induced the West to make prophylactic decisions to adhere to more onerous standards than LOAC requires, as well as to refrain from striking certain targets to guard against spurious allegations of disproportionality lodged against attacks that, had they transpired, would have been lawful notwithstanding that some civilians would have died.
3. Misrepresentation of Aspiration as Law

International law consists of treaty-based and customary sources.\textsuperscript{218} Treaties are express agreements manifesting state consent to be bound, while customary international law ("CIL") evolves from state practice consistent with subjective understandings that such practice is legally obligatory.\textsuperscript{219} Practice must be consistent, settled, and uniform to create CIL.\textsuperscript{220} LOAC has developed largely by codification of military custom, but because most hortatory declarations purporting to create or modify LOAC do not reflect state practice and no authoritative judicial pronouncement delineates its boundaries, customary LOAC is a hotly contested zone.\textsuperscript{221}

Misrepresentation of LOAC as CLOACA would like it to be for LOAC as it currently is disconnects LOAC from state practice.\textsuperscript{222} CLOACA, bent on withdrawing LOAC from the reach of states, insist that an ever-expanding body of principles they “restate” constitutes binding CIL directly applicable to the battlefield.\textsuperscript{223} Others reinterpret existing CIL rules regarding LOAC to create more restrictive definitions rather than cut new ones from whole cloth. Yet most states have elected to incorporate, in military manuals and other sources of domestic law, only those CIL rules for which there is evidence of widespread practice; notwithstanding CLOACA pressures, states are chary of interpretations that might constrain

\textsuperscript{218} See generally U.N. Charter.


\textsuperscript{221} See Stuart Belt, Missiles Over Kosovo: Emergence, Lex Lata, of a Customary Norm Requiring the Use of Precision Munitions in Urban Areas, 47 NAVAL L. REV. 115, 145-46 (2000).


their behavior in war.\footnote{See Theodor Meron, The Humanization of Humanitarian Law, 94 AM. J. INT'L L. 239, 244 (2000) (noting human rights NGOs take “idealistic” positions on customary LOAC that LOAC experts and states find “problematic”).} The question of whether and to what extent CLOACA should be able to create and interpret LOAC without state consent, and without representing their work as aspiration rather than description, remains open. What is certain is that confusion of the “ought” for the “is” renders LOAC fuzzier and more political.

4. Degradation of Intelligence Collection and Exploitation

The universe of interrogation techniques spans a coerciveness continuum from flattery and other rapport-building measures to torture. Whether or not more coercive techniques—sleep deprivation, stress positions, temperature regulation, and waterboarding—yield more or better information from detainees, “the optimal level of coercion . . . is [not] zero.”\footnote{See Wittes, supra note 103, at 196.} Coercive interrogation can protect states by developing information to interdict future VNSA attacks and conspiracies, and should arguably be available to interrogators in situations where failure to secure information might enable an attack with weapons of mass destruction. In fact, “[i]f the stakes are high enough, torture is [morally] permissible [and] [i]f torture is the only means of obtaining the information necessary to prevent the detonation of a nuclear bomb in Times Square, torture should be used—and will be used—to obtain the information.”\footnote{Richard A. Posner, The Best Offense, NEW REPUBLIC (Sept. 2, 2002), http://www.newrepublic.com/article/the-best-offense (reviewing ALAN DERSHOWITZ, WHY TERRORISM WORKS: UNDERSTANDING THE THREAT, RESPONDING TO THE CHALLENGE (2002)). Others concur that torture, under extreme circumstances, is permissible. ALAN DERSHOWITZ, WHY TERRORISM WORKS: UNDERSTANDING THE THREAT, RESPONDING TO THE CHALLENGE 144-45 (2002) (advocating judicially sanctioned torture of terrorists in extremis).}

Even more so than the Soviets, Islamists are an “implacable enemy whose avowed objectives” may compel the abandonment of “[h]itherto accepted norms of human conduct” to defeat them.\footnote{CENTRAL INTELLIGENCE AGENCY, REPORT # 15B, HR70-14(N), REPORT ON THE COVERT ACTIVITIES OF THE CENTRAL INTELLIGENCE AGENCY}
Islamist detainees are entitled to fewer protections under LOAC than POWs, and thus the U.S. government instructed interrogators to employ coercive techniques against them—a decision which yielded timely information not otherwise likely to have been divulged.228 Yet these techniques did not approach the legal term-of-art “torture” which is legally and morally distinct from “coercive interrogation.”229 The U.S. statute incorporating the Torture Convention prohibits only “intentional infliction . . . of severe physical [or mental] pain or suffering[,] administration . . . of mind-altering substances . . . calculated to disrupt profoundly the senses or the personality[,] [or] the threat of imminent death.”230 Although the military and CIA employed drugs and physical coercion in post-9/11 interrogation, no technique clearly violated the law.231

Obsessed with a presidential request for guidance as to whether coercion might lawfully be used to interrogate Islamist detainees,232 however, CLOACA alleged the Office of Legal Counsel response, which it branded the “Torture Memorandum,” employed “unprofessional legal reasoning”233 to “dodge criminal liability”234 for

(1954) [hereinafter Doolittle Committee] (advocating extraordinary measures to defeat the Soviets).

228 See WITTES, supra note 103, at 196; Dormann, supra note 110, at 51 (differentiating treatment due unlawful combatants from POWs).

229 See Ellen Yaroshefsky, Military Lawyering at the Edge of the Rule of Law at Guantanamo: Should Lawyers Be Permitted to Violate the Law, 36 Hofstra L. Rev. 563, 583-84 (2007) (finding no definitional consensus as to “torture”).

230 18 U.S.C. § 2340(1) (2004) (“Torture” means “any act by which severe pain or suffering, whether physical or mental, is intentionally inflicted on a person for such purposes as obtaining from him or a third person information or a confession[,]”). Convention Against Torture and Other Cruel, Inhuman or Degrading Treatment or Punishment art. 1, Dec. 10, 1984, 18 U.S.C. § 2340(1), 1465 U.N.T.S. 85.

231 See WITTES, supra note 103, at 29-30 (concluding both techniques fell “short of overt torture” and noting both were “approved post 9/11 for military interrogations of unlawful combatants”); Ireland v. United Kingdom, 25 Eur. Ct. H.R. (ser. A) 1, at 35, 59, 86 (1978) (stress positions, sleep deprivation, and other environmental modifications are not torture).


Margulies, supra note 233, at 6. One CLOACA scholar claims the Torture Memo “toppled the traditional constraints on prisoner treatment[.]” McCormack, supra note 120, at 111.

See Darmer, supra note 235, at 2 (coining the phrase to describe a uniform, concerted, and coordinated CLOACA outcry against the TM).

Robertson, supra note 233, at 390. One excoriated Torture Memo claims that torture entails “death, organ failure, or . . . loss of significant body function” and is justifiable by necessity. Yaroshefsky, supra note 229, at 584. Another blasted assertions regarding the level of pain or injury associated with torture. Cole, supra note 234, at 457-58.

Bay detention facility in Cuba (“GTMO”) was so superior to other federal prisons that detainees preferred detention there, were irrelevant: the politico-legal spell cast by CLOACA invocation of “torture” scuttled U.S. intelligence exploitation of detainees.

In a manual used to train Islamists in the entire spectrum of unlawful combatancy from deployment through detention, Al Qaeda teaches that at the beginning of legal proceedings “the brothers must insist on proving that torture was inflicted on them.” Defense lawyers—including CLOACA scholars—launched media campaigns to reinforce the torture narrative and, under the guise of attorney-client privilege, provided clients detained at GTMO with literature that recapitulated portions of the manual training clients in this tactic. By alleging torture as their commanders and lawyers instructed, detainees triggered a barrage of academic hand-wringing, media scrutiny, and litigation that “paralyz[ed] international intelligence services and military operations much more effective[ly] than bombs and rifles” even as their claims were proven factually false.

Academic torture allegations were consequential. While appeals were pending, Congress passed the Detainee Treatment Act, obligating the Defense Department to use only the techniques delineated in Army Field Manual 2-22.3 and establishing Article 3,
which is common to all four Geneva Conventions ("CA3"), as the
minimum standard for all interrogations of detainees, including
unlawful enemy combatants, unless a waiver is approved at higher
echelons.\textsuperscript{244} A 2007 Bush executive order halted techniques
construable as prohibited under CA3, extending the prohibition to
CIA interrogators save for specific circumstances wherein a
presidential authorization is required \textit{a priori}.\textsuperscript{245} In 2009, President
Obama’s first official act was to transfer detainees to civilian prisons
and away from interrogators entirely; his second was to order “an
end to torture,” ostensibly by terminating CIA interrogation
authority.\textsuperscript{246} This second order suggested the CIA had routinely
interrogated in violation of CA3, which CLOACA defines as the
threshold below which “torture” results. Yet the CIA had already
been restricted to CA3 standards, and thus Obama’s second
executive order left the United States dangerously bereft of any
capacity to conduct coercive interrogation at all.\textsuperscript{247} To the extent
only coercive interrogation extracts the information necessary to
prevent future attacks, the United States is less safe. Further,
interrogators are left with a Hobson’s choice in which aggressiveness
earns them prosecution, whereas timidity is chargeable as dereliction
of duty, if investigators identify their passivity as a cause in a future
attack on Americans.\textsuperscript{248}

Secondly, while claims of torture induced the United States
to self-limit coercive interrogation, they also prompted tactical
adaptations, including the arguable circumvention of domestic law
by rendering Islamist detainees to allied nations not so self-

(2006)) (ordering DOD personnel to adhere, save for approved exceptions, to CA3
as standard for interrogating detainees however characterized).
Bay); Exec. Order 13,491, 74 Fed. Reg. 4893 (Jan. 27, 2009) (ending CIA coercive
interrogation).
\textsuperscript{246} \textit{See} John Yoo, \textit{Obama Made a Rash Decision on Gitmo}, WALL ST. J. (Jan. 29, 2009),
http://www.wsj.com/articles/SB123318955345726797 (decrying termination of CIA’s
“special authority to interrogate terrorists”).
\textsuperscript{247} \textit{See} WITTES, \textit{supra} note 103, at 187-88 (describing a “terrible conundrum” for U.S.
interrogators and excoriating Congress for its refusal to extricate them therefrom).
constrained.249 “Rendition” to foreign proxies that develop desired information with more aggressive techniques began in the 1970s after Congress stripped the CIA of many legal authorities.250 Because information regarding rendition operations is classified under domestic law, it is difficult to assess its frequency. Although permissible under domestic and international law as a general rule,251 many CLOACA scholars summarily conclude recent U.S. renditions amount to conspiracy to torture.252

A predictable consequence of the claim that U.S. interrogation is tantamount to torture is that the utility of capturing Islamists is destroyed. In 2010, frustrated by continued claims of detainee torture even after it terminated coercive interrogation, the Obama administration made the tactical decision to begin killing Islamists with UAVs—a policy that, while effective and lawful, also kills any possibility of collecting information through interrogation of detainees that might prevent future attacks on U.S. interests.253


250 See WITTES, supra note 103, at 28-30.

251 Under CIL, forcible rendition of a suspect in a war crime or crime against humanity committed beyond the territory of the rendering state is permissible under universal jurisdiction. See e.g., Covey Oliver, Judicial Decisions: The Att’y-Gen. of the Gov’t of Israel v. Eichmann, 56 AM. J. INT’L L. 805 (1962); United States v. Best, 304 F.3d 308 (3d Cir. 2002).


5. Restoration of Islamist Combatants to the Battlefield

Furor over Islamist detention unsettled the hoary view that only U.S. citizens are fully vested with constitutional rights and “the Constitution [does not] promise[] people so wholly outside of the American social compact as [Islamist] operatives overseas any of its benefits.” 254 Generations ago in Johnson v. Eisentrager, the Supreme Court, warning that “[i]t would be difficult to devise more effective fettering of a field commander than to allow the very enemies he is ordered to reduce to submission to . . . divert his efforts and attention from the military offensive abroad to the legal defensive at home,” held that permitting enemy detainees—emphatically outside the U.S. polity and its territorial jurisdiction—access to civilian courts would “bring aid and comfort to the enemy.” 255 Relying upon Eisentrager for the proposition that enemy combatants detained abroad could not avail themselves of the writ of habeas corpus, and upon battlefield capture data reported by the military, the United States transferred Islamists captured by military and CIA personnel in Afghanistan and Iraq to GTMO. 256 Because it detained Islamists as unlawful combatants, the United States maintained they could be held for the duration of the war, tried for precapture crimes, and coercively interrogated to develop intelligence to prevent future attacks. 257

The notion that citizenship and enemy status determine whether, and how much of, the panoply of constitutional rights is available to a given detainee, however, was bitterly contested. A

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254 See WITTES, supra note 103, at 115.
255 Johnson v. Eisentrager, 339 U.S. 763, 769 (“[O]ur law does not abolish inherent distinctions recognized throughout the civilized world between citizens and aliens, nor between aliens of friendly and of enemy allegiance . . . who . . . have remained with, and adhered to, enemy government.”).
257 See Bush Memorandum, supra note 113.
CLOACA cohort rejected U.S. authority to detain Islamists—even those who had engaged in combat against the United States—under any circumstances save for briefly prior to deportation or trial in civilian courts. Another demanded the United States provide detainees individualized status determinations on the pretense many were “innocent laborers, students, and relief workers” captured far from battlefields, and that even if some were Islamist fighters, the third Geneva Convention guaranteed individual hearings to determine status and rights on capture. Another argued determining detainees’ status was impossible.

In response, detention proponents asserted that there was no legitimate doubt as to detainees’ status and no individualized determination was necessary beyond a finding by the president, or his delegate in the military chain-of-command, that a detainee was affiliated with an Islamist VNSA at war with the United States. America maintained that preventive detention was authorized by LOAC for captured enemy combatants on the basis of their organizational ties without regard to locus, or personal conduct, at time of capture. The United States insisted further that to provide detainees with undue process—specifically, individualized status determinations in civilian forums—would harm national security, either by obligating the government to reveal intelligence sources and methods in open court and remove combat troops from the

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260 See Luban, supra note 202, at 1985 (stating that “no one . . . is in a position to know” the status and culpability of GTMO detainees).

261 See Jeff Miller, Investigating the John Adams Project, DAILY SIGNAL (May 21, 2010), http://dailysignal.com/2010/05/21/guest-blogger-congressman-jeff-miller-r-fl-on-investigating-the-john-adams-project/ (“You are not sent to [GTMO] unless you have directly harmed . . . American troops . . . or . . . civilians.”); WITTES, supra note 103, at 49 (“[LOAC] presume[s] that a captured enemy fighter is indeed a captured enemy fighter.”).
battlefield to testify as to the facts supporting detention, or by forcing it to choose protection of classified information and preservation of combat power over restraint of dangerous people sworn to attack the United States.\footnote{262 See Wittes, supra note 103, at 167 ("[P]ut a substantial burden of proof on the government to justify each detention, and . . . some very dangerous people will go free.").} 

CLOACA applauded, supported, and participated in a subsequent rash of lawsuits.\footnote{263 Burlingame & Joscelyn, supra note 242, at A23. The rush by members of CLOACA to represent detainees was not motivated by “professional nobility” but by self interest: “in many . . . quarters of the legal profession it is chic to volunteer to represent . . . detainees[.]” Charles C. Dunlap, Jr., Does Lawfare Need An Apologia, 43 CASE W. RES. J. INT’L L. 121, 139 (2010).} In \textit{Hamdi v. Rumsfeld}, the Supreme Court reaffirmed executive power to detain enemy combatants for the duration of the war, holding “[i]f . . . our only alternative . . . is to try enemy combatants in the civilian justice system while the war is underway, we will then have to choose between either providing our enemies with discovery that will be extremely useful to them or releasing them to return to their jihad.”\footnote{264 Andrew C. McCarthy, Lawfare Strikes Again, NAT’L REV. ONLINE (June 12, 2007), http://www.nationalreview.com/article/221258/lawfare-strikes-again-andrew-c-mccarthy.} However, the \textit{Hamdi} Court provided part of the requested relief, holding detainees were entitled to individualized status determinations (without specifying a forum).\footnote{265 Hamdi v. Rumsfeld, 542 U.S. 507, 509, 533 (2004). In compliance with \textit{Hamdi}, the U.S. developed Combatant Status Review Tribunals ["CSRTs"]—military hearings wherein individual status determinations were made to determine whether detainees were in fact affiliated with Al Qaeda and could thus be detained as unlawful combatants.} In \textit{Rasul v. Bush}, the Court further eroded \textit{Eisentrager}, holding GTMO detainees were entitled to file habeas petitions challenging their detention.\footnote{266 See Rasul v. Bush, 542 U.S. 466, 480-84 (2004) (holding GTMO detainees were under “effective control” of the United States and thus entitled to petition for habeas corpus).} Detainee advocates launched media campaigns and litigation to disrupt military interrogations and prosecutions with spurious claims of detainee innocence: one dishonest narrative alleged that “more than 55% [of GTMO detainees] are not accused of ever having committed a single hostile
It mattered not to CLOACA that 40% of detainees admitted Islamist status, 75% were a “demonstrated threat,”268 and most vowed to return to jihad if they gained release.269 *Ipse dixit*, the detainees—“students, farmers, and goatherds” in the wrong place at the wrong time and subjected to preventive detention, an “extreme” measure “inconsistent with . . . human autonomy and free will”270—were victims of Islamophobia. If the United States disagreed, it could try to prove otherwise in civilian criminal trials. NGO lawyers and a CLOACA cluster—self-styled patriots nobly representing despised pariahs271—demanded their clients’ release and closure of GTMO, a site they analogized to World War II-era death camps. Those who gainsaid the detainee innocence and attorney heroism narrative were


268 An investigative team from West Point determined that seventy-three percent of detainees constituted a “demonstrated threat” and ninety-five percent a “potential threat” to the United States. JOSEPH FELTER & JARRET BRACHMAN, CTC REPORT: AN ASSESSMENT OF 516 COMBATANT STATUS REVIEW TRIBUNAL (CSRT) UNCLASSIFIED SUMMARIES 30 fig. 21 (2007), available at http://www.pegc.us/archive/Organizations/CTC_csrt_rpt_20070725.pdf; see also William Glaberson & Margot Williams, Next President Will Face Test on Detainees, N.Y. TIMES (Nov. 3, 2008), http://www.nytimes.com/learning/students/pop/articles/03gitmo.html (validating these findings). Forty-two percent admitted to “significant association” with Islamist VNSAs, and many who denied association were “undoubtedly lying.” WITTES, supra note 103, at 85-86, 94; see also Odah v. U.S., 611 F.3d 8 (D.C. Cir. 2010) (denying habeas petition by citing evidence the detainee trained at a Taliban camp and deployed in combat); Al-Adahi v. Obama, 698 F. Supp. 2d 48 (D.D.C. 2010).

269 See Major General Charles J. Dunlap, Jr. & Major Linell A. Letendre, Response: Military Lawyering and Professional Independence in the War on Terror: A Response to David Luban, 61 STAN. L. REV. 417, 426-27 (2008) (“Some detainees [before CSRT hearings] make no issue of their guilt or their disposition to continue to commit hostile acts.”).


271 See Marc A. Thiessen, The ‘al-Qaeda Seven’ and Selective McCarthyism, WASH. POST (Mar. 8, 2010), http://www.washingtonpost.com/wp-dyn/content/article/2010/03/08/AR2010030801742.html (insisting detainee lawyers were not performing their “constitutional duty”).
heretics against the U.S. rule-of-law religion. When Deputy Assistant Secretary of Defense for Detainee Affairs Charles Stimson expressed “shock” that elite law firms were “representing terrorists,”[272] CLOACA joined a successful campaign to have him fired for a statement the American Bar Association branded “deeply offensive to . . . the legal profession, and we hope to all Americans.”[273]

When the Detainee Treatment Act purported to eliminate federal jurisdiction over waves of habeas petitions by detainees,[274] still more litigation ensued over this and related issues, including the power of Congress to define and punish pre-capture offenses in military commissions and whether detainees could be subjected to coercive interrogation. In Hamdan v. Rumsfeld, a detainee who had served as driver and bodyguard to Osama bin Laden and was scheduled for military prosecution on charges involving material support of terrorism failed in his challenge of Congressional power to define and punish that offense in the Military Commissions Act of 2006 (“MCA”).[275] Worse, in 2008, the Court struck down MCA’s jurisdiction-stripping provisions and further gutted Eisentrager in Boumediene v. Bush, which read Eisentrager as grounded almost exclusively in the weighty burden habeas jurisdiction would have imposed on the military if federal courts were invested with jurisdiction to review military convictions of enemy combatants.[276] The Boumediene Court, finding no practical burdens given military control of GTMO, held that the Combatant Status Review Tribunal (“CSRT”) system and D.C. Circuit review of CSRT determinations were unconstitutional because detainees lacked lawyers, knowledge of the charges, and power to confront witnesses. 277  Absent

274 DTA, supra note 244.
277 Id. at 783, 795.
Congressional suspension of the writ, detainees were entitled to judicial habeas review despite their foreign citizenship, the locus of capture, and detention beyond U.S. territory, and their presumptive status as unlawful enemy combatants.\textsuperscript{278} Federal judges stood ready to determine if detainees were Islamist VNSA affiliates, substituting theirs for military judgments.\textsuperscript{279}

Not content to purloin powers constitutionally committed to the executive, the Court implied that detainees were entitled to lawyers in habeas proceedings\textsuperscript{280} and to review classified information containing sources, methods, and identities of U.S. personnel at the heart of the effort to defeat the cause for which detainees were captured while fighting.\textsuperscript{281} \textit{Eisentrager} established that a lawful Axis combatant was entitled to release only at the end of World War II, yet \textit{Boumediene} subverted that rule to create a regime whereby a detainee whom the United States could prove by clear and convincing evidence was an unlawful combatant is entitled, during the pendency of the conflict, to immediate release should the government not reveal the classified evidence necessary to prove beyond a reasonable doubt his affiliation with Islamism—an enemy with whom, unlike the Nazis and Japanese, a negotiated surrender is impossible.

\begin{footnotes}
\item[278] Id. at 767 (concluding CSRTs fell “well short of the procedures and adversarial mechanisms that would eliminate the need for habeas corpus review”).
\item[279] Id. at 828 (Scalia, J., dissenting) (describing the decision as “devastating” to the President’s ability to fight Islamists). The majority opinion is symptomatic of an ill-advised drift by courts [from] war, and military discretion based on intelligence, to peace and law enforcement discretion based on evidence. Matthew C. Waxman, Dismantling Guantanamo: Facing the Challenges of Continued Detention and Repatriation: Guantanamo, Habeas Corpus, Standards of Proof: Viewing the Law Through Multiple Lenses, 42 CASE W. RES. J. INT’L L. 245, 266 (2009).
\item[280] Boumediene, 553 U.S. at 767 (finding that a Personal Representative, and not a lawyer, assigned to a detainee during CSRT proceedings is constitutionally inadequate).
\item[281] See, e.g., S. REP. NO. 110-90, at 14 (2007) (stating that in habeas proceedings the government faces the choice of giving highly sensitive intelligence to Islamists or “foregoing the use of . . . the most important evidence against a detainee, and thus running the risk [he] will be released”); Colonel Frederic L. Borch, III, Why Military Commissions Are the Proper Forum and Why Terrorists Will Have “Full and Fair” Trials: A Rebuttal to Military Commissions: Trying American Justice, ARMY LAW. 10 (Nov. 2003) (examining this “choice” in depth).
\end{footnotes}
Despite a result in *Boumediene* overwhelmingly favorable to detainees, because it did not clearly specify the procedures, standards of proof, or rules of evidence to govern CSRTs and military commissions,\(^282\) nor resolve the question of whether detainees in Afghanistan were entitled to invoke habeas in U.S. courts, CLOACA expanded its “law-free zone” allegations\(^283\) as lawyers filed suits challenging detentions and prosecutions under subsequently revised rules.\(^284\) Seven years later, judges have ordered GTMO detainees released in cases where the United States could not or would not disprove torture allegations, and others were released after short prison terms.\(^285\) A decade-plus of judicial intervention, goaded by CLOACA, has disturbed the answers to a series of questions—*i.e.*, who can the military detain, on what basis, for how long, and under what conditions, as well as who can be prosecuted, on what charges, and in what forums—that *Eisentrager* had resolved and upon which the Bush administration relied. Islamists, and potential recruits, can

\(^{282}\) See *Benjamin Wittes, et al., The Emerging Law of Detention: The Guantanamo Cases as Lawmaking* 1-2 (2010) (analyzing habeas litigation post-*Boumediene* and finding a lack of jurisprudential clarity as to who may be detained, on what basis, whether a detainee can abandon affiliation post-capture, what evidentiary presumptions are permissible, how classified information should be protected, and admissibility of allegedly coerced statements).


now contemplate a swifter and surer return to the battlefield than U.S. enemies in World War II. 286

Worse yet, after Boumediene, the Obama administration introduced a protocol providing periodic detention reviews and release on a determination that a detainee will not be prosecuted and no longer poses a threat to the United States. 287 Although detainees designated too dangerous to release will remain in indefinite detention, the Obama administration, like its predecessor, 288 freed many. This “charge or release” policy “allows . . . [Islamist] fighter[s] to game the system and return to the fight.” 289 Dozens of liberated detainees have killed and been killed in battle, scores have been recaptured, and some are in the top command structure of ISIS. 290 In 2011, the Director of National Intelligence testified that recidivism was 27%, with 161 detainees having resumed jihad—up from 74 in 2009 and 37 in 2008. More recent estimates suggest up to thirty percent of Islamists imprudently released due to “domestic political pressures” were back at war with the United States and its allies. 291

286 High-profile law firms represented Islamist detainees who, upon release, were confirmed as recidivist jihadists by the Department of Defense. Debra Burlingame & Thomas Joscelyn, Gitmo’s Indefensible Lawyers, WALL ST. J., http://www.wsj.com/articles/SB100014240527487041314045755117611125872740 (last updated Mar. 15, 2010).
288 Before January 2009, the U.S. determined that 500 GTMO detainees were not sufficiently dangerous to justify continued detention and, because they were not amenable to prosecution, would be extradited or repatriated. Cole, supra note 270, at 705-06. Of these, sixty-one soon returned to acts of unlawful combatancy. Id.
289 Peter Margulies, The Ivory Tower at Ground Zero: Conflict and Convergence in Legal Education’s Responses to Terrorism, 60 J. LEGAL EDUC. 373, 377 (2011).
In sum, legal arguments developed by CLOACA in the context of status determinations and habeas litigation have undermined precedent upon which the executive was entitled to rely in discharging its constitutional duty to defend Americans, denatured the moral opprobrium that attaches to unlawful combatancy, and elevated unlawful combatants into a position superior to soldiers who obey LOAC, distinguish themselves from civilians, and earn combatant immunity. CLOACA has helped strip the executive branch of constitutional command prerogatives, transfer them to the judiciary, and deprive U.S. commanders of the full utility of the tools of detention and interrogation vital to force protection and mission achievement. Moreover, they have reduced the liberty risks to potential Islamist recruits, diminished the incentive for detainees to cooperate in preventing future attacks as a condition of release, and improved the correlation of forces against the United States by returning jihadis to the battlefield.

6. Evacuation of American Military Personnel from the Battlefield

Because much of LOAC consists not of absolute rules but of standards given practical form through a subjective balancing of principles, no military commander can be sure in advance of a planned military operation how a court called to perform a post hoc review of his operational decisions might judge him, and “no judge . . . could reasonably condone any course of action in advance.”292 Nevertheless, LOAC has traditionally functioned as a permissive regime granting a responsible military commander a “margin of fighters not mistakenly captured while innocently in the vicinity of combat operations. See, e.g., Margulies, supra note 289, at 392 (admitting the facts “make the misadventure thesis inappropriate”). Nonetheless, CLOACA support for and state practice consistent with the “catch and release” policy based on individualized dangerousness legitimates this ill-considered policy. See Barak Medina, Regulating Anti-Terror Warfare Through the Individual Dangerousness Doctrine (Aug. 1, 2013), http://ssrn.com/abstract=2259158 (suggesting the practice is lex ferenda). The Obama administration plans to quietly release more of the 143 Islamists who remain detained at GTMO in 2015. Julian E. Barnes, Pentagon Prepares More Guantanamo Releases, WALL ST. J. (Nov. 27, 2014, 3:23 PM), http://www.wsj.com/articles/pentagon-prepares-more-guantanamo-releases-1417119817.

292 Benvenisti, supra note 20, at 354.
appreciation” and evaluating his alleged breaches not based on the perfect information available post hoc but on what he knew or should have known a priori his decision to attack a target in the manner and with the means chosen. LOAC stands in his boots amid the fog of war and smoke of battle and refrains from second-guessing presumptively good-faith judgments save for where actions are demonstrably the result of, e.g., a deliberate intent to kill civilians or a willful recklessness in using force excessive in relation to military advantage. Moreover, LOAC considers that command investigations are the most appropriate mechanism to investigate alleged violations of LOAC, and military justice systems routinely prosecute violations.

However, NGO and CLOACA militantism, prompting advent of the International Criminal Court and aggressive assertion of universal war crimes jurisdiction, has elevated the personal risks faced by military commanders. Hailed by CLOACA as “bringing to justice” authors of “horrendous violations of LOAC” and within the tradition of prosecuting the architects of Nazi genocide, the hyperlegalization of military operations leverages motivated (mis)interpretation and redefinition of LOAC principles by
forwarding alleged violations to hostile international courts. Advocates would require a commander, on report of an alleged violation, to impose a ceasefire and avail criminal investigators of his personnel, weapons, and equipment while his enemies escape or reinforce.\textsuperscript{299} The trend away from the presumption of commanders’ good faith gives Western military personnel cause to fear that, should military operations, no matter how LOAC-compliant they were viewed \textit{a priori}, result in dead civilians, no matter how unintended, they will be removed from battlefields and prosecuted by their countries’ political opponents.\textsuperscript{300} Civilian judicial forums and CLOACA revisionism intersect to shrink the margin of appreciation to the vanishing point, legally decapitate the military establishment, and debilitate Western combat power.\textsuperscript{301}

If CLOACA bristles at characterizations of the “bringing to justice” paradigm as a poorly-camouflaged device to achieve military results by non-military means,\textsuperscript{302} the drive to fetter Western commanders and shift operational advantage to Islamists continues undaunted. During the 2003 Iraq intervention, activists lodged indictments in several states alleging war crimes by U.S. leaders, including Defense Secretary Rumsfeld and General Franks.\textsuperscript{303}

\textsuperscript{299} Newton, \textit{supra} note 95, at 280.
\textsuperscript{300} Compliance with LOAC is a commander’s responsibility that burdens execution of military missions. Glenn Sulmasy & John Yoo, \textit{Challenges to Civilian Control of the Military: A Rational Choice Approach to the War on Terror}, 54 UCLA L. REV. 1815, 1831-45 (2007). Fear of prosecution for acts or omissions judged “war crimes” \textit{post facto} by NGOs and CLOACA can prevent commanders from acting robustly and leave them feeling “worried about being second-guessed by investigators” and “surrounded by . . . law wielded by enemies[,]” Christopher Waters, \textit{Beyond Lawfare: Juridical Oversight of Western Militaries}, 46 ALBERTA L. REV. 885, 895-96 (2009).
\textsuperscript{302} See, e.g., Leila N. Sadat & Jing Geng, \textit{On Legal Subterfuge and the So-Called “Lawfare” Debate}, 43 CASE W. RES. J. INT’L L. 153, 154 (2010) (posing the question, “Since when is filing a lawsuit the same as mounting violent and bloody attacks on civilians and civilian objects?”).
Although attempts to impede U.S. military operations through litigation failed, the precedent invigorated CLOACA academics who invoked the specter of Nuremburg, claiming senior U.S. commanders authored “violations of [LOAC as] . . . an admitted part of a ‘common plan’ or ‘program’ . . . in response to [9/11],” ensuring that a regime of “oppression [was] loosed on the world.” For CLOACA, the U.S. response to the Islamist threat mirrors the Nazi conspiracy in adopting a program of “manifestly unlawful transfer, detention, and interrogation” that “violate[s] our common dignity, degrade[s] our military, thwart[s] our mission, . . . deflate[s] our . . . influence abroad[,] emboldens [the] enemy, serve[s] as a terrorist recruitment tool, . . . and fulfill[s] terrorist ambitions.”

Further, U.S. troops bear personal responsibility for these policies and must face “prosecution here and in foreign courts.” One forum wherein CLOACA proposes their prosecution is Germany—birthplace of the Nazi conspiracy that allegedly inspired the U.S. scheme to violate LOAC.

Islamist abuse of criminal process to evacuate military commanders from the battlefield and disrupt military operations, anticipated in *Eisentrager*, has drawn Congressional ire. Concern about the potential for politically-motivated prosecutions of U.S. military personnel abroad is a major reason for the United States’ refusal to join the International Criminal Court, as well as for legislation and status-of-forces agreements ensuring U.S. troops are not brought before foreign tribunals. However, relentless political and academic pressure has been brought to bear to convince the United States that it is expedient to subject its troops to court-martial to prove that it takes allegations of LOAC violations seriously.

307 Id. at 5204.
308 See COHN, *supra* note 235, at 9 (describing efforts to convince Germany to prosecute U.S. leaders for crimes that “shock the conscience” of the world).
and that it is unnecessary to make referrals to international courts. The United States has court-martialed hundreds of personnel based on allegations of war crimes against Islamists, and several recent investigations, including on charges of murder, suggest that, even absent adequate evidence of crimes, senior U.S. military commanders will cave to political pressure and convene courts-martial as de facto proxies for foreign civilian judicial forums, with the result that U.S. troops are removed from the battlefield, the correlation of forces tilts in favor of Islamists, and the tactic is validated as an important aspect of Islamist combat support operations.

7. Execution of Direct Action Missions

Under 18 U.S.C. § 2339A-D, also known as the “material support statute,” material support of terrorists, broadly defined as the provision of money, training, equipment, personnel, transportation, services, physical assets, and “expert advice or assistance,” is a criminal act. Courts have upheld the material support statute as an incidental restriction on speech and association that clearly advances an important governmental interest in divesting terrorist organizations from financial, physical, and human capital without targeting protected political speech. The prohibition against providing terrorist groups “training,” “services,” and “expert advice and assistance” includes provision of training and advice to Islamists in the use of LOAC, even where experts providing these services lack any intent to further Islamist activities, so long as the support benefits the Islamist group in fact. Training in LOAC confers upon recipients a body of “specialized knowledge” and it is “wholly foreseeable that directly training the [Islamist group] on how to use [LOAC] would provide that group with information and techniques that it could use as part of a broader strategy to promote

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312 Boim v. Quranic Literacy Inst., 291 F.3d 1000 (7th Cir. 2002) (stating the material support statute is an incidental restriction on speech and association addressing an important government interest).
terrorism.” 313 While “independently advocating for a cause is different from providing a service to a group that is advocating for that cause,” the Supreme Court upheld Congressional authority to prohibit advocacy “in coordination with, or at the direction of, a terrorist organization.” 314

Yet CLOACA alleges “the greatest threat to our freedoms is . . . not [Islamists] but . . . our own government’s response,” 315 that the material support statute is an unconstitutional “form of preventive detention,” 316 and that high-profile convictions of professors and lawyers for providing “training” or “expert advice or assistance” to Islamist violent non-state actors exemplify “how out of hand things have gotten in the 'war on terrorism.'” 317 CLOACA antipathy to the material support statute was exacerbated by the conviction of Lynne Stewart, a radical lawyer who advocates “violence directed at the institutions which perpetuate capitalism, racism and sexism” 318 and represented Omar Abdel Rahman, the “blind sheikh” who masterminded the 1993 World Trade Center bombing. Stewart provided material support to Rahman by assisting his interpreter in sending encrypted messages indicating Rahman’s approval of further Islamist attacks. Stewart also misrepresented that Rahman had been denied medical care, which the United States characterized as dissemination of a false claim to spread propaganda and thus an additional count of material support. 319 She was convicted and imprisoned for providing expert advice and assistance

313 Holder v. Humanitarian Law Project, 561 U.S. 1, 5-6 (2010).
314 Id. at 24.
in conspiracy with Rahman and Al Qaeda.\textsuperscript{320} CLOACA, reading into Stewart’s prosecution a “new willingness . . . to see . . . lawyers as enemy combatants,” claimed she was guilty of mere violations of prison administrative regulations meriting only bar discipline.\textsuperscript{321} It branded her conviction a prohibition on “all First Amendment activity in support of [terrorist] organizations”\textsuperscript{322} and a devious twisting of the material support statute into a tool to criminalize lawyers’ statements of general support on behalf of “unpopular clients.”\textsuperscript{323}

Despite this rhetoric, under professional canons governing the practice of law, practitioners may represent a client without “endors[ing] the client’s political, economic, social or moral views or activities.”\textsuperscript{324} Even if the client advocates or engages in terrorism in support of an ideology with which the practitioner approves, he or she may represent the client so long as he or she does not cross over into “operational solidarity” by, e.g., participating in a terrorist act as principal, aider and abettor, or accessory.\textsuperscript{325} For CLOACA scholars not bound by constraints inhering in the representation of clients, the zone of discretion is even broader, and the tenets of academic freedom insulate against attribution of criminal responsibility for statements that connote affective solidarity with Islamists. CLOACA might seem free to express opinions sympathetic to Islamist aims without violating the material support statute.


\textsuperscript{322} Cole, supra note 316, at 1217. CLOACA considers the material support statute as interpreted to bar verbal support for “so-called terrorist organizations[.]” Kende, supra note 119, at 1560.

\textsuperscript{323} Margulies, supra note 321, at 176. “[E]ven the volunteering of one’s time . . . constitutes material support [under the material support statute][.]”). Cole, supra note 315, at 1214.

\textsuperscript{324} \textsc{Model Rules of Prof’l. Conduct} r. 1.2(b) (2011).

\textsuperscript{325} See Margulies, supra note 321, at 173-75, 177-82, 187-89 (2003) (differentiating lawyers in “affective” solidarity with clients from those in “operational solidarity”).
However, the anxiety that the statute excites in CLOACA may be rooted less in concerns that the representation of Islamists will incriminate practitioners of Stewart’s ilk than the prospect that their own disquisitions on LOAC may be received not as protected academic “speech” but as “services,” “training,” and “expertise or assistance” to Islamist organizations in violation of the statute. In United States v. Tarek Mehanna, an American Muslim was convicted of providing material support through “services” and “expert advice or assistance” to Al Qaeda in translating, interpreting, and distributing materials advocating, justifying, and inspiring jihad.326 Mehanna, a self-styled Islamic scholar “who provided information to others . . . less knowledgeable” in the “blessed field” of “stand[ing] up for the Mujahidin and . . . their ideas,” claimed his work as the “media wing” of Al Qaeda was protected speech under the First Amendment.327 Disagreeing, the jury found that Mehanna, who expressed hatred of the United States and hope for its defeat, was not engaged in independent and constitutionally-protected advocacy of Islamist aims, but had in fact worked “in coordination with or at the direction of” Al Qaeda to provide services, training, expertise, and assistance in support of its terrorist mission.328

It is hard to craft a more apt description of CLOACA than “scholars” who “provide information to others . . . less knowledgeable” in the “blessed field” of “standing up for [Islamists] and their ideas.” If Stewart and Mehanna are criminals for materially supporting terrorists, CLOACA scholars who contribute expert scholarship and advocacy that systematically (mis)interprets LOAC

328 Superseding Indictment, supra note 326, at 1-2 (alleging overt acts in furtherance of a 2339(b) conspiracy, including providing expert interpretation of Islamic texts regarding jihad, authoring and distributing recruiting materials, justifying attacks on noncombatants, serving as “media wing” of Al Qaeda, and inspiring participation in unlawful combatancy).
so as to advantage Islamist combat operations against the United States are propagandists in violation of the material support statute.

B. Combat Arms: Delegitimation of America as a Rule-of-Law Nation Worth Defending

CLOACA realizes the most direct application of its combat power through attacks on U.S. legitimacy that undermine the willingness of Americans to continue to support what they are told is an unlawful and unwinnable war. Rather than make good-faith legal arguments as to what LOAC does, does not, should, and should not require and prohibit—mindful that the continued existence of the rule-of-law civilization undergirding the capacity to make and apply LOAC depends upon U.S. victory over Islamism—these academics offer up politicized arguments that the Islamist jihad is a reaction to legitimate Muslim grievances against a Judaeophilic foreign policy, that U.S.-led interventions in Iraq and Afghanistan are aggressive and unnecessary wars, that “torture” and military commissions prove Western injustice, that the United States is engaged in a government-sanctioned pattern of war crimes à la Nazi Germany, that U.S. civilian leaders must be prosecuted for these crimes, that U.S. criminality breeds more terrorists while threatening our values, and that intrepid dissidents who dare challenge their enterprise are jurispaths deserving to be drummed out of LOACA into prison.

1. Attribution of Islamist Casus Belli to American Foreign Policy

CLOACA blames Islamist attacks on a U.S. failure to eliminate the “root causes” of Islamism—“poverty, lack of education, and foreign occupation.” Islamism is thus a reaction to four aspects of U.S. foreign policy: (1) promoting socioeconomic

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“injustices” in the Islamic world via the distributional effects of U.S. capitalism,330 (2) sanctioning rogue Muslim regimes,331 (3) dispatching infidel troops into “Muslim lands,” and (4) allying with Israel.332 Those who claim “we participated in [Islamism’s] creation” insist the United States must cease “choosing militarism and global inequality over peace and global justice.”333 As, by this perverse view, the United States is the aggressor, any U.S. military response is counterproductive, unjust, generative of more Islamists, and illegal.334 CLOACA would thus have the U.S. terminate alliances, withdraw forces, and redistribute resources to disincent future attacks.

2. Declaration that the Armed Conflict Response is an Overreaction to a Law Enforcement Problem

Prior to 9/11, Islamist attacks, like narcotrafficking or counterfeiting, were framed as a law enforcement problem.335 This reflected the formalist notion that Islamist VNSAs, although they had global reach and engaged in levels of violence common to war, were not states and could not participate in war, which by definition

330 See, e.g., PAUL BERMAN, TERROR AND LIBERALISM (2002) (presenting arguments that U.S. capitalism fueled 9/11); Gonzalez, supra note 329 (“[I]njustices . . . lead to hatred” and “it is from the desperate . . . and bereaved that these suicide pilots came.”).

331 Islamist apologists attribute the effects of economic sanctions on populations of the rogue regimes against which they are levied not to rogue regimes but to Western nations enforcing them. See John Quigley, International Law Violations by the U.S. in the Middle East as a Factor Behind Anti-American Terrorism, 63 U. PIT. L. REV. 815, 816 (2002) (claiming sanctions against Husseinist Iraq “violate[d] the rights of states and peoples[,]”); Tamanaha, supra note 329, at 436-37 (“Imagine the anger in the Muslim world at knowing . . . that U.S.-led sanctions on Iraq . . . resulted in the deaths of a half million Iraqi children.”).

332 See Quigley, supra note 331, at 835 (attributing Islamist attacks on U.S. interests to U.S. policies in support of Israel); Tamanaha, supra note 329, at 428 (“[W]e must eliminate the ultimate provocation that inflames Islami[sts] . . . [and] remove our troops from Muslim lands.”).


334 See, e.g., Tamanaha, supra note 331, at 436 (“Muslims targeting the [U.S.] believe Muslims were attacked first by America, and remain under [illegal] attack.”).

meant interstate armed conflict. 336 Conceiving of terrorism thusly betrayed a failure to appreciate the strategic evolution of war and the centrality of violent non-state actors to Fourth Generation War. The attacks unleashed that infamous morning transformed, from the U.S. vantage point, the nature, magnitude, and definition of the Islamist danger, as well as the proper instrumentalities to employ in response. Congress delegated authority to “use all necessary . . . force” against their perpetrators337 to the president and the country, ending a decade of denial, and conceding that 9/11 had effected a general declaration of war by Islamism.338 In jettisoning law enforcement as a “very serious intellectual failure,”339 the United States resolved that future attacks were preventable only by a credible threat of punishment only the military could pose.340 It now avers, albeit grudgingly, that it is at “war against [Islamism].”341

International relations, defining “war” as violence between contending polities with a minimum annual average of 1,000 combat deaths, and international law, providing that armed conflict is a “resort to armed force between States or . . . between [States] and [violent non-state actors],”342 support this position. Admittedly, it is difficult to specify the geographic and temporal boundaries of Fourth Generation War with an Islamist foe that is ununiformed,


338 See THE WHITE HOUSE, NATIONAL SECURITY STRATEGY OF THE UNITED STATES 15 (2002) (“It has taken almost a decade for us to comprehend the true nature of this new threat.”).


340 See Jeffrey A. Addicott, Efficacy of the Obama Policies to Combat Al-Qaeda, the Taliban, and Associated Forces—The First Year, 30 PACE L. REV. 340, 343-44 (2010) (“[T]he criminal justice system was unable to deal with an ideology of religious-based hate able to recruit tens of thousands . . . and field terrorist cells [globally[,]”).

341 President George W. Bush, Remarks on Strengthening Intelligence and Aviation Security (Jan. 7, 2010).

geographically dispersed, and lacking leadership authorized to surrender. Although LOAC presumes spatial bounds on war, in that zones of combat and peace are differentiable, as well as temporal bounds, in that initiation is marked by declaration and termination by surrender,\textsuperscript{343} facts-on-the-ground create an “implied geography [and chronology].”\textsuperscript{344} Fourth Generation War makes it harder to ascertain, yet the inherited rubric guides the enterprise, and wherever and whenever sufficiently intense armed violence between Islamists and states occurs there is war. In social science, this is an objective inquiry; in legal frames, it is more subjective.\textsuperscript{345} Yet to conclude that war has been initiated and LOAC has been triggered should be uncontroversial, and post-9/11 “[o]nly a most technical and arid legalism could deny that the U.S. is in a state of war.”\textsuperscript{346} Because “there would have been no question” about whether a state of war existed had a rogue state executed 9/11, the fact that the perpetrators were Islamist violent non-state actors is irrelevant.\textsuperscript{347} Finally, even if 9/11 did not formally traverse the war threshold, LOAC entitled the United States to self-defend against the perpetrators.\textsuperscript{348}

The determination that the United States was at war with Islamism displaced the civilian “Law of Everyday Life” in favor of LOAC\textsuperscript{349} and vested the United States with authority to detain and interrogate individuals indefinitely without charges and to try Islamist detainees for pre-capture crimes in military commissions.\textsuperscript{350} Moreover, the existence of war granted the executive the authority to use military force without warning against Islamist military forces

\textsuperscript{343} Brooks, supra note 336, at 725.  
\textsuperscript{344} Anderson, supra note 67, at 2.  
\textsuperscript{345} See Mary Ellen O’Connell, Choice of Law in the War on Terrorism, 4 J. NAT’L SEC. L. & POL’Y 343, 346 (2010) (arguing the subjectivity of legal judgments).  
\textsuperscript{347} See Anderson, supra note 67, at 32 (supporting state legal authority to use force in self-defense in “new places with a [VNSA], if that’s where they . . . go[.]”).  
\textsuperscript{348} See Paust, supra note 129, at 3 (concluding the United States retains customary international law and Article 51 rights of armed self-defense in war and in peacetime); see also Koh, supra note 132.  
\textsuperscript{349} Anderson, supra note 67, at 2.  
\textsuperscript{350} See generally Addicott, supra note 340 (emphasizing that all of these tactics could only be employed in a time of war).
whenever and wherever they can be found. Because Islamists are globally dispersed, the power to target them under LOAC, and the geography of the battlefield, extends globally. Thus, the United States declared that the “war will be fought wherever [Islamists] hide, or run, or plan,” substantiating the concept of a “Global War on Terror” in which America would kill or capture Islamists anywhere and everywhere for as long as it took to defeat them.

For CLOACA, recognition of violent non-state actors as legal subjects decriminalized their conduct and equalized their status to lawful combatants while “superimposing the rhetoric of war” on a threat soluble with police and courts. The 9/11 attacks provided an insufficient predicate to trigger the applicability of LOAC, as the unfolding battle was not defined with the geographic and temporal precision of previous wars, and failure to demarcate specific place and time boundaries precluded war as a matter of law—at least beyond active theaters of traditional military operations in Afghanistan and Iraq. Thus, peacetime civilian law remained the applicable regime, and for CLOACA the United States’ declaration that the entire world is a potential battlefield, coupled with Islamists’ refusal to surrender, proves that selection of the war paradigm post-9/11 is a rhetorical ploy to “displace law and rights” globally with targeted killing, “[b]lack sites, extraordinary rendition, . . . and enhanced interrogation.” One CLOACA scholar attributes resort

352 See, e.g. Drumbl, supra note 335 (making this argument); CHRISTOPHER GREENWOOD, ESSAYS ON WAR IN INTERNATIONAL LAW 431-32 (2006).
353 See, e.g., supra note 67, at 2 (describing how 4GW redefined the zone of combat, the applicable legal regime, and the determination of the “battlefield”).
355 See supra note 353, at 726. CLOACA rapidly recycled claims that applying a “war” rather than a transnational law enforcement paradigm impinged detainee rights. See, e.g., Sadat, supra note 252 (making this claim); see also David W. Glazier, Full and Fair by What Measure? Identifying the International Law Regulating
to the war paradigm to a counter-productive desire for vengeance and a “belief in the utility of military force to suppress terrorism . . . not warranted by the record;” 357 in a candid moment, another rejects war precisely for the opposite reason—it is too effective at defeating Islamists: “[t]he real aim of the war is, quite simply, to kill or capture all of . . . the [Islamists], to keep on killing and killing, capturing and capturing, until they are all gone.” 358 By implication, CLOACA would prefer that some Islamists remain alive and free to continue attacking America.

In sum, CLOACA grafts time and place analyses onto the traditional definition of armed conflict to level dispiriting allegations that the United States is prosecuting an illegal war. Inferentially, only if the United States discovers “alternatives to self-defense” 359 —in particular, the law enforcement model 360 —that proved ineffective in preventing serial attacks between 1993 and 2001—will the United States cease the systematic violation of LOAC and human rights that employing the war paradigm against Islamism entails. That it is possible to fight and win a war while upholding LOAC is dismissed out-of-hand; rather, CLOACA impales the United States on the horns of a dilemma: win a war while doing violence to the law, or suffer Islamist attacks while “enforcing” it.

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357 See O’Connell, supra note 212, at 3, 20 (suggesting U.S. drone strikes against terrorists “may be intended for retribution or intimidation; not suppression.”).
360 See Margulies, supra note 99, at 16 (“[C]riminal prosecution is . . . the only game in town[.]”).
3. Allegation that U.S. Military Action against Islamists is Aggressive War

Self-defense is so intrinsic to state sovereignty it “would be asserted . . . absent recognition in [LOAC].” Thus, Article 2(4) of the United Nations Charter, while prohibiting aggression, proscribes only the threat or use of force (1) prejudicial to the territorial integrity of states, (2) contrary to the political independence of states, and (3) “in any other manner inconsistent with the Purposes of the United Nations.” Article 51 codifies the inherent right of individual and collective self-defense in the event of an armed attack, and as such states remain free to use force to defend their territory, their political independence, and their nationals. As customary jus ad bellum stands codified in LOAC, provided a particular use of force in self-defense cannot legitimately be construed as challenging the territorial integrity or political independence of a state or inconsistent with international peace and security, it is prima facie permissible whether another state or an Islamist VNSA launches the precipitating attack.

U.N. Charter art. 2, para. 4.
"Self-defense" is “a lawful use of force . . . in response to a previous unlawful use (or, at least, a threat) of force.” DINSTEIN, supra note 100, at 175.
See U.N. Charter, art. 51 (“Nothing in the . . . Charter shall impair the inherent right of individual or collective self-defense if an armed attack occurs[].”)
Jordan J. Paust, Use of Armed Force Against Terrorists in Afghanistan, Iraq, and Beyond, 35 CORNELL INT’L L.J. 533, 536 (2002). The International Court of Justice (“ICJ”) intimated that to invoke self-defense a state must suffer “armed attack,” which only states can deliver as a matter of law. Legal Consequences of the Construction of a Wall in the Occupied Palestinian Territory, Advisory Opinion, 43 I.L.M. 1009, paras. 139, 194-95 (2004). However, because Resolutions 1368 and 1373 impliedly recognized an armed attack by a VNSA on 9/11, and the ICJ subsequently implied that LOAC “provides for a right of self-defense against . . . armed attacks by [VNSAs[],” the proposition that a VNSA can execute an armed attack sufficient to permit a state to use armed force in self-defense is defensible and logical. Armed Activities on the Territory of the Congo (Dem. Rep. Congo v. Uganda, 2005 ICJ 116, para. 147). For a blistering critique, see Sean D. Murphy,
Security Council Resolution 1368 recognized the inherent right of the United States to self-defend against those responsible for 9/11; Resolution 1373 reaffirmed the right of self-defense and called on member-states to “take action against the perpetrators.” Both implicitly recognized 9/11 as an “armed attack” on America within the meaning of the Charter, and, although the perpetrators were Islamist VNSAs and not states, the Security Council authorized, along with NATO, U.N. member-states to use armed force in individual and collective self-defense against them. With the imprimatur of the Security Council, and in light of the plain language of the Charter, the legality of allied armed force in self-defense against Islamists in Afghanistan, and later in Iraq, Yemen, Somalia, Syria, Libya, and elsewhere, might reasonably have been thought a settled question.

On the contrary: CLOACA alleged that the U.S.-led war against Islamists was illegal on four grounds. First, one or more fronts constituted a “war of choice” and even an act of “aggression” inasmuch as there was no linkage to 9/11. Second, 9/11 was not an armed attack and the United States was therefore not legally justified in using force in response. Third, 9/11 was an armed attack but LOAC does not permit armed force in self-defense against a violent non-state actor. Fourth, 9/11 was an armed attack, entitling the U.S. to use force in self-defense, but because U.S. conduct in the resulting

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369 U.N. recognition of the right of self-defense in response to an attack that killed three thousand, severely damaged a U.S. military installation, and destroyed two major buildings would have been meaningless without an acknowledgement that Al Qaeda—a VNSA—had committed an “armed attack.” Moreover, the U.N. previously endorsed the view that an attack by a VNSA of sufficient magnitude could constitute an aggressive “armed attack” against which self-defense rights appertain. UNGA Res. 3314, U.N. GAOR, 29th Sess., U.N. Doc. A/RES/3314 (1975), Annex, Definition of Aggression, art. 3(g).

370 “[T]hese attacks were [committed by] the world-wide terrorist network of Al-Qaida . . . and shall therefore be regarded as an action covered by Article 5 of the Washington Treaty[.]” Statement of Lord Robertson, Secretary General, NATO (Oct. 2, 2001), available at http://www.nato.int/docu/speech/2001/s011002a.htm.
war was unlawful, the resort to force in self-defense became unlawful as well.

a. “War of Choice”

Despite Al Qaeda’s responsibility for 9/11, Article 51 of the U.N. Charter, Resolutions 1368 and 1373, and Congressional authorization, CLOACA deemed as aggression the October 2001 U.S.-led intervention in Afghanistan—the state harboring Al Qaeda—claiming military action, rooted in vengeance and Islamophobia, derogated from Afghanistan’s territorial integrity and political independence. Even those who conceded the lawfulness of initial intervention claimed military operations became unlawful after the collapse of the Taliban government, as the United States no longer remained under attack or under a threat emanating from Afghanistan.

Operation Iraqi Freedom excited still greater hostility. Whether the Hussein regime provided Al Qaeda material support is uncertain, yet U.S. justification did not rely upon an Iraqi connection or self-defense broadly, but on Iraqi material breaches of

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372 See Luban, supra note 357, at 3-4 (describing Afghan intervention as “blaming all Muslims for jihadi terrorism” out of “anger and vengeance.”); Martin, supra note 134, at 248 (claiming U.S. Afghan intervention was a “punitive measure[]” that abandoned even the appearance of self-defense).

373 See, e.g., Williams, supra note 371, at 565 (“[E]ven if America’s initial involvement in Afghanistan arguably comported with international law, its continued military activity [after the fall of the Taliban] does not comply with [LOAC]” as it is unnecessary as a self-defense measure.) (emphasis added).

Resolutions 678, 687, and 1441 conditioning the 1991 Gulf War ceasefire on divestment of weapons of mass destruction. Nonetheless, CLOACA baldly denied an Iraqi connection to 9/11 and ignored ceasefire breaches to proclaim that, because “Saddam Hussein had no [WMD]” U.S.-led intervention was an immoral and illegal “war of choice.”

b. 9/11 Was Not an Armed Attack

Relying upon an anachronistic notion of the concept of “armed conflict,” CLOACA argued that 9/11 did not constitute an armed attack within the meaning of the UN Charter and the United States was therefore not entitled to use armed force in self-defense. To these scholars, militaristic U.S. leaders succumbed to “temptations to conceal, distort, or mischaracterize events” in building the case for military operations against Islamists in Afghanistan, Iraq, and elsewhere, and then launched a “search for loopholes in the Charter” to enlarge the meaning of “armed attack” and “self-defense” to “multiply[] exceptions to the prohibition on the use of force and the occasions that would permit military intervention,” undermining LOAC and global order in the process.


378 O’Connell, supra note 212, at 17-18.
c. 9/11 Was an Armed Attack But Self-Defense Cannot Be Employed Against a Non-State Actor

Some CLOACA scholars argue that, even if 9/11 constituted an Article 51 attack, the use of armed force against Islamist VNSAs “undermine[s] the concept of self-defense” and “exclusive . . . Security Council [jurisdiction] to authorize the use of force . . . .”\textsuperscript{379} Consistent with \textit{The Wall Case} but contrary to the Charter and a long history of state practice, for this coterie it is an article of faith that “where a state is not responsible for terrorist attacks, Article 51 may not be invoked to justify measures in self-defense” whether against the Islamist VNSA or the harboring state, so long as the latter is “making a good faith effort to stop the [Islamist VNSA.]”\textsuperscript{380}

d. Because Civilian Casualties Are Excessive, the Resort to Self-Defense Was Unlawful

Because \textit{jus ad bellum} and \textit{jus in bello} are functionally separate subregimes, even if an attack on a particular target were inarguably disproportionate, it would have no bearing on whether the resort to force was unlawful in the first instance. The right to resort to force is determined by reference to the former regime, and conduct in war by the latter. LOAC accepts civilian casualties during armed conflicts, with numerical limits a function of the intent of the attacker, the expected military advantage associated with destruction of the target, the conduct of the defending party, and the manner in which customary LOAC principles were applied.

To CLOACA, however, even if a VNSA attack can trigger the right of armed self-defense in theory, should resulting civilian casualties exceed some arbitrary number they decide represents the maximum allowed under proportionality analysis, then \textit{the very resort to armed self-defense was unlawful}. This flawed calculus “conflate[s] [proportionality] under \textit{jus ad bellum} with the principle of . . . proportionality under \textit{jus in bello”—a deliberate erasure of an impermeable boundary between LOAC subregimes of strategic value

\textsuperscript{379} Martin, \textit{supra} note 143, at 29-30.

to Islamists who spin unintended civilian casualties of U.S. air strikes into proof of U.S. “war crimes.”381 In short, the value of civilian casualties depends not only upon gruesome reportage but upon CLOACA to substantiate the facile arguments that LOAC is a strict liability regime and any civilian deaths whatsoever are presumptively intended and therefore criminal, along with the war itself. In so doing, CLOACA encourages Islamists to mingle with civilian populations and Americans to doubt the legality of the war.382

4. Contention that “Torture” and the Use of Military Commissions Prove the Injustice of the American Cause

By any fair standard, no interrogation technique employed pursuant to U.S. policy constituted torture, and conditions at GTMO, where the average detainee eats specially prepared halal meals, recreates on a $750,000 soccer field, and receives his Qur’an from gloved guards “as if it were a fragile piece of delicate art,”383 are better than most federal prisons.384 The Obama administration deems GTMO a Geneva-compliant facility and thus, contrary to a 2009 executive order, has kept it open.385 However, CLOACA claims U.S. interpretations of LOAC informing detention policies were legal “travesties”386 that turned GTMO into a “gulag,”387 a “horror,” and an

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382 Civilian casualty incidents are “highly mediagenic events” that “can lead the public to weigh the morality of wars against the importance of their aims.” RAND, Misfortunes of War: Press and Public Reactions to Civilian Deaths in Wartime (2006), at 71. Thus, “the [Islamist VNSA] has significant incentives to create . . . civilian casualties . . . to undermine support for the military campaign.” Blank, supra note 165, at 30.
384 See Lebowitz, supra note 240, at 385, 388.
386 McCormack, supra note 120, at 102.
387 See Kende, supra note 119, at 1557 (“Nothing seems less American, and more like a Gulag, than holding people in perpetuity [. . . in GTMO].”).
“alien planet” rife with poor medical care, “sensory deprivation,” “beat[ings],” “rape,” and mock executions. Several argue that only shuttering Guantanamo and freeing detainees can “cleanse the nation of [GTMO]’s moral stain” and any resulting harm to national security is the moral price tag for having used torture. These specious claims are spun by CLOACA into a brush to tar America’s reputation, a strop to sharpen anti-U.S. sentiments, and a pick to undermine U.S. political will.

CLOACA also lambasts the use of Combatant Status Review Tribunals and military commissions to determine status and prosecute Islamists for pre-capture crimes. Critics label the former “kangaroo courts” on the ground they provide allegedly insufficient guarantees against erroneous classification of ununiformed Islamists as unlawful combatants, rather than as lawful members of state armed forces, or hapless civilians mistakenly swept into detention by overzealous U.S. troops. However, CSRTs

388 Honigsberg, supra note 120, at 82-83.
390 See Burlingame & Joscelyn, supra note 242, at 5 (quoting a Justice Department lawyer who called for release of detainees untriable in civilian courts on the ground this is an “assumption of risk” we must endure to “cleanse the nation of Guantanamo’s moral stain.”).
393 Fiona de Londras, Prevention, Detention, and Extraordinariness, in GUANTANAMO AND BEYOND: EXCEPTIONAL COURTS AND MILITARY COMMISSIONS IN COMPARATIVE PERSPECTIVE 127-28 (Fionnuala Ni Aolain & Oren Gross eds., 2013) (CSRTs provide insufficient guarantees against erroneous classification as an unlawful combatant); Gabor Rona & Raha Wala, In Defense of Federal Criminal Courts for Terrorism Cases in the United States, in GUANTANAMO AND BEYOND: EXCEPTIONAL COURTS AND MILITARY COMMISSIONS IN COMPARATIVE PERSPECTIVE 142-44 (Fionnuala Ni Aolain
provide far more process than required under LOAC, which presumes the good faith of the detaining party and anticipates that status is a readily ascertainable matter-of-fact, and have validated U.S. claims that the vast majority of detainees are unlawful enemy combatants subject to indefinite detention. 394

Law and experience urge military prosecution of Islamist detainees who, tried in civilian courts, “gouge sensitive information from the government and force it to choose between the vitality of the prosecution and other crucial interests.” 395 Although U.S. troops accused of serious crimes are tried in courts-martial, and Article 102 of the third Geneva Convention calls for combatant trials by “the same courts according to the same procedure as in the case of members of the armed forces of the Detaining Power,” unlawful combatants are entitled only to trial by a “regularly constituted court, affording all the judicial guarantees . . . recognized as indispensable by civilized peoples.” 396 While not wholly isomorphic to courts-martial, 397 military commissions were used in previous wars to prosecute unlawful combatants, 398 and this forum choice signifies a

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394 See WITTES, supra note 103, at 62, 71 (describing that the CSRTs concluded over ninety-three percent of GTMO detainees present when CRSTs were established were, in fact, enemy combatants). Although detainees before CSRTs were entitled not to an attorney but to a “personal representative,” and although the right to present evidence and confront witnesses was more limited than at court-martial, Congress and the President provided accused unlawful enemy combatants substantive and procedural protections very similar to those provided U.S. military personnel subject to nonjudicial punishment under the Uniform Code of Military Justice. Compare CSRT regulations with Article 15, UCMJ.

395 WITTES, supra note 103, at 171. Congressional testimony explains the need for different procedures in military commissions to protect intelligence sources and methods. While prosecuting Omar Abdel Rahman in civilian court, 200 unindicted coconspirators’ names were given to the defense in discovery, and within 10 days “this information found its way to . . . bin Laden[,] . . . inform[ing] al Qaida . . . which of its agents we had uncovered.” S. REP. NO. 110-90, pt. 7, at 14-15 (2007).

396 GCIII, supra note 90, arts. 3, 102.


398 Hamdan v. Rumsfeld, 548 U.S. 557, 592-97 (UCMJ art. 21 authority for military commissions is almost identical to art. 15 of Articles of War used as jurisdictional basis to prosecute World War II Nazi saboteurs as unlawful enemy combatants in violation of LOAC in Ex Parte Quirin v. Cox, 317 U.S. 1 (1942)).
political decision to comply with the third Geneva Convention by providing unlawful enemy combatants many of the substantive and procedural guarantees that inhere in courts-martial while incorporating stronger protections for evidence implicating intelligence sources and methods. That U.S. military commissions exceed obligations under Common Article 3 by providing a quantum of process greater than that available to POWs tried for pre-capture crimes under the domestic laws of many states-parties to the third Geneva Convention should dispel the “charade of justice” meme.

The U.S. decision to convene military commissions to prosecute Islamist detainees for pre-capture crimes related to 9/11 underscores the well-grounded position that this forum is lawful. Still, notwithstanding that all military trial-level courts, including courts-martial, are ad hoc forums created only when charges are referred by convening authorities, CLOACA claims that commissions, of which none were in session on 9/11, were not “regularly constituted” or ‘previously established in accordance with pre-existing laws’ and thus lack jurisdiction,” meaning their use to try detainees for pre-capture crimes violated Common Article 3. CLOACA further tars military commissions as rife with substantive and procedural insufficiencies engineered to enhance conviction rates by inducing Islamists to seek martyrdom through “plead[ing] guilty to horrendous things [they did not do] once they realize there

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401 Hamdan, 548 U.S. at 592-94.
403 See, e.g., Janet Alexander, Military Commissions: A Place Outside the Law’s Reach, 56 ST. LOUIS U. L.J. 1115, 1118 (2012); Glazier, supra note 142, at 10-11 (claiming military commissions suborn coerced confessions, tolerate resource inequalities, deny confrontation of witnesses, and charge undefined offenses).
404 See Alexander, supra note 403, at 1121; Glazier, supra note 142, at 7 (claiming commissions facilitated shortcuts that secured a higher conviction rate than would have appertained in courts-martial).
is no hope.”

To CLOACA, the United States created a perfidious and illegal forum to hasten the post-capture demise of Islamist detainees who would have been acquitted in federal civilian courts where they were entitled to be heard. By this view, an adverse effect on American political will arising from the use of military commissions is a just desert for sullying LOAC and the rule of law.

5. Accusation of Serial War Crimes

The U.S. counterattack in Afghanistan, Iraq, and elsewhere was and is lawful under good-faith interpretations of LOAC. However, CLOACA demanded the United States investigate and punish senior civilian leaders, claiming only hearings, truth commissions, and civil and criminal prosecutions can atone for a conspiracy to commit serial war crimes so egregious that the only historical precedent is the Nazi regime. CLOACA charged senior Bush administration officials, including Vice President Dick Cheney, National Security Adviser Condoleeza Rice, Attorney General John Ashcroft, Secretary of State Colin Powell, Secretary of Defense Donald Rumsfeld, White House Counsel Albert Gonzales, and CIA Director George Tenet with a “common, unifying plan” to authorize, order, and abet the commission of war crimes, including allegedly torturous interrogations, disappearances, and forcible rendition.


Several members focused upon the culpability of administration lawyers whom they claim “purported to immunize government officials from war crimes liability” and, like Nazi lawyers before them, are “criminally liable for participating in a common plan to violate [LOAC].” Merely acknowledging that Fourth Generation War is distinct from “the traditional clash between nations adhering to [LOAC],” and suggesting that LOAC drafters may not have anticipated 4GW challenges, earned Alberto Gonzales allegations of war crimes.

That accusations by a CLOACA clacque claiming senior U.S. officials authored a pattern of serial war crimes on a moral par with the architects of the Holocaust are meritless does not inoculate Americans against their demoralizing effects. An accusation of war crimes, like accusations of rape, sexual harassment, and racism, imposes tremendous social stigma, and without regard to its veracity taints the reputation of the accused. Should Americans come to harbor serious doubts about whether their country engages in war crimes as an official policy, their belief in the justice of their cause will wither, along with their willingness to fight for it.

6. Accusation that U.S. Military Policy Erodes Security

CLOACA blames U.S. policies for “shattered” alliances, diminished influence, and eroded national security. One (complying with law); JORDAN J. PAUST, BEYOND THE LAW 1 (2007) (accusing many of these named individuals).

409 Paust, supra note 304, at 5206. “Not since the Nazi era have so many lawyers been so clearly involved in international [war] crimes[.]” Jordan J. Paust, Executive Plans and Authorizations to Violate International Law Concerning Treatment and Interrogation of Detainees, 43 COLUM. J. TRANSNAT’L L. 811, 811 (2005).

410 See COHN, supra note 235, at 21 (comparing Bush administration lawyers to “Nazi lawyers . . . convicted of war crimes and crimes against humanity”).

411 See Wheaton, supra note 62, at 8 (“Actual violations of [LOAC] may not be necessary . . . perceived violations can have . . . deleterious effects on U.S. . . . will.”).

412 Tamanaha, supra note 328, at 19-20.


414 See, e.g., DAVID COLE AND JULES LOBEL, LESS SAFE, LESS FREE: WHY AMERICA IS LOSING THE WAR ON TERROR 2 (2007) (holding as an article of faith, along with many
scholar, without empirical support, laments the “degradation of our military” allegedly wrought by coercive interrogation in particular, including “detrimental impacts upon military professionalism, honor and integrity, morale, retention, and recruitment,” as well as the increased probability U.S. troops will lose respect for LOAC and commit other war crimes \textit{sua sponte}. \footnote{Paust, \textit{supra} note 304, at 5212.} The same scholar even contends that U.S. violations of LOAC “increased violence in Afghanistan and Iraq . . . and create[d] a generation of violence in alleged revenge.” \footnote{Id. at 5214. Another CLOACA author implores us to “[t]hink of the . . . bitterness aroused by reports of innocent civilians accidentally killed . . . by [U.S.] troops[,] or by [UAVs] shooting rockets . . . that kill whomever is in the blast zone[,] anger at the images of snapping dogs set upon naked prisoners, and repeated accounts of American infliction of torture in interrogations[.]” Tamahana, \textit{supra} note 329, at 437.} That no alleged U.S. war crime post-9/11 can explain Islamist attacks on 9/11—the most intense use of force against Americans by Islamists to date—is ignored in specifying this charge. Still others assert that U.S. war crimes justify reciprocal abuse of U.S. POWs by Islamists; \footnote{See, \textit{e.g.}, Karima Bennoune, \textit{Terror/Torture}, 26 \textit{BERKELEY J. INT’L L.} 1, 31 (2008) (“[T]errorism has won a great victory . . . because . . . leading democracies have proved willing . . . to undermine the rule of law in a manner that terrorists could never have achieved by themselves[,]”); Paust, \textit{supra} note 304, at 5215 (“[I]f illegal means are used in response to terrorism, the impermissibility of terrorist means might blur and [thus] . . . counterterrorism is pregnant with future terrorists . . . .”) (internal quotations omitted).} the long pre-9/11 history of Islamist treatment of detainees, in utter disregard of LOAC, goes unmentioned. In short, Islamist violation of detainee rights is independent of U.S. detention policy, and even the most exaggerated Islamist claims of torture at the hands of U.S. interrogators pale beside the ritual butchering of hostages and POWs by Islamist captors. \footnote{See, \textit{e.g.}, Naina Bajekal, \textit{ISIS Mass Beheading Video Took 6 Hours to Film and Multiple Takes}, \textit{TIME} (Dec. 9, 2014), http://time.com/3624976/isis-beheading-technology-video-trac-quilliam/.

in CLOACA, that the United States is less safe as a result of its 4GW policies against Islamism).
A more serious charge is that U.S. “war crimes” recruit more Islamists than U.S. military action has killed and captured, and that detainee recidivism results from “torture” in U.S. detention. Apart from methodological problems in substantiating this claim, attribution of responsibility for the presence of homicidal Islamists on foreign battlefields and in U.S. cities to U.S. practices post-dating 9/11, rather than to the inspiration of an evil ideology, betrays gross ignorance of the spiritual foundations of jihad and unconscionable eagerness to blame the victim. Given the sordid record of Islamist abuse of non-Muslim detainees, to charge U.S. mistreatment of Islamist detainees with so offending the sensibilities of groups that practice torture as a divinely-sanctioned stratagem of war as to create an independent basis for recruitment is unadorned foolishness. Most distressing is the contention that “even if [U.S. detention policy] has made us safer, it is an abandonment of core principles . . . and . . . we should reject it categorically.” For CLOACA, far better that Americans should die than Islamists suffer discomforting interrogations that disrupt plans to kill Americans.

7. Accusation that American Military Policy Threatens Core Values

Enlarging its critique, CLOACA charges the United States with “attacking our most cherished values.” One unsparing critic proclaims that in fighting Islamism “[t]he [United States] violated [LOAC] which [is] a ‘but-for’ cause of the terrorism [it] experiences.” Another decries U.S. policies as responsible for
“death and torture of innocent people.” 424 For CLOACA, U.S. conduct post-9/11 is an episode of jurispathic auto-degradation.425 Not only did U.S. “war crimes” produce “effects more damaging than any imposed by our enemies,” 426 but “[s]ome damage . . . is irrepairable.” 427 The message is clear: American veneration of the rule of law in the abstract is vastly more precious than real-world survival, and, because the United States cannot engage Islamists without further betraying LOAC, it should break off the battle whatever the consequence.

8. Demands for Prosecution of Civilian Leaders

Brandishing the principle aut dedere aut judicare, CLOACA would refer alleged war crimes by civilian leaders—whom they identify as the ultimate architects of LOAC violations—to international courts for prosecution.428 Whereas state sovereignty, various immunities, and peace and reconciliation imperatives once militated in favor of political remedies, the trend toward war crimes prosecution of senior government officials threatens not only their personal liberty but their proclivity to act with vigor and dispatch in defending national interests, even if potential charges are groundless.429 German indictment of Defense Secretary Rumsfeld and Italian investigations of President Bush and Prime Minister Blair for the intervention in Iraq,430 Spanish investigations of an Israeli

424 CYRA AKILA CHOUDHURY, RACE 2008: CRITICAL REFLECTIONS ON AN HISTORIC CAMPAIGN 69 (Myra Mendible ed., 2010).
425 Sadat & Geng supra note 302, at 160.
427 SHERIFA ZUHUR, PRECISION IN THE GLOBAL WAR ON TERROR: INCITING MUSLIMS THROUGH THE WAR OF IDEAS 50 (Strategic Studies Institute 2008).
430 See Straganzeige gegen den noch amtierenden Verteidigungsminister der Vereinigten Staaten von Amerika, Donald H. Rumsfeld, et al., available at
defense minister and of U.S. lawyers for coercive interrogations, Italian investigation of CIA officers for renditions, and attempted Pakistani extradition of a CIA general counsel for targeted killing by way of UAV strikes are but some of the campaigns waged against Western leaders.

“Counter-counter-terrorism via lawsuit” also harries Western leaders into inaction. CLOACA forks intellectual fodder into a litigation strategy wherein “victims” file Bivens suits against U.S. officials—attorneys, CIA and FBI directors, the Attorney General, and the President—seeking damages and injunctive relief for alleged violations of constitutional rights arising from rendition, detention, torture, and targeted killing. Despite the speciousness of these cases—and courts that reach the merits find for defendants—CLOACA views Bivens suits less as opportunities to vindicate individual rights than as moments to foment public opposition to U.S. policies and leverage plaintiffs’ legal arguments into political attacks on those policies. If CLOACA recognizes that there is “at least a theoretical risk that Bivens actions will deter the


guardians [of national security] from doing their jobs,” it is undaunted because, short of an unlikely electoral shift to a regime that eschews detention, interrogation, and targeted killing policies altogether, preventing incumbent officials from zealously implementing these policies by dangling the specter of legal sanctions is the only way to disable them.  

Rather than grant a margin of appreciation to the officials in whom Americans have reposed their trust to interpret LOAC and choose policies best suited to defending their security, CLOACA substitutes its judgments for those of Congress and the executive while turning to foreign governments and unelected judges to threaten prison and fines should U.S. officials remain stalwart and steadfast in executing these policies. In so doing, it subordinates the methods and means chosen to serve the survival imperatives apprehended by a democratic political community to its own vision of law and morality. Moreover, it advances a narrative that relies for its rhetorical force upon an overt imputation of lawlessness and immorality to the United States and the risible arguments that Islamists pose little threat and are in fact the real victims of the war. Corrosive psychological effects follow: if U.S. misconduct in waging war against Islamists is so severe that government officials should be hauled before foreign criminal courts, then not only must the policies and practices that constitute this misconduct be discontinued, but also the assumption upon which these policies rest—that they are lawful and necessary—must be false. The prosecution strategy counseled by CLOACA undermines American political will by lending the imprimatur of expertise to the propositions that the United States is an immoral nation fighting an illegal war by unlawful means at the behest of a criminal leadership, and that it must abandon its policies, and better still quit the war, to regain its tarnished legitimacy.

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435 Brown, supra note 432, at 855.
436 See generally Margulies, supra note 408, at 952.
9. Demonization of Intellectual Opposition

Many in CLOACA are intolerant of theories and opinions running counter to their own,\(^{437}\) and of the scholars who produce them. Attacks upon eminent LOACA scholars who support U.S. policies in the war against Islamism can take the form not merely of strident academic denunciations, social ostracism, and \textit{ad hominem} assaults, but also of calls for professional sanctions and civil and criminal prosecution. In particular, University of California law professor and former Deputy Assistant Attorney General John Yoo, a prolific and senior LOACA scholar whose views on war powers and presidential authority are heavily-cited and referenced, absorbed a vicious stream of CLOACA vitriol for his legal advice on issues including unlawful combatancy, detention, and torture.

Yoo’s response to novel legal questions, posed by an executive seeking to justify exercise of broad war powers in defense of a nation under existential threat, was received as if he had deliberately offered up a program for the systematic destruction of the rule of law. CLOACA claimed “practically everyone” believed Yoo’s work “atrocious,” a “slovenly mistake,” “riddled with error,” a “one-sided effort to eliminate any hurdles posed by [existing] law,” and “intentional professional misconduct” for misrepresenting the law.\(^{438}\) Some charge that Yoo, “blinded by [conservative] ideology,” abandoned his legal role to “play warrior” in foolish disloyalty to law and country.\(^{439}\) An infantilizing attack described Yoo’s claim that the decision not to refer him for professional discipline was “a victory for [Americans] fighting the war” as “a bit like a child coming home with an F on his report card and telling his parents that they should

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\(^{438}\) Cole, \textit{supra} note 235, at 455.

congratulate him for not getting suspended.” 440 The most vicious demanded he be prosecuted for “war crimes.” 441

As the Yoo episode reveals, dissent against CLOACA is heresy meriting the academic equivalent of purification by fire. 442 Vituperation and recrimination heaped upon Yoo was intended not merely to effect his professional destruction. Rather, the calumny was calculated to intimidate other members of LOACA who share Yoo’s philosophies but fear professional excommunication should they renounce the orthodoxies of CLOACA’s high priests. Self-censorship is widespread within academia, and dissidents learn to repress or mitigate their views or face reputational damage, ostracism, tenure denial, ignominy, and worse. 443 Yoo was subjected to professional assassination to reinforce self-censorship, cow contrarians, and cement the perception that CLOACA positions represent the consensus of a monolithic and “correct” intellectual community. A demonstration that challenging CLOACA was an act of martyrdom was needed to preserve its ideological coherence as an instrument of power against American political will.

C. Summary

A Fifth Column has enlisted to fight against the political will of the American people, commending its knowledge of LOAC into the service of Islamists seeking to destroy Western civilization and re-create the Caliphate. CLOACA potentiates Islamist military operations against U.S. targets—the combat support element of Fourth Generation War by promoting differentially onerous rules for the U.S. military, misapplying and distorting customary principles of LOAC to U.S. disadvantage, propounding claims as to the law governing detention and interrogation that degrade U.S. intelligence

440 Cole, supra note 235, at 455.
441 Paust, supra note 304, at 5204-05.
collection and return Islamists to the battlefield, threatening U.S. troops with groundless prosecutions, and otherwise abusing their status and knowledge to support materially the Islamist foe. Worse still, CLOACA is engaged in direct PSYOPs against American political will—the direct application of combat power in Fourth Generation War to convince Americans that the attacks of 9/11 are their just deserts for a foreign policy that privileges Israel and subordinates Muslims, that in the course of an illegal war their country commits torture and war crimes on the order of Nazi Germany, that this illegal war is undermining national security and destroying the rule of law, and that the only way to rebuild American virtue is to end the war without victory, cede the field to Islamists, and extradite for prosecution those responsible for war policies—including their own intellectual apostates. Contrary to their claims of fidelity to law and the American people, this Fifth Column rewards Islamists for their unlawful combatancy, immunizes them against interrogation and killing, increases the physical and legal risks faced by U.S. personnel, tilts the balance of military power toward Islamists, deprives the United States of information necessary to prevent future attacks, and convinces Americans that their country is intractably an aggressive, immoral, unlawful, even evil force in the world deserving to lose a war that it is, in fact, losing. Part II offers explanations as to why CLOACA has cast its lot with the enemy.

II. ETIOLOGY OF A FIFTH COLUMN: WHY CLOACA ATTACKS AMERICAN POLITICAL WILL ON BEHALF OF ISLAMISTS

Explanations of why CLOACA serves as a Fifth Column against American political will on behalf of Islamism range across cultural, professional, ideological, psychological, political, philosophical, functional, and theological domains. Part II develops explanations along a continuum of decreasing tenability in terms of what the scholarly enterprise has traditionally been understood to embrace, and increasing venality in regard to what might be expected as part of the incidents and burdens of U.S. citizenship.
A. Jurisphilia

Commitment to the rule of law is the fundament upon which American legitimacy rests. A strong current of legalism runs through U.S. history, foreign policy, and battle conduct, and few dispute that Americans should “resist undermining the very virtues we are defending.” However, the rule of law is a means rather than an end. The survival of their Constitution, republican government, and sovereignty are objectives for which Americans have proven willing time and again to shed blood and expend treasure. The rule of law chalks the boundaries within which this struggle may be conducted, but it is not the goal for which Americans fight. In crises, extra-legal considerations enter the calculus decisionmakers perform to safeguard Americans. As Lincoln underscored, the rule of law, and even the Constitution itself, must, in extremis, yield to preservation of the nation. In grave circumstances, doctrinaire adherence to the letter of the law in neglect of its spirit spells disaster. The concession that “extra-legal measures” may “strengthen rather than weaken . . . long-term [C]onstitutional fidelity and commitment to the rule of law” admits that law is but a means. When war spawns emergencies, even a rule-of-law nation must adopt practical limits on legalism. The notion that the only way

446 See Abraham Lincoln, President, Address to a Special Joint Session of Congress (July 4, 1861), transcript available at http://www.presidency.ucsb.edu/ws/?pid=69802 (“[A]re all the laws but one to go unexecuted and the Government itself go to pieces lest that one be violated?”). A century later, Solzhenitsyn observed that “a society with no other scale but the legal one is not quite worthy of man[.]” Alexander Solzhenitsyn, A World Split Apart, Address at the Harvard Class Day Afternoon Exercises (June 8, 1978), available at http://thefloatinglibrary.com/2008/10/12/solzhenitsyns-harvard-address-a-world-split-apart/#more-705.
447 See, e.g., Youngstown Sheet & Tube Co. v. Sawyer, 343 U.S. 579, 640 (1952) (Jackson, J., concurring) (cautioning against “a doctrinaire textualism” in analyzing legal obligations that restrict the conduct of national security and military policy during war).
to remain above moral approach is to cleave to the most expansive reading of LOAC possible is extravagant indulgence.

Yet a rip current of “jurisphilia” holding law in fetishistic adoration and venerating it not as means but as goodness incarnate runs through the legal profession. Jurisphiles are disinterested in the consequences of law but “enchant[ed]” by a vision of it as an expression of “morality,” “virtue,” and “love . . . reflect[ing] God’s glory, will, and cosmic order.” The jurisphile sacralizes law and believes being legal is being right—period. Jurisphilia so pervades the legal academy that many scholars define morality as “a matter of following rules” and immorality as rule-deviation—however minor or necessary.

CLOACA, “stand[ing] tall for the rule of law,” spies the sin of de-legalization in every method or means implicating LOAC. It scoffs when branded “pro-terrorist” yet issues gales of protest over U.S. detention, interrogation, targeting, and prosecution policies, convinced it is a faithful servant of LOAC, battling apostates for its restoration. If “the most powerful weapon against terrorists is our

451 See Solzhenitsyn, supra note 446 (describing jurisphilia as the belief that “[i]f one is right from a legal point of view, nothing more is required” and observing that “a society with no other scale but the legal one is not quite worthy of man[,]”).
455 See Frakt, supra note 392, at 353 (lauding himself and CLOACA for fighting on behalf of “the restoration of the rule of law” after its “compromise”).
commitment to the rule of law," and if the policies and personnel who design and implement them are antithetical to this commitment, it is clear why CLOACA fixates on these policies and personnel as the primary threats to the nation.

B. Cosmopolitanism

“American Exceptionalism” is the conviction that the United States is a divinely-chosen moral beacon to the world, objectively superior to other nations due to its canonical commitment to liberty and its global willingness to back its foreign policy with military power to defend this principle. American Exceptionalists—a phrase applicable to almost all American leaders throughout history—believe that when their military commits to battle it does so in pursuit of this divine mission and with purity of arms. American success in war has so often proven indispensable to order and liberty across the globe, and because theirs is a moral nation, and often the only one that will “actually go into the world and strike down evil,” American Exceptionalists believe the country is entitled to act unilaterally and to make, interpret, and apply LOAC in a manner that best allows it to meet God’s calling.

457 Koh, supra note 376, at 1481 n.4. American Exceptionalists believe the U.S. is a benign and redeeming force in international politics and has always used force “on the right side of history[.]” John Monten, Primacy and Grand Strategic Beliefs in US Unilateralism, 13 GLOBAL GOVERNANCE 119, 131 (2007).
458 See generally Nomi Maya Stolzenberg, Facts on the Ground, in PROPERTY AND COMMUNITY 70 (Eduardo Penalver & Gregory Alexander eds., 2010).
459 Monten, supra note 457, at 119-20.
461 See Monten, supra note 457, at 132 (ascribing to American Exceptionalists the view that its divine mission and “benign nature” legitimize U.S. military power); Sabrina Safrin, The Un-Exceptionalism of U.S. Exceptionalism, 41 Vand. J. TRANSNAT’L L. 1307, 1308, 1312-13 (explaining U.S. autointerpretation of LOAC).
“Cosmopolitanism”—the belief that humans form a universal community based on shared problem-solving responsibility and the irrelevance of cultural, racial, and national divides—negates exceptionalism and nationalism. Cosmopolitans are power-averse and rely on global webs of institutions, treaties, and diplomacy to keep peace. Where American Exceptionalists believe fighting for liberty and human rights legitimates force, Cosmopolitans inhabit a “post-historical paradise” where war is an unmitigated evil threatening pacifism, multilateralism, and legal institutionalism. To Cosmopolitans, whose abstention from military campaigns post-9/11 is designed to prevent their nations from becoming targets, Islamism poses no threat, and American Exceptionalists’ history-bound lack of nuance and unsophisticated addiction to power threaten the progression of law and justice.

With scholarship, advocacy, and appeals to “transnational norm entrepreneurs, like the Pope[,] ... Jimmy Carter, [and] Nelson Mandela,” Cosmopolitans pressure LOAC to forge new restrictions

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462 Kwame Appiah, COSMOPOLITANISM: ETHICS IN A WORLD OF STRANGERS, xiii-xv (2006). A central strand is cultural relativism—the belief that one religion or ideology is equal to and as valid as any other. Id. Because Islamism is as legitimate as Western civilization, Cosmopolitans deny the West any right to resist it at all. Id.

463 Cosmopolitanism is so antipathetic to the use of force, even in defense of human rights, that millions of Cosmopolitans worldwide marched to protest military intervention to depose Saddam Hussein in 2003. PODHORETZ, supra note 59, at 98.


466 Cosmopolitan critiques of American Exceptionalism center on the utility and morality of force, the rules governing its use, and who should make the rules. Yet it extends deeper: Cosmopolitans chastise the United States for rejecting norms regarding gun control, capital punishment, global warming, and human rights, and hope to dismantle an international order that “disempower[s] third world peoples[,]” THE THIRD WORLD AND INTERNATIONAL ORDER: LAW, POLITICS AND GLOBALIZATION (Antony Anghie et al., eds., 2004).

467 Koh, supra note 376, at 1526.
to “delay, frustrate, and undermine . . . U.S. military policies.”\textsuperscript{468} Ardent Cosmopolitanism is almost a requirement for commissioning into CLOACA;\textsuperscript{469} claims that the “international community has a . . . pressing obligation to subject the [United States] to far more . . . rigorous forms of accountability,”\textsuperscript{470} that American arms should be bound to more onerous rules and standards, and that U.S. unilateralism threatens peace\textsuperscript{471} are the most transparent expressions of Cosmopolitan hostility to a special American writ to use force in vindication of universal principles. Invariably, CLOACA Cosmopolitans task LOAC to the cabining of U.S. military power and bedeviling of U.S. policies in the war against Islamism.

\textbf{C. End of History}

The “end of history thesis” encapsulates the liberal expectancy that the collapse of bipolar enmity would end not only U.S.–Soviet geostrategic rivalry but all ideological contestation over the foundations for organizing human political communities, which peoples everywhere would now agree included democracy, rule of law, free markets, and human rights. As nationalism, religion, and ethnicity withered away to be replaced by reason, economic integration, and modernity, the end of history would yield the end of politics and the end of politics by other means—war—thereby ushering in perpetual peace.\textsuperscript{472} With nothing left over which to fight, LOAC would become amenable to rules and interpretations constraining state power and independence.


\textsuperscript{471} See Margulies, \textit{supra} note 289, at 373 (hailing CLOACA’s “vigorous campaign against [U.S.] unilateralism” which members regard as a threat to peace post-9/11).

However, 9/11 signified that it is premature to write the obituary for the “stubborn traditions of culture, civilization, religion, and nationalism” that spawn ideological conflict.\textsuperscript{473} When Islamist recrudescence restarted history, intellectuals were caught in a quandary offering only two solutions: abandon faith in the end of history or deny the Islamist threat. Although the latter is utopic—even childish\textsuperscript{474}—CLOACA doubled down on this wager. Its bet on the end of history did not pay off, yet as Islamism waxes ever more threatening, CLOACA stubbornly advances claims regarding the progressive modification of LOAC that, if incorporated into the practice of Western militaries, would disable efforts to engage Islamists while encouraging Islamist violence.

\textbf{D. Flawed Analogy to the Civil Rights Movement}

The Civil Rights Movement—a socio-legal struggle that won the full complement of constitutional, civil, and political rights for all regardless of race—was a towering achievement, yet it was a phenomenon \textit{sui generis} and not a paradigm for vindicating every claim of systemic discrimination no matter how inapposite or a lens through which to view every conflict between social groups. Yet CLOACA analogizes the war with Islamism, and the policies crafted to win it, as a revivification of the discrimination that spawned the Civil Rights Movement, with Muslims standing in for African-Americans, reviled not for race but for their faith.\textsuperscript{475}

By this view, “ordinary Muslims” are punished for the crimes of “Muslim barbarian[s]” for whom they are not responsible;\textsuperscript{476} fear and prejudice and not danger motivate detention, interrogation, and prosecution.\textsuperscript{477} One scholar decries the “racist premise” by which “being Muslim is a \textit{de facto} source of shame . . . [and] tantamount to .

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\textsuperscript{474} See LEE HARRIS, \textit{CIVILIZATION AND ITS ENEMIES} 142 (2004) (dismissing the belief that “the world . . . must be changed . . . to fit [my] ideals” as “childish”).
\textsuperscript{476} Choudhury, supra note 424, at 54.
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another blames a “venomous narrative surrounding Islam and national security” for an “authoritarian tendency in American thought to demonize communal ‘others’ during moments of perceived threat.” Others analogize post-9/11 discrimination against abhorrent creedral outsiders to the “Red Scare.” Some discern no civilizational defense against vicious totalitarianism but rather “a permanent global war to cement [U.S.] domination” requiring “demoniz[ation]” of Muslims. Allegations of “neo-McCarthyist” hysteria attend this critique, as do proclamations of a rising tide of Islamophobia; declarations abound that contemporary policies, including the material support statute, are re-tooled Cold War instruments criminalizing expression and association by despised ideological minorities who irk the “right-thinking” majority.

What both skeins of analysis share is the conviction that Muslims are no more enemies of the United States than were other groups, whether organized around immutable characteristics such as African Americans or contrarian ideologies viz. domestic Communists. If true, this “harmlessness” presumption leads ineluctably to the conclusion that legal policies designed to counter and defeat the Islamist threat are not only unnecessary, because Islamists are Muslims and Muslims pose no threat, but are institutionalized forms of Islamophobia inimical to American principles. However, these analogies are flawed, and the harmlessness presumption is patently false. While African Americans qua African Americans posed no threat, and denial of their civil rights was the definition of invidious discrimination, U.S. Communists were part of an international organization dedicated to destroying the U.S. form of government, and limitations imposed on

478 Choudhury, supra note 424, at 48.
481 Horowitz, supra note 317, at 122 (quoting Social Movements’ Manifesto).
482 See Cole, supra note 316, at 1213-16 (drawing this parallel).
their freedoms of expression and association were part of a concerted effort to defeat Communism that succeeded after generations of momentous struggle. Moreover, Muslims who internalize and act in furtherance of the Islamist ideology—i.e., Islamists—are an existential threat no less menacing than Communists. Only by drawing strained comparisons, succumbing to historical amnesia, and downplaying the rapacity of a fanatical enemy can CLOACA conclude that fidelity to the Civil Rights Movement requires dismantling and disavowing the policies crafted to defeat Islamists and that national security can survive this.

E. Skepticism of Executive Power

The executive is a “creature of the Constitution,” yet presidential exercise of broad wartime powers is a custom of old vintage, and in past crises, Abraham Lincoln, Woodrow Wilson, and Franklin Roosevelt underwrote policies that pressured its letter and spirit. The judiciary, despite claiming authority to “say what the law is” since Marbury, has been loathe to constrain the executive in national security and war because “the very nature of executive decisions as to [these matters] is political, not judicial [and] such decisions are . . . and should be undertaken only by those directly responsible to the people whose welfare they advance or imperil.” Thus, the argument that the executive, as a co-equal branch of government, has some liberty in the exercise of war powers to reach its own conclusions as to what the Constitution means, even if these differ from those of the Court, enjoys support in some nooks of the legal academy. Arguably, Lincoln’s Emancipation Proclamation and Bush’s detainee policies were exercises of inherent authority to interpret the Constitution during war in ways that, while they advanced political objectives by directly contradicting Dred Scott and

483 Reid v. Covert, 354 U.S. 1, 6 (1957).
484 See, e.g., Margulies, supra note 233 (contextualizing alleged extra-constitutional acts by Lincoln (Civil War), Wilson (WWI), and FDR (WWII)).
487 Frederick Schauer, Ambivalence About the Law, 49 Ariz. L. Rev. 11, 19 (2007) (“[T]he power to interpret the Constitution is . . . nowhere exclusively delegated to the courts.”).
asserting a broad theory of executive war powers, respectively, were no less entitled to legitimacy than judicial pronouncements.\textsuperscript{488} War presidents may be compelled to reject “constitutionally and/or morally erroneous”\textsuperscript{489} judicial decisions when to follow them would derogate from their duty to defend the nation. When presidents reject legally suspect or immoral interpretations of their war powers, their decisions, if in satisfaction of this duty, should “proceed untrammeled by even the threat of legal regulation and judicial review.”\textsuperscript{490} While expansive executive power in war can impinge other branches and threaten liberties, since 9/11 Americans have accepted executive authority to read the Constitution to support detaining, interrogating, trying, and killing Islamists.

Notwithstanding its democratic pedigree, executive war power is blocked by a raft of self-congratulating CLOACA scholars “standing heroically” to block its exercise.\textsuperscript{491} “[F]ear of unchecked presidential power . . . [wielded by] conservative administrations”\textsuperscript{492} may have impelled them to law school and the professoriate.\textsuperscript{493} CLOACA savages U.S. policies as violations of moral absolutes that fuel “[a] threat of tyrannical government . . . greater than whatever threat . . . the worst terrorists may pose.”\textsuperscript{494} Some lament that, even if an argument from necessity supports U.S. war policies, “[i]t was once an unspeakable thought that our Constitution should have lacunae-temporal discontinuities within which nation-saving steps would be taken[,] blessed . . . by the brute necessities of survival.”\textsuperscript{495} Harsher critics label the entire welter of anti-Islamist policies as an “effort to

\textsuperscript{488} See JEFFREY F. ADDICOTT, TERRORISM LAW: THE RULE OF LAW AND THE WAR ON TERROR 311 (2nd ed. 2004) (quoting Rehnquist, C.J., “In wartime, . . . this balance shifts to some degree . . . in favor of the government’s ability to deal with conditions that threaten the national well-being.”).

\textsuperscript{489} Schauer, supra note 487, at 22, 25-26.

\textsuperscript{490} Adrian Vermeule, Our Schmittian Administrative Law, 122 HARV. L. REV. 1095, 1132-33 (2009).


\textsuperscript{492} Wittes, supra note 103, at 22.

\textsuperscript{493} See AUERBACH, supra note 70, at viii (“Something about protecting against illegitimate authority drew me to law school.”).

\textsuperscript{494} Wittes, supra note 103, at 2-3.

[expand executive] power . . . by invoking the metaphor of war.” The most heated rhetoricians contend the Bush administration exploited 9/11 to erect a police state.

Thus does CLOACA strain to bring President Bush to heel by outlawing, or rendering too politically costly, indefinite detention, coercive interrogation, and targeted killing. Although CLOACA scholars concede that thwarting U.S. policies constitutes “use of [LOAC] as a weapon against the [United States],” they unashamedly privilege what they deem “healthy democratic . . . accountability” over national security. Yet academics that strip away some of the most effective tools available in the battle against Islamists are deaf to the admonition of the Supreme Court regarding interference with the exercise of inherent executive powers during wartime, and gravely mistaken in concluding the imagined sins of the Bush administration exceed the real virtue of having prevented subsequent attacks. By turning to the courts in the name of civil rights to deny Americans the protections of tools devised by the executive, CLOACA has become a profoundly anti-democratic agent of an enemy that intends the destruction of the Constitution and the rights for the defense of which the executive created these very tools. The academic sport of checking the executive results in a president less well-equipped to defend Americans, Islamists less constrained by U.S. power, and Americans less safe.

F. Issue-Entrepreneurship

Issue-entrepreneurs forge professional identities by displacing orthodox theory, doctrine, and method with iconoclastic discourse. The more they trespass upon predecessors and contemporaries, the more they attract resources and followers. Issue-entrepreneurs push ideological agendas with scant

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497 Margulies & Metcalf, supra note 479, at 439-40.
498 Frakt, supra note 392, at 345.
499 Margulies, supra note 233, at 12, 47.
consideration of the damage to epistemologies and canons that define fields, or to third parties and the public who invest in and structure their expectations and conduct upon traditional bastions of knowledge. Legal academics have embraced this role with regard to law generally and LOAC specifically. By staking out revisionist claims at odds with the sedimented views of states and orthodox scholars, and cynically equating self-defense with aggression, interrogation with torture, targeted killing with murder, and U.S. patriots with war criminals, CLOACA issue-entrepreneurs won the badges of tenure and named chairs.501

G. Professional Socialization

Professionals absorb a set of norms, a body of knowledge, and a worldview that grant them admission into exclusive societies with special status and prerogatives.502 The enculturation of legal professionals begins in law schools,503 which “exert intense control by purposely influencing beliefs, values and personality characteristics of students.”504 Subsequent socialization ingrains a sense of special province, consciousness, and expectation regarding law.505 Members police this identity and province against encroachment by contrary norms and worldviews,506 and are prone to credit or dismiss evidence and argument based on identic congeniality.507 Legal professionals accord greater reliability to arguments by other legal professionals

501 See Waters, supra note 300, at 900 (making this assertion).
502 MILLER, supra note 68, at 18.
507 See Dan M. Kahan, The Supreme Court 2010 Term—Foreword: Neutral Principles, Motivated Cognition, and Some Problems for Constitutional Law, 125 HARV. L. REV. 1, 2 (2011) (“[I]ndividuals are predisposed to fit their perceptions of policy-relevant facts to their group commitments.”).
than to those by outsiders, and treat law as the optimal, and even the sole, path toward social change. Thus, even where a particular answer to a legal question is not compelled by formal rules, and where a diversity of views in the body politic might be expected to find representation within the legal profession, a core of agreement, forged by an intuitive identic sense, shepherds legal professionals into broad consensus.

Carried too far, an orthodox professional identity creates “groupthink”—the tendency of a desire for intragroup cohesion to impel members to manifest loyalty to the theories, policies, and decisions to which their group is committed, rather than subject these to scrutiny and constructive criticism. This “dangerous tendency to form a herd” compromises the integrity of the legal academy by substituting politically-approved conclusions for open inquiry. After systematically excluding conservative scholars for generations, the legal academy now approximates an “echo-

509 See STUART A. SCHEINGOLD, THE POLITICS OF RIGHTS: LAWYERS, PUBLIC POLICY, AND POLITICAL CHANGE 5-9, 13 (1975) (describing a “social perspective which perceives and explains human interaction largely in terms of the rights and obligations inherent in rules” as the core of legal professional identity).
511 Groupthink—forcing the fostering of consensus by reinforcement of group identity at the expense of failure to challenge mistaken premises and faulty assumptions in making and vetting collective decisions—can yield disaster. See generally IRVING JANIS, GROUPTHINK: PSYCHOLOGICAL STUDIES OF POLICY DECISIONS AND FIASCOES 174-75 (2d ed. 1982).
513 See David Horowitz, The Professors’ Orwellian Case, FRONT PAGE MAG (Dec. 5, 2003), http://archive.frontpagemag.com/readArticle.aspx?ARTID=15136 (“[A] series of recent studies by independent researchers has shown that . . . professors to the left of the political center outnumber professors to the right . . . by a factor of 10-1 and more. At some elite schools . . . the ratio rises to 28-1 and 30-1.”). For decades, liberal law deans and faculties self-replicated, excluding conservatives from hiring and tenure. See Jennifer Pohlman, Law Schools Hiring Liberal Educators, NAT’L JURIST, Nov. 2010, at 14 (“[L]aw schools . . . hir[e] more openly liberal professors than . . . conservative[s.]”).
chamber of approbation” where a tribe of like-minded liberals mutually reinforces received wisdom and earns accolades by recycling fashionable opinions. Because contrarians face scorn, stigmatization, and even ouster, powerful incentives exist for legal faculty, even if privately conflicted, to embrace the prevailing ideological hegemony and ape the arguments of leading scholars without regard to logic or consequence.

Dogmatists patrolling an ideological fence around a zone of “decent opinion” create a hostile environment for scholars to undertake honest and searching inquiries regarding questions to which answers are already divined. If a CLOACA consensus deems coercive interrogation torture, targeted killing murder, and U.S. leaders war criminals, how can less-senior scholars, let alone the untenured, resist these diktats? If endowed chairs are the rewards for preaching CLOACA dogma regarding permissible methods and means of killing, capturing, detaining, interrogating, and prosecuting Islamists, and if academic purgatory awaits apostates who support U.S. policies, the inference that debate is closed and views contrary to the CLOACA consensus are errant and illegal is easy for outsiders to draw.

H. Subject Matter Ignorance

The debasement of knowledge driven by Wikipedia, Google, and other purveyors to the hoi polloi beguiles many to credit the myth that it is impossible for some individuals to know vastly more about certain subjects than others, yet expertise—the synthesis of

514 Solzhenitsyn, supra note 446 (“In the West . . . nothing is forbidden, but what is not fashionable will hardly ever find its way into periodicals or books or be heard in colleges.”).
515 See Devins, supra note 512, at 186 n.93 (“[T]here is a real risk of opprobrium for those who do not toe the company line[,]” scholars who adopt divergent viewpoints “find [themselves] in a hornets’ nest.”); Cass R. Sunstein, Why They Hate Us: The Role of Social Dynamics, 25 HARV. J.L. & PUB. POL’Y 429, 438 (2002) (“[L]eft-leaning intellectuals push one another to extremes, and tow [sic] a . . . party line . . . through imposing reputational sanctions on those who disagree, or even ostracizing them.”).
516 See Suzanna Sherry, Democracy’s Distrust: Contested Values, 125 HARV. L. REV. 7, 10 (2012) (“Everyone is now an expert—from the user-created content of
“talent or intelligence and a long tenure of experience in a given subject”—is real. Experts exceed non-experts in possessing substantive information but also in methodological competence: non-expert theorizing relies on induction and intuition, but experts specify a research question, employ appropriate methods, and derive logical and neutral conclusions from available evidence. A concomitant of expertise is specialization: the more the knowledge universe expands the harder it is to assimilate developments. As law complexifies, “[l]awyers know more and more about less and less.” Each subfield and regime is greater than the sum of its rules, norms, institutions, and procedures—it is a holistic amalgam of “craft, of acculturation, and of . . . shared . . . purpose.” A given legal subfield is foreign cultural terrain to a scholar lacking expertise in it no matter how perspicacious, and the judgments he or she renders on issues arising therein will be objectively inferior to those of experts.

The legal academic labors under the perception that he or she “possess[es] a brilliant . . . mind” but lacks “knowledge of the practical affairs of life” and conjures up “half-baked and conceited theori[es] thinking [he or she] know[s] better what law ought to be . . . than the people . . . of America.” But, by the bare fact of training in elite law schools and native intellect, legal academics are not experts in any subfield and earn this exalted status only through Wikipedia to self-diagnosis of medical conditions to a website that provides do-it-yourself legal documents, we . . . find experts unnecessary and . . . faintly suspect[.]”).

520 Oldfather, supra note 517, at 872.
521 Cultural theories maintain that each legal subfield is a distinct cultural realm replete with its own language, customs, rules, and procedures, and cultural competence therein is a requisite to expert performance. See, e.g., Leigh Greenslaw, “To Say What the Law Is”: Learning the Practice of Legal Rhetoric, 29 VAL. L. REV. s861, 892 (1995).
522 See Oldfather, supra note 517, at 885-88 (describing legal experts as likely to make “superior decisions” as compared to nonexperts).
523 Auerbach, supra note 70, at 91, 93-94 (quoting William Vance and Elihu Root).
sedulous research and time-intensive theory development and testing. Claims to expertise must be peer-validated. Legal academics who have not earned expert status have the duty of candor to disavow it lest they denature its meaning and discredit their profession.524 Those who arrogate foundationless expertise to themselves engage in fraud; “pretending to have an expert opinion on something [academics] know next to nothing about is a deception.”525 Legal academics who tread in subfields beyond their ken may sincerely believe they are qualified to offer informed opinions by virtue of their generalist training, erudition in other subfields, and conversations with better-versed colleagues, but they do not know what they do not know. Expertise is real. Those who write and teach on a subject should, but often do not, possess it.526

This is painfully true in LOAC, the subject-matter of which—war—is remote from the experience of civilians the vast majority of whom are “woefully ill-informed on . . . national security and the . . . means of maintaining it.”527 Only about 7% of Americans have performed military service,528 and the military remains “a

525 Devins, supra note 512, at 184.
526 See Devins, supra note 511, at 166-172 (explaining academic opining on subjects beyond their expertise as a “desire to be part of the fray . . . to see their names in print, . . . to tell their families that they did something that mattered, [and] . . . for political reasons.”); Cass R. Sunstein, Professors and Politics, 148 U. PA. L. REV. 191, 195-96 (1999) (conceding that legal academics often mistakenly “believe that they kn[o]w enough . . . to have a reasonably informed opinion”).
specialized society apart from civilian society.” LOAC scholarship is augmented by knowledge of military history and by experience: those with neither are more prone to advocate untenable prescriptions. Because CLOACA counts almost no one in its ranks who ever joined the brotherhood of arms, it lacks the “thorough understanding of the . . . very special ‘business’ of war” without which its “legal erudition goes for naught.” Ignorant of the domain sui generis of war, and unable to access the decisional universe of soldiers, CLOACA disregards the salience and difficulty of developing expertise in LOAC, and, in effect, implies that war is no more alien to everyday experience than the subject-matter of family law (e.g., marriage), property (leases), or torts (car accidents). Thus does one LOACA scholar “view with extreme suspicion all theories and representations of war that equate it with any other activity in human affairs.” This is not to deny to all non-warriors the epistemic privilege of producing and consuming LOAC scholarship: it is merely an admonition that entry costs must be paid and an attitude of “respectful humility” assumed should they endeavor to write persuasively about LOAC.

Regrettably, many in CLOACA have rushed the disciplinary gates. A self-confessed LOAC tyro, admitting no prior study of LOAC in a thirty-five-year career and conceding its great breadth and complexity, nevertheless excoriates U.S. policies, alleging illegals, with no foundation, resulting from “efforts to avoid th[e] application [of LOAC] . . . doctrines [regarding] the status and

529 Parker v. Levy, 417 U.S. 733, 743 (1974). Those lacking military service should heed that “[w]ar must be fought by men whose values and skills . . . are those of . . . a very ancient world, which exists in parallel with the everyday world but does not belong to it.” John Keegan, History of Warfare xvi (1993).


532 Keegan, supra note 529, at xvi.

detention of combatants[,] the limits on the use of torture or other cruel, inhuman or degrading treatment during interrogation, the . . . rendition of prisoners to countries where torture is practiced, and the use of pre-emptive . . . force.\textsuperscript{534} Others with a longer portfolio of published works and tenure in the subfield, but with a similar dearth of military experience, propound prosaicisms utterly at odds with military custom, military necessity, and the imperatives of combating Islamists that betray their incognizance of war and those who wage it. At the extreme fringe, a handful bereft of experience regard the martial caste with such disdain, and the military mind with such contempt, that attempts to familiarize them might well be resented and rebuffed.\textsuperscript{535}

There is a powerful and destructive inverse correlation between martial expertise and LOAC radicalism. One critic condemns CLOACA as a “self-aggrandizing” lot that, by “trading on their name chairs to talk about issues far outside their professional competence” and “mak[e] perfectly indefensible statements” in “high-profile forums,” has disgraced LOACA.\textsuperscript{536} Deriding a proposal to require arrest and preclude killing of Islamists, this critic links martial inexperience to CLOACA foolishness, discerning that its author is “not a . . . warrior of any fashion judging from her impracticality of theory.”\textsuperscript{537} Another, lambasting a proposal to compel public release of operational details of planned targeted killings to ensure LOAC compliance, warns “if any nation were so unwise as to provide publicly the . . . operational detail [the author] wants, . . . potential targets would ‘go to school’ on such immensely

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\textsuperscript{535} See, e.g., Wells, \textit{supra} note 477, at 178.

\textsuperscript{536} Gajda, \textit{supra} note 524, at 211-12.

\textsuperscript{537} Nordan, \textit{supra} note 129, at 5.
valuable information so as to evade a strike[, ] mandate[ing], in effect, an intelligence-gathering process [to] help... militants live on to carry out their reign of terror.”538 While venturing that naïfs may not intend harm to the United States, a LOACA bloc—most of whom are veterans—bemoans “insufficient attention to unintended consequences of well-meant positions”539 and warns against the dangers of uncritical acceptance of the scholarship of novitiates with no stock of martial wisdom or experience to temper or test, even heuristically, their claims.

I. Law as Politics

The line between law and politics is blurry. Both involve competition over “different visions of the good society.”540 In making, interpreting, and adjudicating law, legislators, judges, and scholars impose values on others, and in a predominantly positivist system, where law has few limits, legal support can be ginned up for almost any end. In pure theory, ascertaining the law that resolves a legal question is a value-neutral process requiring only discovery of relevant constitutions, statutes, judicial decisions, and other sources. In practice, legal texts neither end disputes nor differentiate law from politics. Disagreement persists over whether meanings are supplied by texts or “created by a reader according to his... experiences, beliefs, and purposes”541 and bounded contextually.542 If legal sources are infinitely malleable, and legal analysis is an interpretive act, then ideological preferences are injected into analysis—unconsciously by those who think themselves “doing law”543 or deliberately by those

538 Dunlap, supra note 174, at 133.
539 Id. at 133-34.
541 Daryl J. Levinson, The Consequences of Fish on the Consequences of Theory, 80 VA. L. REV. 1653, 1654 (1994).
542 See Stanley Fish, Normal Circumstances, Literal Language, Direct Speech Acts, the Ordinary, the Everyday, the Obvious, What Goes without Saying, and Other Special Cases, 4 CRITICAL INQUIRY 625, 637 (1978) (“A sentence is never not in a context.”).
who cherry-pick language and craft motivated meanings to sway others into espousing their claims.\textsuperscript{544} Compounding this ideological intrusion, “subjectively-imposed legalities”\textsuperscript{545} invariably seep into legal analysis, collapsing the boundary separating analysis from political advocacy\textsuperscript{546} with the result, for example, that legal judgments regarding whether President Clinton committed an impeachable offense correlate almost perfectly with, and are tinged by, the partisan affiliations of those who rendered them.\textsuperscript{547}

Moreover, not only is the interpretation of rules politicized, but so are the facts at issue in legal disputes. Self-interested individuals argue not only questions of law but of fact because “it is impossible . . . to make ‘factual findings’ without inserting . . . policy judgments, when the factual findings are policy judgments.”\textsuperscript{548} Just as with questions of law, questions of fact are indefinitely debatable, and no objective standard and no authoritative fact-finder are available, as in the hard sciences, to provide resolution.\textsuperscript{549}

In practice, LOAC rule indeterminacy and disagreements as to the facts at the core of contentious issues in the Islamist Fourth Generation War intersect to form a zone of acute disputation. LOAC, like other legal regimes, has gray areas that invite good-faith
It is folly to think that controversial questions in LOAC are amenable to resolution by scholarly acumen alone. However, CLOACA, in its writings on the resort to force, aggression, detention, interrogation, targeted killing, and other subjects, undertakes a different task: it exploits the open texture of LOAC treaties and domestic statutes, makes dubious claims regarding the applicability of controversial soft-law sources, misapprehends the import of provisions and language divorced from historical context or read in isolation, and subjugates military necessity—while denying engagement in a political project. CLOACA cannot claim involvement in a principled academic enterprise when it ignores inconvenient facts and asserts as “truths” its politically-motivated judgments regarding U.S. policies that would prejudice American self-defense if implemented. CLOACA polemists insist that 9/11 was a domestic crime rather than an act of war; self-defense authorized by Congress and the U.N. is aggression; detention and interrogation of avowed enemies are torture rather than legitimate intelligence measures; targeted killings by UAVs is murder rather than self-defense; and U.S. personnel who authorize precision attacks against Islamists hiding among civilians are war criminals rather than LOAC-compliant patriots.

For CLOACA, scholarship and partisanship, if not identical, inform each other, non-motivated knowledge does not exist, and LOAC is a realm in which the ability to win others over, rather than revelation of ultimate truth, is the favored currency. Heretofore, CLOACA has blithely ignored the risk of revealing itself and its enterprise as inherently political, but if in time “the press and the public come to see the[m] as essentially no different from—except, perhaps, a little bit less honest than—Karl Rove and Jim Carville,


[they] will come to regard [CLOACA] not as educators but . . . as . . . political operatives.”552

J. Academic Narcissism

Narcissistic Personality Disorder (“Narcissism”) is a personality disorder in which the afflicted labors to mask a pervasive sense of inferiority and emptiness and be perceived as important, powerful, physically and intellectually gifted, desirable, and admirable.553 Maladaptive or malignant narcissists lack core values, save for a perceived entitlement to objectify and use others in support of pathologically grandiose fantasies of success, status, wealth, and fame; they are dishonest, self-absorbed, conscienceless, arrogant, envious, spiteful, vindictive, and willing to do anything to anyone to shield their true selves, which are vastly inapposite to their external personas, from exposure.554 Yet narcissism is not an “on-off” condition but a spectrum disorder: “adaptive” narcissists are less pathologically antisocial yet still project idealized selves who oversell their knowledge, capacity, and experience while hiding inadequacies or contradictory realities in order to reap adulation, prestige, and power.555 Narcissism affects individuals and groups; relative to the general population, high-status professionals who garner attention and admiration—e.g., politicians, athletes, actors, and lawyers—manifest elevated narcissism.556

554 Id.
556 See generally Pat MacDonald, Narcissism in the Modern World, 20 PSYCHODYNAMIC PRAC. 144, 144 (2014). These professions draw “adaptive narcissists” who crave attention and prestige and can make a “confident social presentation” because they are not so consumed by the maladaptive constituents of narcissism—exploitativeness of others in particular—that they are disabled occupationally. See Hill & Yousey, supra note 555, at 164-65.
It is no accident that lawyers are far more likely than non-lawyers to suffer mental disorders, disconnect from true or “genuine” selves, engage in dishonesty, control others and situations, and depend on external validation to relieve internal self-esteem deficiencies: many lawyers chose law as a career path because it gratifies otherwise unmet needs for social attention, wealth, prestige, and status. As with lawyers more generally, narcissism also guides the career paths and behaviors of judges and law professors.

In particular, legal academics, who “like to be the center of attention,” find in the legal academy golden opportunities to gratify the narcissistic persona through exercise of pedagogical and scholarly functions. Those for whom the “law professor image is easily as important as substance” have structured and situated themselves within the legal academy as the “exclusive means by which students can come to understand the law,” and law students by design “look to their professor as the one and only source of light in a forbidding sea of darkness.” Further, scholarship permits “professional purveyors of pretentious poppycock” to propound

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557 See Lawrence S. Krieger, What We’re Not Telling Law Students—And Lawyers—That They Really Need to Know: Some Thoughts-In-Action on Revitalizing the Profession From Its Roots, 13 J.L. & HEALTH 1, 3-4, 8, 18, 23-24, 27 (1999).

558 See, e.g., David Lat, Judge of the Day: William Sosnay, ABOVE THE LAW (Jan. 9, 2008), http://abovethelaw.com/2008/01/judge-of-the-day-william-sosnay/ (providing a particularly notorious example of judicial narcissism, Judge William Sosnay halted court for hours, angered that a veteran prosecutor appeared before him wearing an ascot rather than the preferred tie upon which the fastidious, pompadoured judge insisted).


560 See generally Roger C. Cramton, Demystifying Legal Scholarship, 75 GEO. L.J. 1, 9-10 (1986) (unlike other graduate schools in the United States, law professors often have an equal focus on instruction and publishing).


562 Eric E. Johnson, A Populist Manifesto for Learning the Law, 60 J. LEGAL EDUC. 41, 49 (2010).

“magical insights [to] transform . . . society,”\textsuperscript{564} even if most of their publications are “slops [that] fill the law reviews”\textsuperscript{565} with contrarian and unorthodox positions designed to generate controversy, notoriety, and subsequent citations,\textsuperscript{566} and to use this scholarship as “feather[s] in [their] professional cap[s]” placed there to “impress . . . colleagues.”\textsuperscript{567}

Whether CLOACA or any of its members suffer from narcissism is difficult to ascertain directly. Yet CLOACA scholarship and advocacy grants its members entrance into and status within the prestigious legal academy, public forums within which to contravene and condemn orthodox LOAC and U.S. policies as part of a transformative project, and peer and public attention and admiration. It also grants CLOACA some significant control over, even “ownership” of, LOAC.

\textbf{K. Appropriation of LOAC Ownership}

The Western political tradition whereby the will of the \textit{demos} translates more or less directly into the laws that govern it is under assault. Long before the U.S. Supreme Court declared itself the final arbiter of questions of law, lawyers, by filling a seat at every table, assumed the power to make and interpret the rules that govern virtually every aspect of public and private life. The antidemocratic arrogance of the legal profession manifests not only in seizing exclusive power to “say what the law is” but also in a gambit to parlay procedural knowledge and technical superiority in making and interpreting rules into dominance over all U.S. institutions, organizations, and professions.\textsuperscript{568} Lawyers are “jack[s]-of-all-trades”

\textsuperscript{565} Lasson, supra note 561, at 928.
\textsuperscript{567} Lasson, supra note 561, at 948-49.
\textsuperscript{568} See, e.g., Miller, supra note 68, at 26-27 (describing lawyers’ tendency to control other social groups).
without non-legal experience or knowledge, yet because “[n]obody . . . knows where ‘law’ begins and ends,” every field of human endeavor and social development presents them an opportunity for aggrandizement. Having arrogated to themselves legal exclusivity, lawyers are indispensable agents within every discipline by virtue of their unique skill in protecting and promoting the legal interests of non-legal institutions, and this translates into power, prestige, and recompense in every field. Social dominance of lawyers, although a reinforcement to the rule of law, comes at a cost.

Whereas experts in non-legal subjects define and solve problems within the social, political, economic, and moral dimensions of their fields, everything is a legal issue for lawyers, who self-conceive as social engineers tasked to enforce compliance with the rules that best accord with and express the norms and principles they believe should govern human conduct. Preoccupation with procedure over substance and with “ought” rather than “is”—disciplinary fruits of a field more analogous to religion than science—seduces lawyers into underestimating the wisdom of non-lawyers and ignoring the social externalities of imported rules. CLOACA, ensconced in ivory towers, is at a great social distance from the subject matter yet exerts heavy influence on LOAC. Egos stroked by Supreme Court dictum flocking them as the “priests of

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569 See Ernest J. Weinrib, Can Law Survive Legal Education?, 60 VAND. L. REV. 401, 429 (2007) (“Law however, is regarded not as a discipline in its own right with something of its own to contribute to the interdisciplinary enterprise.”).


571 See West, supra note 452, at 127 (“lawyers . . . hold out hopes for law, lawyers, procedures, and legal forms, even in circumstances where a bald commitment to [law] for the sake of [law] would be seemingly inappropriate, and even wildly so.”).


our democracy” responsible for “mak[ing] responsible citizens,” CLOACA claims the power and duty to check the normative transgressions it reads into U.S. LOAC observance post-9/11.

“Ownership” of LOAC, defined as primacy in determining, interpreting, and adjudicating the law governing war, is crucial, because LOAC, to secure compliance, must resonate within the normative universe of its owners. LOAC scholarship produced by those with a knowledge of military history and military experience best accords with the norms of soldiers and respects the utility and limits of law in war. However, the overwhelming majority in CLOACA are civilians bereft of an empathetic understanding of the variables that drive war and create the universe in which those who fight it live and die; their social distance from the subject compounds this lack of expertise. Unable to comprehend the decisional milieu of soldiers when judging actions in war, these CLOACA professors arguably lack the most essential data. Nonetheless, many are shamelessly undeterred: as the similarly disposed lawyer the Right Honorable Sir Joseph Porter explained through song in Gilbert and Sullivan’s *HMS Pinafore*, the normative passion and ambition that accompanied his legal training were enough to make him First Lord of the Admiralty despite a complete lack of nautical experience: “Stick close to your desk and never go to sea, And you all may be rulers of the Queen’s Navy.”

For ages, state militaries made and interpreted LOAC, guided by the commensurable imperatives of martial honor and national security. Recently, legal absolutists in CLOACA have fed skepticism about whether professional self-regulation can secure compliance by those whose mission is to win wars rather than observe law, arguing for a paradigm in which activists and

574 Wieman v. Updegraff, 344 U.S. 183, 196 (1952) (Frankfurter, J., concurring).
575 See Davis, supra note 371, at 8 (many legal academics “arrogantly criticize or discredit everybody, but . . . they are untouchables”).
576 See Anderson, supra note 181, at 1 (“Ownership” connotes “authority to declare, interpret, and enforce [LOAC], as well as [to] shape [LOAC] now and in the future.”).
577 Elliot, supra note 530, at 637.
international courts exogenously determine and enforce LOAC.\textsuperscript{579} In so doing, they claim primacy over LOAC,\textsuperscript{580} relegating military establishments to a consultancy role, and discounting their time-tested interpretations and practices.\textsuperscript{581} CLOACA claims the rise of the war with Islamists triggered an obligation to “hold back the state’s lethality to assure the space of dissent . . . and . . . liberty,”\textsuperscript{582} particularly as it concerns detention, interrogation, and targeted killing. In reality, it has commandeered LOAC and condemned orthodox prescriptions and proscriptions that state military establishments long recognized as binding. That its expropriation of LOAC results in incredible and dangerous rules unworthy of respect by state militaries, fragmentation of the regime, embitterment of academy-military relations, and delegitimation of the idea of law in war matters little to this cloister cosseted from the realities of war.

\textit{L. Lack of Political Accountability}

Lawyers are accountable solely to the judicial system and their clients, and can thus engage in advocacy on behalf of despised people and causes even if this marks them as “agents of chaos” that rend the social fabric.\textsuperscript{583} Unaccountability is costly: since the 1970s, engagement on unpopular sides of social issues has eroded their

\textsuperscript{579} Legal absolutists typically lack military service and are disinterested in militaria generally and soldiers specifically. \textit{Cf.} Paul Ramsey, \textit{The Just War: Force and Political Responsibility} 503 (2002).

\textsuperscript{580} Legal communities “consist of people . . . bound by a shared interest in learning and sustained by a repertoire of communal resources, such as routines, words, tools, ways of doing things, stories, symbols[,]” and claims regarding what the rules of a regime are and should be. Emanuel Adler, \textit{Communitarian International Relations: The Epistemic Foundations of International Relations} 15 (2005); Harlan Grant Cohen, \textit{Finding International Law, Part II: Our Fragmenting Legal Community}, 44 NYU J. Int’l L. & Pol. 1049, 1051 (2012) (“What counts as law is a function of what a particular community accepts as legitimate.”).

\textsuperscript{581} \textit{Cf.} Anderson, \textit{supra} note 181, at 3 (“[CLOACA scholars] believe [LOAC] belongs to them” and “feel little obligation to acknowledge . . . the [military’s views.]”).

\textsuperscript{582} Davis, \textit{supra} note 370, at 12. By this view, members of CLOACA are not interlopers but “intermediaries who temper the excesses of . . . government and promote greater stability in the polity, by deterring the myopia that could otherwise afflict . . . decisionmakers” and “undermine democracy.” Margulies, \textit{supra} note 288, at 390.

prestige. Whereas the legal profession was once a respected institution, Americans now repose the greatest quantum of confidence in the military; only Congress is less trusted than lawyers.\(^{584}\)

That the anti-democratic tendencies of lawyers are on parade in CLOACA is scant surprise. Whereas U.S. leaders waging war are politically accountable to a people for their safety, unelected Islamists and CLOACA are not.\(^{585}\) Without "skin in the game,"\(^{586}\) CLOACA has the luxury to render motivated judgments regarding the form and function of LOAC, lodge intemperate criticisms of U.S. policies and personnel,\(^{587}\) and "inflate [their] sense of self-importance [as to] that upon which they should . . . be heard."\(^{588}\) CLOACA is just a domestic interest group attempting to leverage expertise and social capital to influence the policies that govern the war against Islamism. Yet because it can offer its condemnations with absolute immunity—legal, political, and reputational—CLOACA is free to exercise influence in a manner that too often imposes costs in American blood and treasure.

\(^{584}\) See Lzdia Saad, Congress Ranks Last in Confidence in Institutions, GALLUP (Jul. 22, 2010), http://www.gallup.com/poll/141512/congress-ranks-last-confidence-institutions.aspx (reporting that the American public ranks the military as the institution in which they hold the greatest confidence, maintains little confidence in lawyers, and has the least trust in Congress).


\(^{587}\) Although the following is an example from a work of fiction, the sentiment is accurate. The view that it is preposterous for U.S. troops to be prosecuted by those for whom they have sacrificed much to protect, and judged by standards disconnected from battlefield realities, was expressed by the fictional characters Marine Colonel Nathan Jessup to Navy Lieutenant Daniel Kaffee in the film A Few Good Men, when Jessup, angered by Kaffee’s dogged investigation of an enlisted Marine’s death during a disciplinary action, informs Kaffee, “I have neither the time nor the inclination to explain myself to a man who rises and sleeps under the blanket of the very freedom I provide, then questions the manner in which I provide it.” A FEW GOOD MEN (Columbia Pictures 1992).

\(^{588}\) Anderson, supra note 586, at 859-60.
M. Human Rights Absolutism

LOAC is a permissive regime that evolved to humanize war without disabling belligerents from attempting to break adversarial political will. Wars are fought to be won, and LOAC accepts that military necessity can and does require the use of force to kill people so long as those targeted are combatants and the methods and means are consistent with proportionality, distinction, and humanity. By contrast, human rights law is a newer and more restrictive regime conceived to preserve human dignity that purports to prohibit all casualties not strictly required to safeguard human life.\(^{589}\) While human rights law does not prohibit all killing in war, it saddles the state with the burden of showing that lethal force was “absolutely necessary” to protect life or public order.\(^{590}\) To satisfy this strictest of legal tests, human rights law proclaims that states must minimize not only civilian but military casualties—including both lawful and unlawful combatants—and may resort to force only if non-lethal measures such as arrest or incapacitation would subject their armed forces to overwhelming risks and/or costs.\(^{591}\) In short, LOAC facilitates victory through deadly force, with secondary consideration to limiting suffering, while human rights law defends life by narrowing who can be killed, and when and how, with scant concern for military missions. As such, human rights law imposes a far more protective standard than LOAC, and considers protection of human rights much more important than winning wars. It is thus unsurprising that a military commander and a human rights activist weigh military necessity and humanitarian considerations differently,

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\(^{589}\) See, e.g., Alston Report, \textit{supra} note 128, at 11 (“Lethal force under human rights law is legal if it is strictly and directly necessary to save life.”).


or that their opposed norms and goals reflect in these divergent regimes.592

Further, anything can be offered up as a human right,593 and because discovery of human rights is a growth industry594 the boundaries of human rights law are in flux.595 Further, no clear choice-of-law rules mediate friction between subfields, which developed along different trajectories and can be deeply incompatible.596 Conflicts jurisprudence provides that, as lex specialis, LOAC takes precedence during war with human rights law “governing . . . lacunae in coverage.”597 However, while a “chasm still separates” LOAC and human rights law,598 a “growing Western-liberal humanitarian consciousness, which loathes war,”599 has encouraged convergence of the subfields600 by smuggling human rights norms into LOAC, privileging human rights law at the expense of LOAC, and even denying the applicability of the latter.601 For human rights absolutists whose “interpretive responsibility” is the elaboration of the broadest possible human rights regime and to end

594 See Margulies, supra note 288, at 380 (referencing critics’ use of this term to label a troika of academics, NGOs, and tribunals propounding new human “rights”).
596 See generally RENÉ PROVOST, INTERNATIONAL HUMAN RIGHTS AND HUMANITARIAN LAW (2002).
597 Legality of the Threat or Use of Nuclear Weapons, Advisory Opinion, 1996 I.C.J. 226, 240 (July 8).
599 Blum, supra note 86, at 174.
600 See Meron, supra note 224, at 243-44 (contending that transformations in war and philosophy have “drawn [LOAC] in the direction of [human rights law].”).
601 See Satterthwaite, supra note 249, at 559 (“[M]any scholars . . . assert[] that [LOAC] is not applicable to the ‘War on Terror’” while insisting human rights law applies instead.).
rather than regulate war, the best of all possible worlds is the utopia where no human lives are lost.\textsuperscript{602}

Thus, because only states will accept constraints that attenuate the intensity of war and the loss of human life, human rights absolutists champion five “rules”: (1) states must comply with differentially onerous legal regimes, (2) self-defense by states attacked by Islamists is unlawful aggression, (3) states are liable \textit{per se} for all unintended civilian casualties, (4) weapon systems advantaging states are illegal, and (5) non-injurious interrogation methods are torturous.\textsuperscript{603} That their folly affords Islamists strategic advantage is epiphenomenal to the project of limiting state lethality. That their “humanitarian politics” is not law but aggressive normative entrepreneurship directed against the integrity of the LOAC regime, state ownership of LOAC, and the prospects for Western victory over Islamism does not dissuade them from claiming theirs as the most authoritative interpretation of LOAC.\textsuperscript{604}

\textbf{N. Legal Nullification and Civil Disobedience}

The dominant view is that law “resolve[s] and supersede[s]” moral conflicts and provide[s] a framework for coordinated social action in the face of persistent moral disagreement; those whom the law governs are obliged to obey provided it does in fact create a final and peaceful settlement, or at least an accommodation, of conflicts over controversial moral issues and values within this framework.\textsuperscript{605} Further, a person who sincerely believes that a law is morally wrong nevertheless has an obligation to obey it, because the law is better at


\textsuperscript{603}See generally Dinstein, \textit{supra} note 103; O’Connell, \textit{supra} note 35.

\textsuperscript{604}Arguments over which regime governs war are long-settled in favor of LOAC, yet CLOACA continues to assert claims based on human rights law. Anderson, \textit{supra} note 67, at 8.

securing an accommodation, balancing, or prioritizing among various competing values than a process of individual deliberation; it has authority for this reason.\textsuperscript{606} This duty of obedience to law even in the face of profound disagreement is particularly incumbent upon lawyers because by virtue “of his position in society, even minor violations of law by a lawyer . . . lessen public confidence in the legal profession.”\textsuperscript{607} Zealous advocacy extends no further than the boundaries of law for to permit legal professionals to transgress these would destroy social order and democratic principles.

The dominant view does not preclude legal academics and the lawyers they train, in their advocacy, from incorporating non-legal considerations, such as values, economic interests, social goals, or political preferences, nor deny to them open and notorious challenges to law through scholarship, litigation, or lobbying that make good-faith arguments for legal reform. However, it forbids covert nullification of the law, defined as the “re-introduc[tion] of contested moral values into the domain of law, either in the guise of principles of interpretation or as the basis for an ethically motivated decision to act or not to act on behalf of a client [or a cause].”\textsuperscript{608} For objections to laws they consider unjust or immoral to be consistent with professional duties, legal professionals may not deny the difference between law as it is and law as they wish it to be, and may not offer “interpretations” that do not fairly represent the substance of existing law or acknowledge the transformative nature of their projects. By this dominant view, indulgence in self-serving legal interpretation, even if motivated by noble ends, is impermissible civil disobedience.

Functionalism, by contrast, views law as a structure that embodies, promotes, and protects values.\textsuperscript{609} Law is not intrinsically entitled to respect or obedience but earns both if and only if it

\textsuperscript{606} Id. at 368.
\textsuperscript{607} See, e.g., \textsc{Model Rules of Prof’l Conduct} r. 8:4 (2013).
\textsuperscript{608} Wendel, \textit{supra} note 605, at 366.
\textsuperscript{609} See William H. Simon, \textit{Should Lawyers Obey the Law?}, 38 \textsc{Wm. & Mary L. Rev.} 217, 223 (1996) (describing this alternative view of law).
protects these values; legal professionals must disobey unjust laws and “take reasonable action to restore respect for law.” For functionalists, distinctions between law and morality dissolve, and legal professionals may (and perhaps even must) disregard the law to save a life, prevent state abuses, and advance social goals.

One functionalist challenge is simply to violate law through civil disobedience—indirectly as advisor or directly as “comrade.” A more subtle method offers a motivated “interpretation” interposing the moral judgments of the interpreter as to what the law should be between those of the lawmakers and the interpreter’s actions subtly contravening the law—in effect “nullifying” the law while maintaining the fiction that the nullifier remains a faithful legal subject despite taking actions foreclosed by any fair reading of the law. Nullification is thus a “successful effort to alter or erase enacted law; civil disobedience [is] an [unsuccessful] effort.” Accordingly, functionalism directs obstruction of laws legal professionals believe unjust, preferably through interpretive subterfuge, but if necessary through overt disobedience: “[i]f persuasion, argument, and conflict within the law fail to prompt the dominant society to . . . reorder

610 See Heidi M. Hurd, Why You Should Be a Law-Abiding Anarchist (Except When You Shouldn’t), 42 SAN DIEGO L. REV. 75, 76 (2012) (“[I]f there are weightier reasons to break the [law] than to abide by it[,] the fact that what one is breaking is a [law] is no more significant than . . . breaking . . . a stick.”); Martin Luther King, Jr., Letter from Birmingham Jail, in WHY WE CAN’T WAIT 84-85 (1963) (“[O]ne has a moral responsibility to disobey unjust laws [because] an unjust law is no law at all[].”).

611 Yaroshefsky, supra note 229, at 580-81.


613 See David J. Luban, Conscientious Lawyers for Conscientious Lawbreakers, 52 U. PITTS. L. REV. 793, 800 (1991) (“[A] lawyer can join the client as a comrade[].”).

614 Simon, supra note 609, at 231 (Functionalism theorizes “strong support in the culture . . . for . . . purposive . . . interpretation that shades into nullification.”).
principles, then . . . activity outside the law, against the law, and around the law may be required.\textsuperscript{615}

CLOACA is a functionalist camp that views existing LOAC as insufficiently protective of human life and dignity, on its face or as applied by the United States. Some acknowledge existing LOAC yet disfavor it on one ground or several and make arguments calling quite openly and transparently for its modification. However, a larger corpus of CLOACA scholarship cannot fairly be characterized as anything but calls for academic nullification and even civil disobedience. CLOACA reflexively resolves differences of opinion on LOAC against the United States and its policies, and uniformly claims, contrary to facts, the plain language of legal sources, the well-settled interpretations of civil and military courts, and the practice of national militaries, that the United States was not attacked on 9/11 and cannot engage in self-defense, that there is no such thing as unlawful combatants, that stress without injury constitutes torture, and that use of a UAV in Pakistan to kill an Islamist is murder whereas the same act with a sniper rifle across the border in Afghanistan is lawful. By mulishly denying that their legal aspirations are faithful only to their political program, CLOACA commits acts of nullification.

Occasionally, in agitating for imposition of criminal liability upon the senior U.S. leaders who design and implement war policies, and by leveling malicious accusations to hector and harry these leaders into paralysis or prison, CLOACA crosses over into civil disobedience with scholarship that indicates they do not view LOAC as a universally applicable regime but rather as a set of infinitely malleable tools employed to benefit particularized interests, in particular the Islamist cause. This latter body of work owes a debt to Critical Race Theory, a paradigm in which race plays the same role as class in Marxist theory. In Critical Race Theory, existing legal structures reflect the racist society that constructed them, and racially oppressed groups are entitled to self-determine which laws are valid and worth observing and which can be disobeyed to relieve their

subordination. For CLOACA, religion plays the same role as race in Critical Race Theory and as class in Marxism, and Muslims, oppressed by Western political, economic, and military hegemony, are entitled to disregard any and all rules of LOAC that reinforce their military disadvantage and thus their political and economic subordination to the West.

In sum, CLOACA ignores existing LOAC, offers bad-faith interpretations where it has gaps or ambiguities, and misrepresents normative preferences for what LOAC should be as positive assessments of what LOAC is. Its failure to uphold its responsibilities under the dominant view of law, and its resort to nullification and civil disobedience rather than debate, persuasion, and dialectic synthesis, suggests that the canons, customs, and norms that instantiate CLOACA are fundamentally anomic and unprofessional.

O. Anti-Militarism

Liberalism—a philosophy that promotes individual rights, champions human perfectibility, and regards peace as man’s natural state—dominates U.S. civil government. Conservatism—a communitarian philosophy convinced of human imperfectability and war as man’s default condition—instantiates the military. U.S. civil-military relations thus necessitates cooperation between groups that see man, the state, and war differently, and a civil-military bargain provides that, in exchange for military nonintervention in

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618 Conservatism is a “set of political, economic, religious, educational, and other social beliefs . . . emphasiz[ing] stability, religion and morality, liberty and freedom, the natural inequality of men, the uncertainty of progress, . . . distrust of human reason [and] majority rule, . . . individualism, [and] private property[.]” Kerlinger, supra note 617, at 63-65, 93-94.
politics, civilian government accepts military guidance in war decisions. Until the 1960s, the bargain held, and the military—the sole institution with the expertise and valor required to defend the republic—was the revered national guardian.619

However, the Vietnam War convinced liberals of a martial threat to democracy, peace, and the entire liberal project.620 “Visceral repugnance of anything . . . military . . . began [in] the academ[y]”621 and caused a cultural divorce between civilians and the military and Left and Right. Academics are joined in the vanguard of military vilification by leading Democratic politicians who see the troops as a “constant reproach to their own strategic amateurism and privileged absence from service.”622 A popular majority, while pro-military, ratifies an arrangement whereby a tiny fraction of serving Americans “make[s] all the sacrifices to defend the nation.”623

Ignorance of and revulsion for the military is rampant in CLOACA scholarship, evincing that its authors despise the martial caste and military self-regulation. CLOACA scholarship that would subordinate military necessity to the lives of unlawful Islamist combatants, nullify and disobey LOAC to advance political preferences, dismiss military wisdom, and criminalize troops who carry into effect policies firmly grounded in existing LOAC dispenses with any pretense that its authors regard the military as national guardians. Sub silentio substitution of uninformed value judgments regarding what should be lawful in war imposes dangerous constraints upon the military, creating the strong inference that hatred of the military and its values drives CLOACA.

620 See HUNTINGTON, supra note 617, at 156 (noting American liberal belief that the military is “an obstacle to . . . [liberal] aims.”).
622 NIELSEN & SNIDER, supra note 527, at 25.
P. Pernicious Pacifism

For most Americans, “violence used to defend and protect the social order is rational and legitimate.” Even if they are not themselves physically or temperamentally suited to take up arms in their own defense, Americans approve of the use of force to defeat Islamism. A small but influential segment of the population, however, utterly disapproves of the U.S. use of force on ideological grounds.

Pacifism is a worldview that discounts the idea of enemies, condemns war, scorns soldiers as “warmonger[s],” countenances appeasement, and urges disarmament. Academic

624 HARRIS, supra note 474, at 173. Negotiation backed by the threat of, and will to use, force are credited by most Americans with keeping them safe. Id. at xv, 66.
625 The metaphor of sheep, sheepdogs, and wolves to describe the masses, warriors, and evil malefactors, respectively, where the sheep are defenseless by design, the sheepdogs are capable of great violence but trained to protect the sheep, and the wolves are atavistic killers, is illustrative. See DAVID GROSSMAN, SHEEP, SHEEPDOGS, AND WOLVES (1998) (describing that most people are “kind, gentle, productive” sheep, and soldiers and other warriors are “needed to protect them” from the wolves).
627 See, e.g., GROSSMAN, supra note 625, at 1-3 (“Sheep . . . live in denial” and “do not want to believe that there is evil in the world[.]”); HARRIS, supra note 474, at 66 (“[Pacifists] genuinely can’t fathom ruthlessness . . . because their idealism refuses to countenance such an illiberal truth.”).
628 See Colin S. Gray, How Has War Changed Since the End of the Cold War? 35 PARAMETERS 14, 24 (2005) (pacifists believe “humankind . . . is ceasing to regard warfare as acceptable.”).
629 HUNTINGTON, supra note 617, at 115. In effect, pacifists are sheep that “do not like the sheepdog . . . [because] his fangs and . . . capacity for violence . . . [provide] a constant reminder that there are wolves in the land.” GROSSMAN, supra note 625. Pacifists are also free-riders who “do not feel they are in any real danger from their countries’ enemies” but know that “if push comes to shove, the 101st Airborne will ultimately ensure their safety.” Victor Davis Hanson, The Future of Western War, 38 IMPRIMIS, no. 11, 2009, at 5.
630 Pacifists appease enemies, as exemplified by the diplomatic efforts of British Prime Minister Neville Chamberlain in offering Czechoslovakia to Germany in the foolish hope the concession would sate Adolf Hitler. On This Day, 30 September, BBC NEWS, http://news.bbc.co.uk/onthisday/hi/dates/stories/september/30/newsid_3115000/3115476.stm (last visited Apr. 13, 2015).
Pacifists regard war as a malignancy spawned by nationalism and a
dearth of international dispute settlement institutions.\textsuperscript{632} Despite
spectacular failure in the 1930s, when confronted by Nazism and
Fascism, pacifism is a state religion in Europe, and it came as scant
surprise, post-9/11, that some Western states maintained low
military profiles, “hop[ing] the [United States] w[ould] take care of
the terrorists, or that the terrorists [would] just go away.”\textsuperscript{633} That the
United States used force in a coalition-of-the-willing to self-defend,
and that allied military powers relied on orthodox LOAC
interpretations to defeat their enemies efficiently, was intellectually
discomfiting to pacifists.

Although no membership roll exists, pacifism counts
CLOACA professors in its \textit{avant garde}, and its philosophical
commitments are woven assiduously into their scholarship. On
every salient issue ranging from the lawfulness of the U.S. response
to 9/11 to whether a warfighting or law enforcement paradigm is
appropriate, whether U.S. interpretations of LOAC sufficiently
protect various status categories, whether U.S. methods of detention
and interrogation comply with LOAC, and whether, where, how,
when, and with what the United States and its allies may attack
enemies, CLOACA takes the position that would frustrate and
criminalize U.S. conduct. By illustration, in just two paragraphs of
an article, a prominent CLOACA member claims the United States
engaged in a conspiracy to “conceal, distort, or mischaracterize
events” and “undermine international order” in responding to
Islamist attacks, that it had no legitimate claim to self-defense, that
its troops are murderers as it was unnecessary and immoral to engage
in war at all, and that it was obliged to capture Islamists rather than
kill them.\textsuperscript{634} Such a screed would be impossible without application
of every premise of pacifism: that Islamists pose no threat, that senior

\textsuperscript{631} “War abolitionists” pray that “reason will prevail and all international disputes
will be resolved by nonviolent means.” Scott R. Morris, \textit{The Laws of War: Rules by

\textsuperscript{632} See HUNTINGTON, supra note 617, at 151 (“[Pacifists believe] all that is needed [to
end war] is . . . the elimination of nationalistic . . . and bellicose propaganda” or
“international . . . machinery for the pacific settlement of disputes.”).

\textsuperscript{633} ALEXANDER, supra note 460, at 228.

\textsuperscript{634} O’Connell, supra note 212, at 18-20.
U.S. leaders are warmongers who catalyze the conflict, and that but for U.S. policies peace with Islamists could be negotiated. That it is to those persons who join together cosmopolitanism, institutionalism, and international rule of law—namely, CLOACA—whom we must turn if we are to extricate ourselves from an illegal war follows ineluctably.

Q. Useful Idiocy

“Useful idiot,” a pejorative coined by Vladimir Lenin to label a member of the Western opinion elite who promoted the Soviet Union, providing free propaganda service even as the evil dictatorship held the Westerner in contempt for his pathological naivete in believing himself to be doing noble work, describes many in CLOACA. Useful idiocy assumes three forms.

In the first, useful idiots fabricate a history of Islamic achievement to stage Islam as the intellectual and moral equal of the West. Second, they describe the war with Islamists as a fleeting anomaly attributable to a trifling group of troublemakers breaching the tenets of their own religion rather than a divinely mandated conflict. Useful idiots separate Islam from Islamists by attributing to the former principles in common with the West, including “justice and progress” and “the dignity of all human beings,” that will facilitate return to an allegedly long relationship of “co-existence and cooperation.” That the relationship is bloody, and that by conducting jihad Islamists discharge their religious obligations as

635 “Propaganda” is the deliberate manipulation of facts, ideas, and information to convince a selected audience of the truth of a proposition and to motivate desired political action favorable to the cause of the party employing it. JAQUES ELLUL, PROPAGANDA: THE FORMATION OF MEN’S ATTITUDES (Konrad Kellen trans., Vintage Books ed., 1973) (1965).

636 See Solzhenitsyn, supra note 449 (“[The] Communist regime could stand and grow due to the enthusiastic support from an enormous number of Western intellectuals who felt a kinship and refused to see Communism’s crimes.”).

637 For a discussion of politically motivated attempts to equate Islamic intellectual history with that of the West, see MCCARTHY, supra note 239, at 244.

638 President Barack Obama, Address in Cairo, A New Beginning (June 4, 2009), available at http://www.whitehouse.gov/blog/NewBeginning/transcripts.
they understand them, are inconvenient but stubborn facts. Third, useful idiots dismiss the “Green Peril” as a wildly exaggerated “trope du jour” because Islamic VNSAs are mere spiritual bands led by benign philosophers whose disunity precludes any threat to the West. This view converts wariness of Islamism into “Islamophobia,” rendering others reluctant to speak truth lest they be smeared as bigots or hounded from jobs.

Self-censorship is now endemic: Western elites label Islamists “militants” or “insurgents” rather than “terrorists” or “murderers” and even cease noting that perpetrators of attacks are Islamists. If useful idiots concede any Islamist threat, they hedge, claiming it is engaged in a purely defensive struggle against “militant anti-Muslim fundamentalists” responsible for the poverty of Islamic lands—the result of Western economic imperialism—and the abuse of expatriate Muslims’ civil rights. That it is Islam on the

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639 The phenomenon whereby opinion elites present a sanitized version of Islam that ignores its long jihad against the West predates 9/11; since the 1980s, “prominent professors of Middle Eastern studies [have] tried to wish away the growing threat of radical Islamism . . . [and have] simply refused to study extremist Muslims[.]” de Russy, supra note 66, at 6.
640 See Margulies & Metcalf, supra note 479, at 440 (using the phrase to suggest the perception of Islamism as a threat is false and manufactured for political purposes).
642 Wells, supra note 477, at 159-68.
643 See Michael Mukasey, Executive Power in Wartime, 40 IMPRIMIS, no 10, 2011, at 1, 3-4 (“[W]e are handicapped . . . by the refusal . . . to acknowledge [Islamist] goals[,]”).
644 See Samuel Estreicher, Privileging Asymmetric Warfare (Part III)?: The Intentional Killing of Civilians Under International Humanitarian Law, 12 CHI. J. INT’L L. 589, 590-91 (2011-2012) (criticizing reluctance to make evaluative judgments about [Islamists] as self-censorship); Id. at 593 (“[Islamists] are killers, murderers.”).
645 See Bruce Hoffman, Defining Terrorism, 24 SOC. SCI. REV. 6, 20-34 (1986) (criticizing Western elites’ refusal to use the word “terrorism” in referencing attacks).
647 See Rhaj Bhala, Poverty, Islamic Extremism, and the Debacle of Doha Round Counter-Terrorism: Part One of a Trilogy—Agricultural Tariffs and Subsidies, 2 U. ST. THOMAS L.J. 1, 10, 19 (blaming Islamism on Western economic manipulations alleged to deprive Muslims of jobs, education, and welfare); Peter Margulies, Foreword: Risk, Deliberation, and Professional Responsibility, 1 NAT’L SECURITY L. &
offensive, more tolerant of vast wealth disparities, and more abusive of its citizens’ rights than the West, is irrelevant. 648 To today’s useful idiots, just as to previous generations shilling for the Soviets, the West is always to blame. The most inane CLOACA proposal advises Western withdrawal from Islamic lands and abandonment of non-Islamic regimes so a recreated Caliphate, applying Shari’a, can create ‘legal stability’ and enable coexistence. 649 That this is a surrender proposal either escapes or accords with its author who, with all useful idiots, has crossed into a state of affective solidarity excusing Islamist barbarism and suffusing empathy for their goals in his work. 650

In sum, useful idiots insist that envisioning Islamism as a threat is a hateful act against an entire civilization while demanding that the West terminate economic, political, and military aggression against Islam to end the war. It is difficult to conceive of these and other views developed in CLOACA scholarship as anything other than monuments to useful idiocy.

R. Liberal Bias

For the second time in 150 years, Americans are fighting a civil war. 651 Divided along ideological rather than geographical lines, and battling in universities and media rather than fields and forests, Americans lack a common core of beliefs and preferences about rights, duties, and the state. While conservatives tend to foreign policy and defense and use force to protect U.S. interests, liberals view war as evil, are consumed with eliminating domestic

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648 See Robert J. Delahunty, Trade, War, and Terror: A Reply to Professor Bhala, 9 U. St. Thomas L.J. 1,161 (2011) (debunking Bhala and Sunstein theses). Almost forty years ago, Solzhenitsyn chided the Left, observing that “[w]hen a [Western] government starts an earnest fight against terrorism, public opinion immediately accuses it of violating the terrorists’ civil rights . . . out of a benevolent concept according to which there is no evil inherent to human nature[.]” Solzhenitsyn, supra note 449.


650 See Margulies, supra note 321, at 174 (labeling as “affective solidarity” the “bonds of empathy” and trust that link those joined in this state of being).

651 See Podhoretz, supra note 59, at 14-15 (describing the Left-Right battle over LOAC and post-9/11 law and policy as “nothing less than a kind of civil war”).
inequalities, and pay short shrift to external threats.\footnote{\textit{Nielsen \& Snider}, supra note 527, at 96, 101.} Whereas conservatives embrace a capitalistic order and the military that defends it,\footnote{See generally J.T. Jost et al., Ideology: The Resurgence in Social, Personality, and Political Psychology, 3 Persp. Psychol. Sci. 126 (2008).} the Left views the United States as an unjust nation wherein only if elites radically remake belief systems and institutions—including the military—can poverty, sexism, racism, and war be ended.\footnote{\textit{Id.} (elaborating the liberal catechism). Liberals believe there is a “need [for elites] to lead human behavior” and change beliefs. Sunstein, supra note 647, at 197.}

Liberals have staked out the academy as the prime site of cognitive transformation. Over the last half-century, universities, once “protectors of reasoned discourse” where “scholars [worked] in sylvan tranquility” to generate knowledge and develop critical thinking, have morphed into “hotbeds of radical[ism]” marked by “an aberrational form of political correctness [and] the abandonment of reliance on facts, common sense, and logic.”\footnote{\textit{Fallon}, supra note 518, at 232.} Social change, not rigorous search for truth, is the lodestar for academics dedicated to inculcating “correct” views.\footnote{This practice breaches a fiduciary responsibility inasmuch as “the trust that society has placed in academics . . . [is] grounded in certain assumptions about academic conduct[,]” including a “detached cast of mind” and a willingness “to read and to think about arguments on both sides of an issue.” \textit{Fish, supra} note 655, at 168. Many academic liberals, however, would rather “crusade against wrongs and cure every ill the world has ever known[,]” \textit{Id.} at 10-12, 168.} Leftist scholars do not cavil from “censor[ship] in the name of higher moralities” or excommuniting heretical students and faculty; those failing to address “appropriate” issues, ask proper questions, and reach approved conclusions have difficulty entering and remaining in the academy.\footnote{Hamilton, supra note 443, at 335. An example is Middle East studies, a field where conservatives typically adopt a pro-Israel stance and liberals a pro-Palestinian, pro-Islamic outlook. Many departments “repress legitimate debate concerning Israel” and systematically exclude pro-Israeli viewpoints, students, and faculty from
A century ago, liberal elites began engineering the legal profession to rectify perceived injustices. By hiring and tenuring faculty on the basis of their commitment to the liberal project, the Left politicized and reconfigured legal education.\textsuperscript{658} By the 1970s, much of the U.S. legal academy was adamant that the purpose of law schools was to “develo[p] the theory and practice of . . . progressive interpretation of the [U.S.] constitutional tradition” and that scholars must pledge themselves “not [to] the study of dominant doctrinal results, but [to] development of creative arguments that do justice to [marginalized] persons and groups.”\textsuperscript{659} Naturally, only arguments reinforcing liberal public culture were understood to “do justice,” and liberal legal academia came to tolerate but one methodological approach to discovering knowledge (application of progressive tenets), one interpretive objective (justice for the “marginalized”), and one epistemological standard (truth is the progressive march toward social justice). As liberal legal academia waxed more potent and dedicated to doing whatever necessary to achieve its transformative project, including stripping legitimate authority from government, the military, police, courts, and law itself,\textsuperscript{660} scholarship and scholars that challenged the liberal project were anathematized to prevent the dwindling stock of conservatives in the legal academy from interfering.\textsuperscript{661}

Thus are many elite law schools uniformly Leftist,\textsuperscript{662} and thus do liberals outnumber conservatives by 20:1 or more at most law schools. Although they may sincerely believe their ideology does not participating. U.S. COMM’N ON CIVIL RIGHTS, FINDINGS AND RECOMMENDATIONS OF THE U.S. COMMISSION ON CIVIL RIGHTS REGARDING CAMPUS ANTI-SEMITISM (2006).

\textsuperscript{658} See Auerbach, \textit{supra} note 70, at ix, 4-76, 77-92 (describing liberal Progressive assertion of control of the legal academy to use law to make society more “just”).

\textsuperscript{659} Richards, \textit{supra} note 602, at 1956, 1974.

\textsuperscript{660} See Auerbach, \textit{supra} note 70, at xii (describing the liberal legal academy’s antiauthoritarian activism against institutions of social control).

\textsuperscript{661} McGinnis et al., \textit{supra} note 71, at 1168. Ostracism and threats to employment are visited upon efforts by conservatives to counter liberal legal academic hegemony. See John O. McGinnis & Matthew Schwartz, \textit{Conservatives Need Not Apply}, WALL ST. J., Apr. 1, 2003, at A14 (discussing these risks).

\textsuperscript{662} See Devins, \textit{supra} note 515, at 173 (“[M]ost law professors are left-liberal Democrats.”); McGinnis et al., \textit{supra} note 71, at 1168; Deborah Jones Merritt, \textit{Research and Teaching on Law Faculties: An Empirical Exploration}, 73 CHI. KENT L. REV. 765, 780 n.54 (1998) (less than ten percent of law faculty are conservative).
affect their work, liberal legal academics are disposed to interpret information in a manner consistent with their ideological biases, which are important determinants of their scholarship. A few liberal leaders of the legal academy concede their vulnerability to the charge that their scholarship is marred by “a larger trend toward highly partisan . . . left-wing activity, in which law professors do not care about truth but instead push . . . [a] political agenda.”

Within CLOACA, the “hammer and sickle lens” warps the projection of issues, as well as who may project them. The few remaining conservatives are elbowed away from LOAC, and scholarship, teaching, and advocacy are politicized. Too often, CLOACA not only foregoes a dispassionate search for knowledge but makes no pretense of a search at all: as with other matters of faith, it is only necessary that the correct conclusions be reached and that prescribed heroes and villains be lauded or excoriated. Consider that, although CLOACA made no attempt to disguise its virulent hostility to George W. Bush or its desire that his policies of coercive interrogation, military commissions, and targeted killings fail in Iraq and other battlefields, CLOACA criticism of these policies—most of which were expanded by the Obama administration—became nuanced, sparse, and muted after Inauguration Day in January 2009.

The most cogent example that CLOACA has abandoned all neutrality is its suggestion that Islamists whom U.S. troops meet on

663 See Jost et al., supra note 653, at 126 (“[I]t is difficult to see our own moral and political convictions as springing from anything other than . . . reason and . . . evidence.”).
664 See McGinnis et al., supra note 71, at 1169 (referencing this research); see also Michael Vitiello, Liberal Bias in the Legal Academy, 77 Miss. L.J. 507 (2007).
665 Sunstein, supra note 526, at 199. Were this not so, could Bernadine Dohrn, founder of the Leninist terror group Weather Underground, which advocated violent overthrow of the Constitution, bombed government buildings, robbed banks, and earned her a spot on the FBI Ten Most Wanted List and a series of felony convictions, become a law professor at Northwestern, or Kathy Boudin, another Underground founder and convicted murderer, be named Sheinberg Scholar-in-Residence at NYU Law School?
666 ROBERT PATTINSON, WAR CRIMES 9 (2007).
667 See McGinnis & Schwartz, supra note 661 (reporting that very few conservatives are permitted to teach “subjects that set the agenda for debate on the hot button issues of our time,” including LOAC).
foreign battlefields are not unlawful combatants bent on killing Americans, but merely “marginalized people,” not unlike impoverished or homosexual Americans, who deserve that CLOACA spend “the next decade [in] reflections on the policies undertaken in the name of national security [to] prob[e] . . . not just what [LOAC] should be, but how it functions and whom it serves.” In essence, after 9/11, the United States, facing no threat, chose to perpetuate an evil national history stained by the original sins of slavery and Indian genocide and other acts of discrimination against minorities and women by waging a racist, imperialist war against Islam. With this and other works riddled with liberal bias, CLOACA is indefensible against the charge that its ideological agenda overwhelms its duty to seek and disseminate truth regarding what LOAC is and what it permits to a nation engaged in an existential conflict.

S. Intellectual Dishonesty

It is one thing to lack the tools to discover truth; it is another to deny or obfuscate it in service to a confounding ideology. Intellectual honesty demands that, in conducting and disseminating research, scholars diligently consider all available evidence, evaluate competing hypotheses, rule out alternative explanations, and reach complete, defensible, and fair judgments. In the Fourth Generation War with Islamism, intellectual dishonesty assumes two forms.

First, contrary to history and Islamist interpretations of the Qur’an, CLOACA asserts that either the Islamist Way of War is compatible with LOAC or Islamists categorically breach their professed faith. Second, either to influence public policy by making “correct” arguments or further the Islamist cause, they contend that the policies of the United States—a nation born in 1776—caused

668 Margulies & Metcalf, supra note 479, at 471.
670 See Fallon, supra note 518, at 37 (attributing academic temptations to “tailor . . . arguments to our audiences” to “achieve an . . . influence on public events[,]”).
671 See Estreicher, supra note 644, at 602 (intimating that some CLOACA academics do “favor[] the merits of the underlying [Islamist] cause[,]”).
an ancient Occidental-Islamic conflict, and only U.S. disengagement will bring peace. “[I]ntellectual distortions” are legion and are the work of “militant[s] disguised as [scholars] no different than [Islamists] in Afghanistan” insofar as both shred their vocational rules.

Fighters in academic garb support Islamism because their pronouncements masquerade as apolitical, detached, and expert analyses dispositive of the issues they address. If they acknowledged ideological solidarity with Islamists, disciplined and integral CLOACA scholars might produce scholarship that, although gravid with militant bias, bore some redeeming virtue. Dishonest concealment of their positional solidarity with Islamists, however, vitiates the persuasive force their works might otherwise exert.

T. Moral and Physical Cowardice

For the ancient Greeks, _thumos_ was the ferocious passion in defense of family, _polis_, and justice they believed was deeply embedded in human nature and would overcome fear and base instincts toward self-preservation when these values were threatened. Also known as “civic courage,” _thumos_ has been declining in the West at least since the late 1970s, when Alexander Solzhenistyn warned of the catastrophic consequences of its failure at the height of the Cold War:

The Western world has lost its civil courage . . . [I]ntellectual elite[s] . . . base state policies on weakness and cowardice . . . [T]hey get tongue-tied and paralyzed when they deal

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673 d’Aspremont, _supra_ note 77, at 16 (condemning academic “deceit, duplicy, and fraud.” CLOACA scholars can either be transparent about the “cap” they wear (scholar or militant) and keep these two functions separate or abandon the pretense to scholarship and “tak[e] to the street” and join militants in direct action. _Id_. at 17.
with . . . terrorists . . . [F]rom ancient times decline in courage has been considered the beginning of the end. 675

Although the West rallied to defeat Communism, the universal liberal civilization that followed deemed moral and physical courage unnecessary, and prior to 9/11 the ties that joined the nations of the West were already fraying. After 9/11, most Western nations either refused to do battle or, like Spain, exited once Islamists threatened their homelands. Americans, however, bifurcated into a majority strongly behind the counterattack and a liberal elite that denied the Islamists were their enemy or “hope[d] that by pretending that the enemy is simply misguided, or misunderstood, or politically immature, he will cease to be an enemy.” 676 Worse, domestic blocs engaging in “ostrich politics”—burying their heads in the sand in the hope threats vanish—resented those willing to fight for exposing them as cravens desperate to disguise abstention and petrifying fear as wisdom. As liberal contempt for thumos infected the polity, it eroded social cohesion catalyzed by 9/11 and left the United States less self-confident and less capable of self-defense. 677

Those whose cowardice impels them to recommend surrender and subordination under Islamic imperium in concession for survival either misunderstand their opponents or share their objectives. 678 Among those most bereft of moral and physical courage and most contemptuous of those who possess it are CLOACA didacts who, risking nothing more life-threatening than paper cuts or eye strain, produce scholarship intended to convince Americans that the soldiers risking death and grievous bodily harm on their behalf are not performing valorous and sacrificial acts in defense of their polis because Islamists pose no threat or are nothing worse than an itch to be scratched with domestic criminal law. The inference to be drawn is that, rather than individuals deserving of

675 Solzhenitsyn, supra note 449.
676 HARRIS, supra note 474, at xiv.
677 See Chief Rabbi Sir Jonathan Saks, How to Reverse the West’s Decline, available at http://standpointmag.co.uk/node/4049/full (“[W]hen a people lose the will to defend themselves” they “become easy prey[].”)
honors as noble bearers of *thumos*, U.S. troops are, at best, pitiable dupes, and at worst, moral culprits waging an unnecessary and illegal war.

**U. Anti-Americanism**

Although racial, religious, and cultural heterogeneity correlate with a global decline in nationalism, and despite a counterculture, born of the anti-Vietnam War movement and a post-Watergate skepticism about government, that proclaims genuine patriotism to be condemnation of the nation and its policies, the United States has thrice in the past century risked its blood and treasure to save the West and protect liberty and the rule of law. The American majority is still proud, self-confident, and able and willing to use force to defend national interests. Yet a chasm between mass and elite opinion is widening.

Many intellectuals ignore the virtues of their republic to focus on its vices real and imagined, and deliver demoralizing anti-American criticism as a “civic duty.” Moderate critics huff that the country is a “pushy and preachy” nation after undeserved advantages in world affairs that must abandon pretensions to hegemony and accept a graceful decline. Sharper neo-Marxist critics trumpet the basic badness of the United States and the inevitability of its destruction. “Guerrillas-with-tenure” claim the country must be defeated to eradicate racism, colonialism, militarism, Zionism, and capitalism. Academic extremists insist the United States deserved

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680 *See Citizen Espionage: Studies in Trust and Betrayal* 57 (Theodore R. Sarbin et al. eds., 1994) (describing countercultural anti-patriotism, which regards criticism, sabotage, and espionage as “higher patriotism” and love of country as “blindly jingoistic”).
681 *See generally* Luban, *supra* note 491 (explaining patriotism as advocacy against the United States).
682 Koh, *supra* note 376, at 1481.
9/11,\textsuperscript{685} moving one to proclaim that “[a]nyone who can blow up the Pentagon gets my vote” and another to encourage a “million Mogadishus,”\textsuperscript{686} recalling the 1993 deaths of eighteen U.S. troops hunting Al Qaeda-allied Somali warlord Muhammad Aidid. Yet another claims “the [United States] is . . . a greater threat to peace and stability in the [Middle East] than ISIS.”\textsuperscript{687}

CLOACA so clearly shares this disdain for the United States that it is difficult to rebut the inference that, like scholars in cognate fields, it longs for American defeat. Two CLOACA scholars concede as much, arguing that the only just resolution to the war in Afghanistan requires the United States to withdraw forces and cede rule to the Taliban—a not-so-subtle surrender proposal.\textsuperscript{688} Although others are less voluble in their disloyalty and more temperate in their writings, their work is conducive of the same dystopic future.

\textbf{V. Islamophilia}

“Islamophilia” is a condition of pathological solidarity with Islamism brewed from anti-Semitism, mutual Leftist-Islamist enmity toward U.S. constitutional government, xenophilia, and accord with

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\textsuperscript{685} Podhoretz, supra note 59, at 87 (noting that, for the academy, “the ultimate cause [of 9/11] is . . . U.S. foreign policy”); James Traub, Harvard Radical, N.Y. TIMES (Aug. 24, 2003), http://www.nytimes.com/2003/08/24/magazine/24SUMMERS.html (“[M]uch of the university world took the view that the United States must in some important way have been responsible for [9/11.]”).

\textsuperscript{686} American Higher Education in the Twenty-First Century: Social, Political, and Economic Challenges 105 (Philip G. Altbach et al. eds., 3rd ed. 2011); Horowitz, supra note 305, at 34. Such irresponsible criticism moved a disgusted commentator to inquire, “What country underwrites an educational system that cultivates hatred for the nation so deep that scholars openly cheer for the country’s defeat and the deaths of its soldiers?” Patterson, supra note 666, at 204.


\textsuperscript{688} See Miller, supra note 683, at 103 (“The [US] has . . . a moral duty . . . to . . . conced[e] control of [Afghanistan] to the Taliban”). An eminent CLOACA scholar concedes the “ulterior motive” of CLOACA is to hobble Western forces by “declaring some of their tactics legally off limits[,]” Feldman, supra note 649, at 461, 630.
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Islamist goals. The afflicted Islamophile, who “reveres the invaders and slanders the defenders, absolves the delinquents and condemns the victims, weeps for [Islamists] and curses Americans,” absolves Islamists of systematic violations of LOAC by (1) denying violations were committed, (2) declaring, as Muslims adhere to a “religion of peace,” that any violations were committed by non-Muslims, or (3) justifying Islamist methods and means as self-defense against a West that pathologizes Muslims and targets Islam for destruction. CLOACA denies that Islamists fight outside the strictures of LOAC and that there should be consequences for doing so, questions whether the West is entitled to self-defend, and promotes a legal regime in which methods and means available to the West contract and those available to Islamists expand. One need only face facts to conclude that CLOACA is a profoundly, even proudly, Islamophilic institution.

III. EFFECTS OF THE FIFTH COLUMN: DECREASED PROBABILITY OF AMERICAN VICTORY

The Islamist foe is winning, in part because CLOACA has been effectively wielding overwhelming combat power to discourage Americans from the use of the most effective methods and means of defeating Islamists and to encourage the conclusion that the United States is an immoral and unjust nation fighting an illegal and unnecessary war against Islam that must be terminated if the country is to reclaim its domestic and international legitimacy. So paralyzing...
is CLOACA’s mischaracterization of this enemy as scattered bands of misguided “criminals” that many Americans assess the conflict as a law enforcement problem to be assimilated within a set of shared contemporary experiences that annoy without disrupting life as usual—along with visits to the DMV, dental appointments, jury duty, and traffic jams. If Americans have not yet surrendered, it would appear that they have not only abandoned the goal of defeating Islamists but also that they have chosen the comforting fantasy that they are not even at war. Even those Americans who know better do not, with few exceptions, intuit that the fate of the nation balances on a swordpoint, and most are so weary of this fourteen-year-old war that withdrawal of U.S. troops from conflict zones based solely on political timetables barely registers.

American political will is crumbling. The weaker side often wins asymmetric wars, and will again unless the U.S. counters a trahison des professeurs. The next Part recommends ways to neutralize this Fifth Column and win the Fourth Generation War with Islamism.

IV. RECOMMENDATIONS: NEUTRALIZING THE FIFTH COLUMN

A. Admit that We are at War

The West must admit that it is at war with undeterrable ideologues bent on erasing its civilization. A woefully untutored public and intellectually sclerotic leaders, too eager to pretend otherwise and unable to countenance that Islamism is evil, “[create] ambiguities and . . . [thus] much of the world’s population remains


694 Two hundred years ago, the Islamic Barbary Pirates offered the United States three options to end their depredations: (1) pay protection fees, (2) convert to Islam, or (3) wage war. JOSEPH WHEELAN, JEFFERSON’S WAR: AMERICA’S FIRST WAR ON TERROR 1801-1805 (2003). The first is no longer available. The second is surrender. The third is all honor permits.
unconvinced of the seriousness of the Islam threat.’”695 Worse, the enemy the West cannot name has not only attacked Western nations but has taken up residence within: 390,000 of the U.S. Muslim population of three million believe Islamists should attack civilian targets in the West to “defend Islam from its enemies,”696 while thousands of Islamists live quietly in the U.S. planning, training, and preparing such attacks.697 The time has long passed for comforting fictions or sweet anodynes. The West must acknowledge disturbing realities and “condemn what must be condemned, but swiftly and firmly.”698

B. Wage Total War

The West must wage total war. A counterinsurgency699 using low-intensity military force augmented by nation-building, rule-of-law development, and armed social work projects in the hope of transitioning the Islamic world to governance regimes less likely to spawn future generations of Islamists has failed.700 Total war requires far more against an enemy hostile to Western constitutional democracy and bent on conquest. All instruments of national power—including conventional and nuclear force and PSYOPs701—

696 See McCARTHY, supra note 239, at 22 (citing a 2007 Pew Research Center poll).
697 David Pace, Al-Qaida Trained 120,000 Terrorists, AZ. DAILY SUN (Jul. 13, 2003, 10:00 PM), http://azdailysun.com/al-qaida-trained-terrorists/article_16605f44-598e-545c-9860-00d434a35f61.html.
698 ALBERT CAMUS, RESISTANCE, REBELLION, AND DEATH 235 (1960).
699 “[A counterinsurgency is] an organized, protracted politico-military struggle designed to weaken the control and legitimacy of an established . . . political authority” in which each party “aims to get the people to accept its governance . . . as legitimate.” U.S. DEP’T OF ARMY, FIELD MANUAL 3-24, COUNTERINSURGENCY para. 4.1 (15 Dec. 2006).
700 See supra note 38 and accompanying text.
701 Threatening Islamic holy sites might create deterrence, discredit Islamism, and falsify the assumption that decadence renders Western restraint inevitable. Daniel Pipes, Discarding War’s Rules, N.Y. POST (July 22, 2003), http://www.danielpipes.org/1169/lee-harris-on-why-the-us-is-discarding-wars-rules. Yet the political climate in U.S. government, which instructs that Islamists are faithful adherents to a religion of peace and effectively countenances turning a blind eye to Islamism, is too stultifying a climate for creative strategizing; in 2012, the Chairman of the Joint Chiefs of Staff fired the instructor of a “Perspectives on
must be harnessed to win two decisive battles: (1) an offensive, to capture the hearts and minds of Islamic peoples, break their will to fight for Islamism, and leave them prepared to coexist with the West or be utterly eradicated, and (2) a defensive, to prevent Islamists from capturing the hearts and minds of peoples of the West, breaking their will to fight, and submitting the West to Islamism or eradication.

1. The Offensive Battle

Given that Western survival is at issue and Islamists are fighting a total war, self-imposed restraint is an unaffordable luxury, and the delaying action the United States and its allies have chosen to fight, using UAVs to screen their withdrawal, must give way to the use of all forms of combat power “in the way Americans used it on the fields of Virginia and Georgia, in France and on Pacific islands, and from skies over Tokyo and Dresden.”702 The United States and allied governments have the moral duty to fight in every dimension with at least as much ferocity as was needed to defeat Nazi Germany and Imperial Japan, and to use all the methods and means crafted to deter and defeat the Soviet Union, even if it means great destruction, innumerable enemy casualties, and civilian collateral damage.703

LOAC is the mechanism whereby application of force to solve intractable disputes is kept from destroying the objects, norms,

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703 See Reisman, supra note 346, at 89 (“[A] government . . . will not last long if . . . it tells its electorate that [LOAC] prevents it from taking [necessary] action.”).
and principles constitutive of civilization. Yet LOAC was designed to
govern interstate wars between parties whose reciprocal self-interest
in compliance sustained the regime, and Islamist VNSAs fighting
Fourth Generation War refuse to adhere to any rules whatsoever in
an attempt to eradicate Western Civilization—thereby destroying the
basis for LOAC.\footnote{Eric Posner, War, International Law, and Sovereignty: Reevaluating the Rules of
the Game in a New Century, 5 Chi. J. Int’l L. 423 (2005).} If it is not adjusted to facilitate eradication of
jurispathic Islamists, then LOAC, if it depends for its compliance on
its perceived utility and for its preservation on the continuity of
Western Civilization, is endangered—in the first instance by Islamist
repudiation and Western reprisals, and in the second by the
existential threat Islamist victory represents to law more generally.
Although neophobic tendencies to cling to “inherited arrangements”
blind observers to “new arrangements [that] may better secure . . .
[LOAC]’s fundamental goals,”\footnote{Reisman, supra note 346, at 83.} a modified LOAC may better
support a Western victory and the future of the regime itself. Rather
than craft differential rules that benefit Islamists or interpret LOAC
to advantage them as CLOACA urges, the West should consider that
Islamists’ depredations disentitle them from the panoply of rights
under LOAC. Failing to strip Islamists of these entitlements is
unjust, as “[f]or [the Islamist] to claim that his rights remain intact in
spite of the harm he has done to others is for him to claim that he
deserves to be left in a better position than his victims.”\footnote{THE MORALITY OF TERRORISM: RELIGIOUS AND SECULAR JUSTIFICATIONS 292 (David
C. Rapoport & Yonah Alexander eds., 2nd ed. 1983).}

As just desert, Islamists should be anathematized as modern-
day outlaws shorn of rights and liable to attack by all means and
methods at all places and times and to judicial execution post-
interrogation.\footnote{This approach risks conflating \textit{jus ad bellum} and \textit{jus in bello} and inviting other
parties to engage in unrestricted warfare simply by asserting the justice of their
causes. Yet the exception need not establish the rule: no future cause could ever be
more just than defense of Western civilization against conquest by Islamists.}

\footnote{See PHILIP BOBBIT, THE SHIELD OF ACHILLES 6-7 (2002).}
depends,” then outlawry of Islamists is an efficient means to hasten their demise and the sole reciprocal arrangement possible with a foe that already applies this regime to Western “infidels.” The West must shatter Islamists’ political will and eradicate those who do not renounce Islamism. Commitment to rule of law is not only an end but also a means to an end. Every rule, doctrine, and policy must endure a rigorous justification process whereby its retention in the LOAC canon is predicated upon its contribution to victory.

Fighting viciously with all methods and means does not imply the complete discard of LOAC. Morality and pragmatism endure, and some restraints can be observed with respect to lawful combatants and truly innocent civilians. However, there is intrinsic evil in Islamists and their cause, and should the West lose this war, it will lose its civilization and the laws which undergird it. Historically, where survival has been at stake, “the propensity to question and protest the morality of the means used to defeat the enemy [has been] markedly attenuated.” So, too, should doubts and disputes in this war be muted lest around them coalesce a new set of self-

709 WITTES, supra note 103, at 10.
710 “With [Islamism] there is no common ground . . . on which to begin a dialogue. It can only be destroyed or utterly isolated.” 9/11 Report, supra note 7, at 362. The war in this the offensive battle against Islamism mirrors the war against Imperial Japan, when after the total defeat of Japanese arms, the occupation was conducted to ensure that “Japanese militaristic . . . ideology [was] . . . completely suppressed[.]” John David Lewis, “No Substitute for Victory”: The Defeat of Islamic Totalitarianism, 1 OBJECTIVE STANDARD 1 (2006-2007). Eradication of Islamism as the de minimis victory condition does not imply eradication of all Muslims. However, U.S. doctrine contemplates targeting the morale of an enemy’s civilian population to induce surrender because the civilian population bears responsibility for starting or continuing a war. Jeanne Meyer, Tearing Down the Façade: A Critical Look at the Current Law on Targeting the Will of the Enemy and Air Force Doctrine, 51 A.F.L. REV. 143, 172 (2001). If some Muslims in some places are sufficiently hospitable to Islamists that approbation of Islamist aims can be imputed to them, eradication of Islamism may require shattering the use of force to shatter the credibility of, and support for, this ideology; with and in this process, great collateral damage at those sites is likely.
711 See Kittrie, supra note 171, at 401 (“If there are ways of accomplishing . . . military objectives using law, the [United States] should . . . vigorously look for ways to . . . use law.”).
imposed restraints that prevent Western forces from waging war with sufficient ferocity and resolve so that either Islamism is discredited and the political will of Islamist peoples to prosecute a jihad collapses, or, if necessary, all who countenance or condone Islamism are dead. Fomenting Islamic Civil War, and supporting the non-Islamist side, may be the most prudent path to this objective.

Fighting total war demands a mental reconfiguration away from wishful thinking, half-measures, and handwringing over the fate of mortal enemies and toward reawakening and acculturating the necessary fighting spirit. Spartanization of the West will require the deepening of the concept of citizenship to include duties as well as rights, and in particular, the duty to fight in defense of one’s nation that has been all but extinguished over the past two generations. It will also require the recovery of thumos, without which this collective spirit to fight, to prefer one’s own people and civilization over an enemy’s, and to vanquish that enemy cannot be conjured.

2. The Defensive Battle

As to the second battle—defending the political will of Americans to continue the fight against an Islamist foe bent on destroying their belief in the inherent goodness of their civilization and in their duty to defend it—Americans have hardly any inkling it is even being fought. In the fractious atmosphere of 2015 where cultural conflicts over guns, gay marriage, abortion, and the welfare state balkanize people into groups battling for the helm of the state, that national unity could ever be achieved, even in the face of an existential threat, would seem the stuff of science fiction had their

ancestors not summoned forth common cause against Nazism and Communism twice in three generations. For the Greatest Generation, that the American people would not be unified, self-assured, and bent on total war against Islamism would have been too far beyond their capacity to comprehend as to be expressed here in words. Unless another profound transformation of minds causes it to appreciate the severity of the threat and to set aside lower-order differences in favor of social cohesion, the West will be defenseless before an enemy that spins doubt and despair from communal disagreement. Just as “exhibitions of indecision, disunity and internal disintegration within th[e] [United States] ha[d] an exhilarating effect on the whole Communist movement,” so, too, do U.S. cultural conflicts, particularly those revolving around interpretation and application of LOAC, encourage Islamist adversaries.714 The warning issued by George Kennan at the dawn of the Cold War is as worth heeding now as then: “It is imperative that the [United States] create . . . the impression of a country which knows what it wants, which is coping successfully with the problem of its internal life and [can] hold[] its own among the major ideological currents of the time.”715

C. Declare a Domestic Truce

Americans must declare a truce insofar as those issues which destroy unity of purpose and introduce doubts as to their right and duty of self-defense. While such a truce does not imply agreement as to all moral and political disputes, it withdraws issues bearing on national survivability from the political arena. Absent American victory, arguments over lesser-order “social” or distributional issues of gay marriage, abortion, and the welfare state are moot. The Greatest Generation knew that a Nazi victory would radically remake post-war America in the image of the enemy, and thus in that total war domestic opposition to war entry, aims, and conduct shrank to the vanishing point. Political leaders rallied the people to fight and win, and the military “ran the war . . . the way the . . . people . . .

714 See generally George Kennan, The Sources of Soviet Conduct, FOR. AFF. 1 (1947).
715 Id.
wanted it run”—with precious few restraints.\footnote{HUNTINGTON, supra note 617, at 315.} So, too, would Islamist victory supplant our way-of-life and impose Shari’\textquotesingle a-based prescriptions inimical to the entire Left-Right spectrum, and so, too, must Americans cohere against this outcome.

Admittedly, this truce will resolve, for the duration of this war, arguments over how to balance security and liberty in favor of security. While such a truce might be too much to ask were it broadened to include a general moral agreement as to what is “right and wrong,” confined to this set of issues it is not only reasonable but necessary, for it is not the external enemy but the Leftist proclivity to “impose liberal solutions in military affairs . . . [that] constitute[s] the gravest domestic threat to American security” and which can only be relieved “by the weakening of the security threat or the weakening of liberalism.”\footnote{Id. at 455-57. Facing existential threat, a polity must choose liberalism or survival. See generally CARL SCHMITT, CONCEPT OF THE POLITICAL (1932).} Because the Left sees the military as a danger to liberty, democracy, and peace, and because only the military and a militarized civil society can defeat the Islamist threat, the hostility of the Left to the means and methods of total war, as well as to the steps necessary to promote unity, moral certainty, and will to fight, must be attenuated. Recalling the nature of the United States as a rule-of-law republic, and the effect on domestic political will of CLOACA assertions that the United States has been fighting an unlawful and unnecessary war with illegal methods and means, the critical issue-area that this truce, or internal compact, must resolve, or at the very least withdraw from cultural and political arenas, is LOAC. Three questions must be answered in ways that defend American political will, interdict and defeat Islamic attacks, and support the offensive battle against Islamism: (1) What does LOAC require and prohibit? (2) What institution has primacy in creating, interpreting, and applying LOAC? And (3) What are the roles, rights, and duties of LOACA in interpreting and applying LOAC?

\textit{D. Rationalize LOAC}

Only the most otiose or doctrinaire would dispute that the answer to the first question—“What does LOAC require and
—depends upon philosophical commitments, value preferences, and political objectives. That the U.S. answer would afford Americans the greatest quantum of protection ought to be uncontroversial. To the extent the traditional view of LOAC comports more closely with U.S. security imperatives, self-interest directs the United States to reject most of the “progressive” developments in the field over the last forty years, including rules, institutions, and scholarship that accord Islamists advantage or otherwise shackle U.S. power. Reaffirmation of orthodox interpretations of LOAC as the lawful and ethical basis for defense of Americans against Islamism should assume many forms in many fora—including an aggressive public education campaign, “robust efforts to educate the media as to what [LOAC] does—and does not—require,” and strategic communications to counter CLOACA disinformation.

However, just as the offensive battle calls into question whether LOAC is sufficiently permissive to facilitate destruction of Islamist will, the necessities of the battle to defend American political will further impugn regime adequacy. Comprehensive rationalization is needed: LOAC is instrumental, and to the extent it does not incorporate their values and imperatives Americans must reshape it. Some may question the legitimacy of auto-interpretation of LOAC, yet survival is its own justification. In 1861, Lincoln observed that “[m]easures, otherwise un[lawful], might become lawful, by becoming indispensable to the preservation of the . . . Nation.” The existential threat circa 2015 merits as wide a margin of appreciation for U.S. leaders in divining the means and methods necessary to defend Americans and in proclaiming that these, by their indispensability, are lawful. Like Lincoln, Americans must regard law in instrumental terms and answer accordingly: LOAC permits everything and prohibits nothing that secures their survival. Americans are entitled not only to political leaders who employ any and all necessary measures but to the strong presumption such

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718 Dunlap, supra note 28, at 37.
719 COMPLETE WORKS OF ABRAHAM LINCOLN 297 (J. A. Nicolay & J. Hay eds., 1905).
720 See Gross, supra note 448, at 1023 (accepting that the war against Islamism may require “Extra-Legal Measures” to “protect the nation and the public in the face of calamity”).
measures are legal, and to the salutary effects of this presumption upon their belief in the virtue of their cause and their will to fight for it.

E. Restore Ownership of LOAC to the Military

The answer to the second question—“What institution has primacy in creating, interpreting, and applying LOAC?”—follows from the first. CLOACA unaccountably frames LOAC debates in a manner that discounts national survival imperatives and extends LOAC beyond its functional and democratic limitations. The moment has arrived for restoration: it is the military upon whom the constitutional duty to defend Americans is incumbent, and in whom Americans repose trust. The responsibility it bears must accrue to it sufficient quanta of power and autonomy to execute its mission. Only the military has the expertise to determine the strategies, operational plans, and tactics necessary to defeat Islamism, and thus it should limn the parameters of compatible legal constraints with LOACA in support.

F. Eliminate the Fifth Column

The answer to the third question—“What are the roles, rights, and duties of LOAC in interpreting and applying LOAC?”—must reckon with the fact that so many of its preeminent figures function as a Fifth Column within, undermining American unity, resolve, and will to battle Islamism until victory. It is difficult in the short term to reconstitute the republican virtues that during World War II bound together the nation so tightly that no Fifth Column could have hoped to defeat Americans from within, but it is possible to dismantle the most important of the intellectual foundations that encourage Islamists in the destruction of American will to fight.

That Americans should seek to counter CLOACA as part of the defensive battle against Islamism is reasonable and necessary. The specific forms this counterattack might assume range in terms of increasing coercion along the following continuum.
1. Marketplace of Ideas

First, trusting that the free marketplace of ideas will vindicate the truth about Islamism and LOAC, and that Americans are informed and discerning enough to withstand CLOACA PSYOPs alleging U.S. illegality, one option is to do nothing. The risk is that nothing resembling equality-of-arms exists within the intellectual arena of legal academia. Liberals in LOACA so outnumber conservatives that they drown (or drive) out their voices, precluding anything even approximating a fair fight. Worse, the stultifying liberal bias and professional groupthink that pervade legal academia and inform media discussion and government policymaking are so potent as to deny opportunities to discover the very existence of ongoing debates about the Islamist threat and about the law that should govern war. Americans are left with the perception that all questions and issues arising in the Fourth Generation War with Islamism are settled and that the gates to the marketplace of ideas are closed. Their technical expertise, primacy in making and interpreting law, and GMAC alliances make CLOACA far too formidable an intellectual opponent for the lay public. With no forum in which to engage them, and precious few champions to battle on their behalf, American challengers to CLOACA face an all-but-impossible task.

2. Counter-PSYOPs: Why We Fight

U.S. PSYOP efforts have been AWOL and little capability to “disrupt [Islamists’] ability to project [their] message[,] and promote a greater understanding of U.S. policies . . . and an alternative to [the Islamist] vision[,] actions, and worldview” is available. Challenging the Islamist narrative need not devolve into

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721 French defeat by Algerian proto-Islamists suggests relative PSYOP incompetence bodes ill when states face VNSAs proficient in their use. See DAVID GALULA & BRUCE HOFFMAN, PACIFICATION IN ALGERIA: 1956-1958 vi (2006) (“[The] field in which we were infinitely more stupid than our opponents . . . was [PSYOPs].”).

722 NATIONAL STRATEGY, supra note 47, at 17. A decade ago, a proposal to create an office to inform Americans of the grounds for U.S. military operations fizzled under pressure from the Left. Rumsfeld’s Roadmap to Propaganda, National Security Archive Briefing Book No. 177 (posted Jan. 26, 2006), www.gwu.edu/~nsarchiv/NSAEBB/NSAEBB177/. It must be implemented now.
an exercise in rank propaganda or the official distortion of truth to bury unpleasant realities in a manner similar to the Nazi and Soviet states. The United States should conduct a counter-PSYOP campaign that simply explains to Americans who their enemy is, why Americans fight, and the legality of methods and means the United States employs. This might include films, videos, and cyber content modeled after the 1940s federally-commissioned, Hollywood-produced documentary film series “Why We Fight” that countered enemy propaganda, explained the war aims of Germany and Japan, and reassured Americans of the justice of their cause.723 Along with a contemporary “Why We Fight” campaign, the United States should commission LOACA dissidents to counter the Fifth Column in scholarship and other media.724

Because CLOACA is devoid of pluralism, unwilling to separate knowledge-generation and dissemination from political advocacy, and is hostile to U.S. victory, more coercive solutions would reconstruct and discipline CLOACA to reclaim it from Islamists.

3. Loyalty Oaths

Educators have “extensive and peculiar opportunities to impress [their] views upon pupils in their charge”725 and too often their students “[cannot] withstand the poison . . . dropped into their minds.”726 The individual “bereft of . . . loyalty and devotion to [the

724 See Newton, supra note 95, at 261 (suggesting a conservative counter-campaign). In light of past discrimination, universities might treat intellectual pluralism in LOACA as vital to the academic mission just as is racial diversity and take affirmative action in identifying, recruiting, hiring, and tenuring LOACA conservatives.
nation] is lacking in a basic qualification for teaching[,] [and] [i]n the. . . struggle for men’s minds, the State is well within its province in ensuring the integrity of the educational process against those who would pervert it to subversive ends.” Loyalty oaths—solemn appeals to a higher power warranting that affiants bear allegiance to the laws and goals of the state—have been part of the academy for a century. Faculty at universities that receive federal funds may be required, as a condition of employment, to pledge support for federal and state constitutions and swear “undivided allegiance to the [United States].” The Fourth Generation War with Islamism is analogous to the Cold War insofar as both place(d) the people in existential peril and require(d) the to ensure the allegiance of those in whom it reposed special trust. It asks little of CLOACA to accommodate itself to the defense of the polity that affords them safety and employment; practitioners seeking admission to any state bar undergo far more extensive character and fitness exam and adhere to more restrictive behavioral standards than loyalty oaths impose. “The task of defending [LOAC] policies, as well as that of questioning the legal permissibility of those policies, falls to informed scholars, clergy, officials, journalists, and other . . . leaders.” Federal and state governments should impose loyalty oath requirements upon LOACA. If CLOACA will not pledge loyalty, its members need not be retained in public employment.

730 IND. CODE §20-12-0.6-1(1) (now repealed).
731 Legal academics need reminding that allegiance and loyalty are the price for status and security. Donald J. Weidner, Academic Freedom and the Obligation to Earn It, 32 J. L. & EDUC. 445, 464-65 (2003).
4. Terminate Disloyal Scholars

A more proactive method to suppress disloyal radicals is to fire them. Islamists are heartened by their scholarly output and regard their presence within the academy as proof of American weakness and of the inevitability of Islamist victory; stripping tenure from LOACA members who express palpable anti-American bias, give aid and comfort to Islamists, or otherwise engage in academic misprision and corruption will deny the CLOACA Fifth Column the most important institutional terrain in the defensive battle. Although the question of how precisely to demarcate the zones of loyalty and permissible dissent remains open, suffering Islamist sympathizers and propagandists to inhabit LOACA and lend their combat power to the enemy is self-defeating.

5. Charge Material Support of Terrorism

CLOACA members whose scholarship, teaching, or service substantiates the elements of criminal offenses can be prosecuted. In concert with federal and state law enforcement agencies, Congress can investigate linkages between CLOACA and Islamism to determine “the extent, character, and objects of un-American propaganda activities in the U.S. [that] attack the . . . form of government . . . guaranteed by our Constitution.” Because CLOACA output propagandizes for the Islamist cause, CLOACA would arguably be within the jurisdiction of a renewed version of the House Un-American Activities Committee (Committee on Internal Security) charged with investigating propaganda conducive to an Islamist victory and the alteration of the U.S. form of government this victory would necessarily entail.

734 83 CONG. REC. 7568 (1938). Similar legislation in Israel would have created a committee to investigate the activities and funding of leftist human rights lawyers that “harm the legitimacy of the IDF.” MKs Hold Stormy Debate Over Leftist Probe, YNETNEWS.COM (Feb 2, 2011), http://www.ynetnews.com/articles/ 0,7340,L-4022354,00.html.
“Material support” includes “expert advice or assistance” in training Islamist groups to use LOAC in support of advocacy and propaganda campaigns, even where experts providing such services lack intent to further illegal Islamist activity.736 CLOACA scholarship reflecting aspirations for a reconfigured LOAC regime it knows or should know will redound to Islamists’ benefit, or painting the United States as engaged in an illegal war, misrepresents LOAC and makes “false claims” and uses “propaganda” in a manner that constitutes support and training prohibited by the material support statute.737 Culpable CLOACA members can be tried in military courts: Article 104 of the Uniform Code of Military Justice provides that “[a]ny person who . . . aids, or attempts to aid, the enemy with arms, ammunition, supplies, money, or other things . . . shall suffer death or . . . other punishments as a court-martial or military commission may direct,”738 the Rule for Court Martial 201 creates jurisdiction over any individual for an Article 104 offense.739

6. Charge Treason

“Treason” occurs when an individual owing “allegiance to the United States levies war against them or adheres to their enemies.”740 National loyalty is an increasingly anachronistic

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737 See U.S. v. Mehanna, 2010 WL2516469 (D. Mass. 2010) (convicting a defendant for violating the material support statute by engaging in these acts on behalf of Islamists). The UK criminalizes “glorification of terrorism” and dissemination of pro-terrorist publications, and criminalizes conduct that results in prohibited effects. Terrorism Act, 2006, c. 11, § 3(8)(a) (U.K.). A similar U.S. statute would raise liberty concerns, but there is “a certain logic to using all tools at our disposal[.]” Phelan, supra note 30, at 115.
739 See MANUAL FOR COURTS-MARTIAL, UNITED STATES, R.C.M. 201(f)(1)(A)(i) (2012) (“General courts-martial . . . may try any person for a violation of Article . . . 104[.]”).
virtue, the crime is hard to prove, and only one treason indictment has been lodged in civilian courts since World War II. Yet in 2006, the United States indicted Adam Gadahn, an American who appeared in Al Qaeda videos urging U.S. troops to desert, claiming they were “cannon fodder” on the “losing side” of the war. Disseminating propaganda manifesting an intent to betray the United States or giving aid and comfort to an enemy supports an inference of treason where the content is akin to “psychological warfare” against Americans, brands the United States an “aggressor” or employer of illegal methods and means, or casts aspersions on U.S. motives for war entry. Treason prosecutions shore up national unity, deter disloyalty, and reflect the seriousness with which the nation regards betrayal in war. Failure to prosecute these cases signals that the government is not fighting to win. CLOACA scholarship can be analogized to broadcasts, statements, and other communications that provided the factual predicates for previously successful treason prosecutions. Even the specter of charges might, if not transform loyalties, dampen CLOACA’s ardor.

7. Treat CLOACA Scholars as Unlawful Combatants

CLOACA scholarship and advocacy that attenuates U.S. arms and undermines American will are PSYOPs, which are combatant acts. Consequently, if these acts are colorable as propaganda inciting others to war crimes, such acts are prosecutable. CLOACA members are thus combatants who, like

all other combatants, can be targeted at any time and place and captured and detained until termination of hostilities.\textsuperscript{747} As unlawful combatants for failure to wear the distinctive insignia of a party, CLOACA propagandists are subject to coercive interrogation, trial, and imprisonment.\textsuperscript{748} Further, the infrastructure used to create and disseminate CLOACA propaganda—law school facilities, scholars’ home offices, and media outlets where they give interviews—are also lawful targets given the causal connection between the content disseminated and Islamist crimes incited.\textsuperscript{749} Shocking and extreme as this option might seem, CLOACA scholars, and the law schools that employ them, are—at least in theory—targetable so long as attacks are proportional, distinguish noncombatants from combatants, employ nonprohibited weapons, and contribute to the defeat of Islamism.

V. POTENTIAL CRITICISMS AND RESPONSES

A. Islamophobia

The first criticism is that the assessment of the threat Islamism poses is grossly overblown. If Islamism is not an evil, totalitarian ideology and does not spur its followers to destroy the

\textsuperscript{747} See Major Joshua E. Kastenberg, \textit{Tactical Level PSYOP and MILDEC Information Operations: How to Smartly and Lawfully Prime the Battlefield}, \textit{Army Lawyer}, July 2007, at 70 (“Civilians who take part in [PSYOP] campaigns . . . lose their protected status as non-combatants.”).

\textsuperscript{748} That use by ununiformed civilians of weapons from far beyond the “technical scope of armed conflict” is \textit{per se} unlawful combatancy is the theory CLOACA advances to conclude that civilian CIA personnel operating UAVs from U.S. locales to kill Islamists abroad are unlawful combatants. \textsuperscript{See Rise of the Drones II, supra note 128, at 11. By analogy, CLOACA faculty in civilian garb, propagandizing on behalf of Islamists from U.S. law school offices, are also unlawful combatants.}

\textsuperscript{749} See Final Report, supra note 203, at para. 47-76 (suggesting media and infrastructure used to produce and disseminate propaganda are military targets).
West to make way for the Caliphate, survival as a nation and civilization is not at stake. In fact, there may well be no compelling need for unity to defeat whatever quantum of threat Islamism does represent, if any. Existing LOAC may be adequate to the task; law enforcement measures may even suffice. With skillful statecraft that encourages Islamic moderates, a path toward peaceful accommodation, coexistence, and friendship between the West and the Islamic world may be negotiable. Any talk of civilization conflict or total war is therefore rooted, ultimately, in Islamophobia, which this Article stokes.

This imprudent critique is in deliberate disregard of the malevolent words and sanguinary deeds of Islamists splashed in ink and blood across the pages and sands of history. Rampant Islamism has resumed a struggle to achieve a goal that has eluded it for 1400 years. That religion might constitute the most violent variable in international relations is hard for Western minds to assimilate. It is frightening to accept that a long respite from religious warfare is over, and Islamism may well be separable from Islam. Yet to fail to acknowledge the Islamist threat as an existential challenge to Western Civilization, and to fail to unite to defeat that threat, would be the greatest dereliction of duty in history. Admitting that a survival imperative dictates the need to marshal urgency, unity, and courage, and to seize opportunities to defeat a threat—including a rationalized LOAC befitting a Fourth Generation War that pits honorable military forces against anticivilizational atavists—is not “Islamophobic.” It is a demonstration of thumos, and must be hailed as such.

B. Objective Criticism is Not Disloyalty

Another criticism is that CLOACA is a non-ideological group that has preserved objectivity and fidelity to the rule of law in the best traditions of the academy and the legal profession. By this view, when CLOACA scholarship advocates for changes in LOAC, it is careful to differentiate between saying what the law is and what it should be, and it has managed the evolutionary challenges arising from the emergence of a new species of rule-disavowing combatant
in a manner that supports the continuity and integrity of LOAC. If in its vigilant defense of law against barbarism it criticizes U.S. policies and generates combat power in so doing, it issues criticism and wields power not in collaboration with or on behalf of Islamism, but in support of the United States. Because the will of Americans to resist the depredations of Islamism is predicated upon their belief in the essential goodness of the nation they fight to defend, and because adherence to the rule of law is a primary constituent of this belief, CLOACA—sounding the alarm when the United States strays from the path LOAC commands—draws Americans a legal and moral roadmap redirecting the nation away from danger and enhancing its ability to prevail without sacrificing core values.

However, it is undeniable that an ideological orthodoxy profoundly out-of-step with the American people and their military drives CLOACA to discover, interpret, and apply LOAC in ways that counter traditional conceptions of the law that governed war between World War II and 9/11. Whether departing so sharply from the commands of tradition, necessity, and democratic legitimacy should be regarded as a badge of humanitarianism may be, for some, open to argument. That their scholarship and advocacy, by design or effect, invariably affords Islamists material and moral advantage in their operations against U.S. forces while beguiling Americans away from unity and moral certitude is an empirical fact. Moreover, that CLOACA never proclaims modifications or interpretations of LOAC that would benefit U.S arms or reinforce American morale, and (almost) never decries Islamist violations of LOAC so frequent, systematic, and barbarous as to only be explicable as a deliberate battle strategy, reveals a professional cohort committed to the law in war but not as objective and apolitical scholars and not to a universal regime. Rather, the ineluctable conclusion is that CLOACA has entered the arena, chosen sides, and weaponized LOAC for use against its own people.

C. Neo-McCarthyism

A trenchant criticism is that loyalty oaths, tenure revocation, and prosecution—measures to nudge radical CLOACA scholars toward supporting the military and buttress the political will of Americans—signal a “McCarthyist” attack on the academy. The U.S. Supreme Court itself, opining on the hoary principle of academic freedom, warned that “[t]o impose any straitjacket upon the intellectual leaders in our . . . universities would imperil the future of our Nation” and that academics “must always remain free to inquire, to study, and to evaluate, to gain new maturity and understanding; otherwise our civilization will stagnate and die.” Strong arguments can be made that academic freedom requires CLOACA to engage in spirited, even sharp, criticism of U.S. policies and conduct arguably transgressive of LOAC, and in this the exercise of academic freedom CLOACA supports the United States and its rule-of-law commitments. By this view, inducting CLOACA into the U.S. order of battle would denature academic freedom. Worse, if scrutiny and sanctions that force CLOACA to serve the state would compel it to “give up . . . critical reason[ing] in the free pursuit of knowledge,” imperil the nation, and trigger civilizational death, then proposals to criminalize the “disloyalty” of its members are cures more virulent than the disease.

This critique profoundly misrepresents academic freedom, which is not a sacrosanct right but a social contract in which the academic agrees to search diligently for and weigh all relevant information, specify assumptions, examine competing theories, and acknowledge epistemological and methodological limitations.

751 Robin Barnes, Drafting the Priests of Our Democracy to Serve the Diplomatic, Informational, Military & Economic Dimensions of Power, 27 BUFF. PUB. INT. L. J. 131, 158 (2009) (warning that loyalty oaths could “convert the professoriate . . . into a roving band of diplomats . . .”).
752 See Gonzalez, supra note 329, at 242 (relaying claims of a “New McCarthyism” gripping the academy); Donald J. Weidner, Academic Freedom and the Obligation to Earn It, 32 J. L. & EDUC. 445, 446 (2003) (“As we attempt to hold faculty accountable[,] claims will be made that we are violating academic freedom.”).
mitigating the strength of conclusions. In exchange, the people repose trust in, and grant continued employment to, the scholar, regardless of the destination(s) to which his search for truth leads. Academic freedom carries with it a “moral obligation to seek the facts without prejudice and to spread knowledge without malicious intent;” it is not a blanket grant of immunity from the consequences of politicized “scholarship” but a contractual license conferring the “freedom to say that two plus two make four.” Scholars who insist, in thrall to a hostile ideology, that two plus two make five are precluded from searching for truth. Just as Cold War Communist Party membership entailed uncritical repetition of Party dogma, calling into doubt whether professor-members were fit for their positions, so, too, does scholarship in which two plus two make five, and five benefits Islamists, suggests CLOACA should be evicted from the bunker of academic freedom. World War II-era academics complied voluntarily with restraints on scholarship to preserve the secrecy of the Manhattan Project in building the atomic bomb. That academic freedom was no more imperiled then than it would be now to obligate CLOACA to favor the United States with its intellectual gifts indicates that temporary subordination of scholastic prerogatives to exigencies of state would not portend national doom.

D. Anti-Intellectualism

Some may fear this Article targets not only ideas about LOAC but their authors, “foreshadow[ing] a totalitarian-style purge of intellectuals such as . . . in Soviet Russia, fascist Italy, and Nazi Germany.” CLOACA warns that the “force” of its arguments can only be deflected by destroying the messengers, requiring depiction of its members as “extremist ideologues, glib-silver-tongued

755 See Fallon, supra note 518, at 19-26 (discussing the “moral and ethical” obligations associated with the concept of scholarly integrity).
757 GEORGE ORWELL, 1984, 324 (1949).
758 See Sidney Hook, Should Communists Be Permitted to Teach?, N.Y. TIMES MAG., Feb. 27, 1949, at SM7 (describing debates over fitness of Communists to teach).
759 Glenn Gendzell, Resisting McCarthyism: To Sign or Not to Sign California’s Loyalty Oath, 3 CAL. L. HIST. 349, 349-50 (2010).
subversives who speak . . . of American values but secretly sympathize with [Islamists]” to make them “legitimate military targets.”760 Some fear their antipathy to U.S. war policies will stir the “academic security apparatus [of] the corporate university” to rain personal and professional punishments on them.761 Some expect “even those who have not taken up arms or planned attacks against the country, but . . . merely tried to support its long tradition of respecting the rule of law” by voicing dissent, will be accused, tried, and detained as unlawful combatants—or worse. 762 Treating academics as combatants because their scholarship lends support to Islamist LOAC narratives is, by this critique, a “radical rupture” caused by stretching the concept of combatant past the breakpoint.763

This critique insists that CLOACA owes no loyalty to the American people and cannot be brought to heel via criminal law or force of arms because as an intellectual caste it is constrained only by professional obligations that transcend state authority. Taken seriously, this argument would establish an aristocracy not only above the law but also able to exploit the law as a weapon against the very society that exalts it. This cannot stand: if and when CLOACA scholars commit treason, or otherwise engage in unlawful combatancy, they must answer for their delicts just as any others do. The perversity inherent in countenancing intellectual elitism as a basis for a defense against criminal prosecution and a grant of immunity from targeting in war is astonishing. This critique suggests that those with a more enriched capacity for understanding the nature of the threat, the linkage between legal regimes and victory, and of the criticality that the nation cohere in its moral resolve be held not to a higher standard by virtue of this knowledge but to a lower one, ostensibly because the more one learns about the

760 Frakt, supra note 392, at 352. Some fear government efforts to “attack the end users of [LOAC],” namely CLOACA. Sadat & Geng, supra note 302, at 155.
761 Cheyfitz, supra note 669, at 716.
762 Mayer, supra note 115, at 366. Some CLOACA scholars believe the government regards radical legal minds as “the equivalent of enemy combatants.” Luban, supra note 491, at 2020-21. If it cannot silence them, the United States will charge them as terrorists under the material support statute. See generally Alissa Clare, We Should Have Gone to Med School: In the Wake of Lynee Stewart, Lawyers Face Hard Time for Defending Terrorists, 18 Geo. J. Legal Ethics 651 (2005)
763 Frakt, supra note 392, at 343.
nation, the more one comes to realize it is not worth defending. This is untenable: if the United States cannot command the loyal service of its legal elites, it cannot prevail in a war in which information about LOAC is critical.

E. Jurispathic Attack on LOAC

A turn to the U.S. military for LOAC leadership and ascription to CLOACA of the malign motive of aiding Islamists in the constraint of U.S. military power may be deemed jurispathic, law-destroying acts. By this argument, U.S. auto-determination of LOAC is a parochial attack upon its universality, and ceding primacy to the military strips LOAC of its humanitarian telos and converts the remainder into a regime too weak to limit U.S. power and command respect.

Yet only if LOAC facilitates self-preservation can the military—the institution ultimately accountable for defense of the American people—be expected to observe its constraints, and thus each and every pronouncement of CLOACA must be assessed for its effects on survival. When the West faces an existential threat from an enemy that abjures responsibility for observing LOAC and expressly aims to overthrow all regimes other than Shari’a, and where academic spin on the rules would render survival less likely, the insubordination of humanitarianism to efficiency and the academy to the military in determining and applying LOAC poses a much greater threat to law and the civilization it mutually reinforces than entrusting LOAC to the only institution with the capacity for and duty to defend both. CLOACA, and not the United States, has embarked on a jurispathic enterprise in articulating, interpreting, and applying LOAC. Whether Americans have the acuity to see this

764 See Luban, supra note 750, at 462 (noting that “legal success” for CLOACA will “constrain a state’s military forces by declaring some of their tactics legally off limits”). See generally Luban, supra note 442, at 151 (claiming CLOACA critics are jurispaths who undermine LOAC); McCormack, supra note 120, at 102.

765 See Sitaraman, supra note 84, at 1835 (condemning U.S. for treating LOAC as “merely another tool . . . to be changed whenever it . . . constrains strategy”); Luban, supra note 750, at 462 (stating that critics of CLOACA’s primacy over LOAC really want “to insinuate that law should never constrain armed might”).
and keep the faith that the U.S. remains committed to the rule of law and entitled to win will decide this war. Discouraging CLOACA aspirations for LOAC is a more forgivable sin than losing it.

**F. Proto-Fascism**

Some may harbor concerns that this Article incites authoritarianism insofar as it counsels militarization, withdraws debates over the enemy from the political arena, vilifies those who fail to acknowledge a grave threat, punishes disloyalty, and takes up law as sword and shield to defend and destroy political will. Some might quail at a perceived call to erect a police state that intimidates and propagandizes to stifle dissent and incorporates the worst characteristics of the enemy that sparked mobilization in the first place—disregard for the rule of law, imperialistic ambition, and subordination of rights to The Cause. Such supposition is baseless. This Article merely implores CLOACA to concede that mobilization on all fronts is as necessary a response to the current threat condition as it was during World War II. Loyalty is part of the burden of citizenship, even for dissenters as to the morality or rectitude of a given war. Rights are attended by corresponding duties, and the state may obligate citizens—even academics—to contribute to the struggle in those ways they are able. LOAC is an artifact fabricated to reflect and protect core values and goals, and it is fitting that it be shaped by its users to serve these values and goals. Slavish adherence to a dysfunctional rule-set is a suicide pact, and what seems illiberal today will be overdue the day after Islamists immolate U.S. cities with nuclear devices. The goal of the West is neither territorial nor imperial: it is simply to discredit Islamism and destroy the will of Muslims to fight on its behalf, thereby to make possible, if they allow

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766 See, e.g., Luban, *supra* note 491, at 2020-21 (intimating the possibility of this criticism); Luban, *supra* note 359, at 9; Mayer, *supra* note 115, at 366.

767 See, e.g., PLATO, Crito 43(a) (chronicling Socrates’ decision to accept induction into the Athenian army to fight a war he opposed on the ground that because he had accepted the benefits of Athenian citizenship he was obligated to accept corresponding burdens, including military service).

it, a civilizational coexistence, or, if they will not, to wipe Islamism, and if need be its adherents, from the earth.

VI. CONCLUSION

The Song of Roland recounts that Charlemagne, victorious over Islamic forces by dint of Roland’s sacrificial warning, orders treasonous Frankish courtiers arrested and their leader, Ganelon, tried. Despite the evidence, Ganelon’s crafty counsel nearly sways the judges into an acquittal besmirching Roland’s honor when Roland’s kinsman, Thierry, interrupts to demand a judicially-sanctioned duel to ascertain guilt. When God intervenes, guiding the far-weaker Thierry in slaying Ganelon’s champion, Pinabel, Roland is vindicated, and the convict Ganelon is drawn and quartered as the other traitors are hanged. The Kingdom of the Franks is saved. Yet as the Song concludes, the dogged Muslim remnant marches on, undaunted in its quest to extend the faith by the sword.\textsuperscript{769}

History repeats. Civilizational conflict, machinations of internal enemies, sophistry perverting justice, and lionization of patriotic sacrifice are as relevant now as when the Song was transcribed. Just as the Islamist army could not imperil the Kingdom of the Franks but for turncoats within Charlemagne’s court, so too are contemporary Islamists, incapable of destroying American political will themselves, reliant on a Western Fifth Column. CLOACA, conjuring a witches’ brew from intellectual dishonesty, cowardice, anti-Americanism, and a desire for an Islamist victory among other foul ingredients, incants LOAC to trick war-weary Americans into blaming themselves for “torture,” “illegal” wars, and the conflict with Islamism itself. Breaking the spell cast by this coven of academics is \textit{sine qua non} for Western victory. Inexplicably, CLOACA, unmolested, keeps wielding scholastic arguments in a PSYOP campaign. The cumulative weight of its attacks, filtered through media and government and distilled into claims that Islamism poses no threat and to reclaim its legitimacy the United States must surrender and yield up its leaders for prosecution, has metastasized, inflicting potentially mortal damage upon U.S. political

\textsuperscript{769} SONG OF ROLAND, \textit{supra} note 1.
will. ISIS, atrocities and terror in its wake, and recruits and weapons flooding its ranks, is poised to capture Baghdad and Damascus; Cairo is next; soon, the West? As Islamists expand into and target Africa, Asia, Europe, and the Americas, the United States and its allies, after suffering sixty thousand casualties post-9/11, withdraw from Afghanistan and return small but militarily insignificant contingents to Iraq.\textsuperscript{770} Not having chosen to win, the West is losing this war.

In a 1936 speech in Paris, future British Prime Minister Winston Churchill challenged the West to rouse from its torpor and war-weariness to confront the gathering evil of Nazism:

We must recognize that we have a great treasure to guard. The inheritance in our possession represents the prolonged achievement of the centuries . . . there is not one of our simple uncounted rights today for which better men than we are have not died on the scaffold or the battlefield. We have not only a great treasure; we have a great cause.\textsuperscript{771}

A half-century later, on June 6, 1984, at a ceremony on Omaha Beach marking the fortieth anniversary of the beginning of the liberation of Europe from Nazism, President Ronald Reagan, addressing assembled U.S. Army Rangers who had scaled the cliffs at Pointe du Hoc under murderous fire that fateful French morning and, despite horrific casualties and the fanatical resistance of a determined foe, seized their objective, asked and answered another question that deserves revisiting:

Why did you do it? [You] . . . had faith that what [you] were doing was right, faith that you fought for all humanity[.] It was the deep knowledge—and pray God we have not lost it—that there is a profound moral difference between the use of force for liberation and the use of force for conquest. You were here to liberate, not to conquer, and so you and those


\textsuperscript{771} Sir Winston Churchill, Address at the Théâtre des Ambassadeurs, Paris (Sept. 24, 1936).
others did not doubt your cause. You all knew that some things are worth dying for . . . and you knew the people of your countries were behind you.\textsuperscript{772}

How, then, just twenty years later in 2004, could a senior Islamist strategist acknowledge he was waging a 4GW against the West he “expected to win[?]”\textsuperscript{773} In 2015, do we still recognize Western civilization as a coruscant treasure worth “taking every measure within our power to defend”? Does our civilization still produce citizens who can put aside the instinct for self-preservation and risk everything in the “deep knowledge” that “there is a profound moral difference between the use of force for liberation and the use of force for conquest”? Do we have “faith that what [we are] doing [is] right” because we fight “for all humanity”? Do we “know that the people of [our] countries are behind [us]”? Are we brave enough to face death on battlefields and scaffolds, too? Will we marshal all resources, including our minds, in our own defense? Or have we lost our belief in the goodness of Western civilization, surrendered faith in our cause, and hardened our hearts and minds against those who risk death on our behalf? Are we incapable of discerning that Islamism is the apotheosis of evil, or so demoralized and fagged that we, too, are betting on Islamists to win this war, and have devolved into a corrupt and contemptible culture lacking claws and courage to confront what creeps before our gates?

Western civilization has been “seize[d], encompass[ed], and ambush[ed]”\textsuperscript{774} by a Fifth Column, and will be vanquished, subsumed within the Caliphate, and ruled by \textit{Shari’a} if a \textit{trahison des professeurs} goes unchecked. Whether and how CLOACA might be induced to defect from the Islamist cause and cease “sabotaging [our] house by their hands”\textsuperscript{775} are cardinally important questions; methods of suasion, obligation, and coercion must be considered. With a loyal and intellectually honest LOACA serving \textit{pro patria}, Western peoples, unshakeable in the legal and moral validity of their actions

\textsuperscript{772} President Ronald Reagan, Remarks at a United States-France Ceremony Commemorating the 40th Anniversary of the Normandy Invasion (June 6, 1984).
\textsuperscript{773} Hammes, \textit{supra} note 33, at 14 (referencing internal Islamist correspondence).
\textsuperscript{774} Qur’an 9:5, \textit{supra} note 50.
\textsuperscript{775} Akram, \textit{supra} note 56.
and freed of the doubts and despairs that damp courage and will, would win the war of ideas, sweep the fields of Islamists, and claim victory. Only if we muster the fortitude to declare, in respect to LOAC, that two plus two make four and compel CLOACA to stop saying “five” can we get on with this business.

The war is on; the warning is sent; the assistance of the sacred and the profane is summoned. Whether once again the West will heed the call, march apace against the Islamist invaders, and deliver justice swift and sure to disloyal courtiers abasing it from within, or whether the West has become deaf to the plaintive, fading notes of one encircled knight who long ago called forth its soldiers and calls them yet again, will decide if the Song of Roland remains within the inheritance of future generations of its peoples. If the West will not harken now to Roland and his horn, neither it, nor its peoples, nor the law they revere will outlive the bleak day of desecration when Islamists, wielding their Sword, strike his Song, all it represents, and all it can teach, from history.

776 Qur’an 9:5, supra note 50.